



City of Santa Ana
20 Civic Center Plaza, Santa Ana, CA 92701
Staff Report
September 17, 2024

TOPIC: Bristol Street Improvements and Widening from Civic Center Drive to Washington Avenue

AGENDA TITLE

Construction Contract with Los Angeles Engineering, Inc. for the Bristol Street Improvements and Widening from Civic Center Drive to Washington Avenue Project (Project No. 13-6792) (General and Non-General Fund)

RECOMMENDED ACTION

1. Approve an appropriation adjustment recognizing \$3,343,934 of prior-year fund balance in the Select Street Construction, Prior Year Carry Forward revenue account, and appropriate the same amount to the Select Street Construction, Improvements Other Than Building expense account. (*Requires five affirmative votes*)
2. Approve an appropriation adjustment recognizing \$1,200,000 of prior-year fund balance in the New Transportation System Improvement Area F, Prior Year Carry Forward revenue account, and appropriate the same amount to the New Transportation System Improvement Area F, Improvements Other Than Building expense account. (*Requires five affirmative votes*)
3. Approve an appropriation adjustment recognizing \$656,000 of grant funds in the Select Street Construction, Federal Grant-Indirect revenue account and appropriate the same amount to the Select Street Construction, Improvements Other Than Building expense account. (*Requires five affirmative votes*)
4. Approve an amendment to the Fiscal Year 2024-25 Capital Improvement Program to include \$5,199,934 in construction funds for the Bristol Street Improvements and Widening from Civic Center Drive to Washington Avenue Project (No. 13-6792).
5. Approve the Project Cost Analysis for a total estimated construction delivery cost of \$13,224,187, which includes \$10,579,350 for the construction contract; \$1,586,902 for contract administration, inspection, and testing; and a \$1,057,935 project contingency for unanticipated or unforeseen work.

6. Award a construction contract to Los Angeles Engineering, Inc., the lowest responsible bidder, in accordance with the base bid in the amount of \$10,579,350 for construction of the Bristol Street Improvements and Widening from Civic Center Drive to Washington Avenue Project, for a term beginning September 17, 2024 and ending upon project completion, and authorize the City Manager to execute the contract.
7. Determine that, pursuant to the California Environmental Quality Act, the recommended actions are exempt from further review. EIR Number No. 89-01 was filed for the Bristol Street Improvements and Widening from Civic Center Drive to Washington Avenue project.

GOVERNMENT CODE §84308 APPLIES: No

DISCUSSION

The Public Works Agency (PWA)'s Engineering Division is responsible for managing the City's roads and transportation network. Bristol Street is a part of the regionally significant north-south corridor, which is designated as a major arterial highway in the City's General Plan Circulation Element. Bristol Street, between Warner Avenue and Memory Lane, is a long-term improvement project to be completed in several phases as funding becomes available. The initial phases were completed in 2002, which included improvements from St. Andrew Place to McFadden Avenue and from Elm Street to Memory Lane.

Since then, enhancements have been made at key intersections, such as Bristol Street and Warner Avenue, Bristol Street and 17th Street, as well as segments between McFadden Avenue and Civic Center Drive, and from Washington Avenue to 17th Street. The current phase will improve Bristol Street from Civic Center Drive to Washington Avenue (Exhibit 1). These improvements include roadway widening from two to three lanes in each direction with protected bike lanes, wider sidewalks, parkways, and a raised landscape median. The project will also include sound walls adjacent to residential parcels and water main improvements.

Once completed, these improvements will enhance the ride quality and visual appearance of the Bristol Street corridor. The next phase will address the segment from Warner Avenue to St. Andrew Place, further continuing the transformation of this transportation route.

A copy of construction plans, contracts, specifications and all related reference materials (such as The Greenbook) are available for public review at the City's Public Works Agency, Central Files office located at City Hall.

Public Outreach and Contractor Participation

To provide an opportunity for local vendors to submit bids, the City notified a total of 101 regional vendors via PlanetBids, many of which are Santa Ana based. A total of five bids were received. No bids were received from a Santa Ana contractor.

As legally required, a Notice Inviting Bids was advertised in the Orange County Register newspaper on June 28 and July 19, 2024. The project was also advertised in PlanetBids from June 25 through July 24, 2024. Bids were received electronically via PlanetBids on July 24, 2024.

A bid protest was filed by Nationwide Contracting Services, Inc. during the protest period against Los Angeles Engineering, Inc. Following a thorough review, the City found the protest invalid. Consequently, the City recommends awarding the project to Los Angeles Engineering, Inc., as the lowest responsive bidder.

Bid Results Summary

Rank	Bidder's Name	Location	Base Bid
1	Los Angeles Engineering, Inc.	Covina, CA	\$10,579,350
2	Nationwide Contracting Services, Inc.	Huntington Beach, CA	\$11,420,187
3	Vido Samarzich, Inc.	Rancho Cucamonga, CA	\$11,778,349
4	Beador Construction Company, Inc.	Costa Mesa, CA	\$12,514,300
5	Excel Paving Co	Long Beach, CA	\$14,548,836

A total of five bids were received and all were deemed responsive. Los Angeles Engineering, Inc. submitted the lowest responsive base bid in the amount of \$10,579,350 (Exhibit 2). As specified in the bid documents, the lowest bid shall be determined on the basis of the Base Bid. Based on the bid analysis and a contractor's reference check, staff recommends awarding the construction contract with the alternate bid to Los Angeles Engineering, Inc. (Exhibit 3).

Los Angeles Engineering, Inc. has not performed work as a prime contractor in the City of Santa Ana within the last five years. However, a reference check was made with other Public Agencies and good reviews were received regarding the quality of work performed by the contractor on the previous projects.

Project Delivery

To deliver a complete project, in addition to the construction contract, the estimated total project delivery cost includes a budget allocation for construction administration, inspection, and testing. Construction administration and inspection may be performed by either staff or consultants and includes construction management, inspection of the contractor’s work to ensure contract compliance, workmanship and quality, materials testing, and implementation of the labor requirements.

Any of the allocated construction administration funds not spent are considered project savings and are returned to the respective fund balance upon close out of the project.

In addition to the Construction Contract Bid Amount, staff requests that City Council allocate and authorize a project contingency budget equal to 10% of the Contract Bid Amount. The recommended contingency budget will allow staff to execute contract change orders in the event unexpected conditions arise or if additional work is required to effectively deliver the project.

As indicated in the Cost Analysis (Exhibit 4) and as summarized in the table below, the estimated total construction delivery cost of the project is \$13,224,187.

Project Item	Total
Construction Contract Bid Amount	\$10,579,350
Construction Administration	\$846,348
Inspection	\$528,967
Testing	\$211,587
Project Contingencies	\$1,057,935
TOTAL ESTIMATED CONSTRUCTION DELIVERY COST	\$13,224,187

ENVIRONMENTAL IMPACT

In 1990, the City Council approved the Bristol Street Final Environmental Impact Statement/Environmental Impact Report (FEIS/EIR No. 89-01). Due to minor design modifications an Addendum to the FEIS/EIR was prepared and adopted by City Council on June 3, 2014, pursuant to the California Environmental Act (Exhibit 5).

FISCAL IMPACT

As indicated in the Cost Analysis, the estimated total construction delivery cost of the project (13-6792) is \$13,224,187. All funds are available for expenditure in Fiscal Year 2024-25 Capital Improvement Program (Exhibit 6). Any remaining balances not expended at the end of the fiscal year will be carried forward into FY 2025-26. A proposed carryover of unspent funds will be presented to the City Council for the FY 2025-26 portion of this contract.

The proposed contract authorizes staff a maximum of 10% in contingencies for construction contract change orders. Staff will return to City Council for authorization and appropriation of additional contingency if necessary.

With the approval of the requested appropriation adjustment, a portion of the accumulated fund balance will be appropriated for spending in the Select Street Construction, Improvements Other Than Building Account (No. 05917661-66220), Revenue appropriated to this account is derived from the sale of land acquired from right-of-way acquisitions per procedures set by OCTA Bristol Corridor Improvement. The sale of land portion of the fund balance is estimated to be \$6,228,834 for Fiscal Year 2024-25, which is sufficient to allow for the recommended appropriation.

Additionally, a portion of the accumulated fund balance will be appropriated for spending in the New Transportation System Improvement Area F, Improvements Other Than Building Account (No. 03517660-66220). The spendable portion of the fund balance is estimated to be \$1,226,165 for Fiscal Year 2024-2025, which is sufficient to allow for the recommended appropriation of \$1,200,000.

With the approval of the requested appropriation adjustment, \$656,000 in Federal Transportation Improvement Program (FTIP) DEMO grant funds will be recognized in the Select Street Construction, Federal Grant-Indirect revenue account (05917002-52001) and appropriated for spending in the Select Street Construction, Improvements Other Than Building Account (No. 05917660-66220). (Exhibit 7)

The following table summarizes the funds budgeted for expenditure to deliver the construction of this project:

Fiscal Year	Accounting Unit - Account No. (Project No.)	Fund Description	Accounting Unit, Account No. Description	Amount
CURRENT BUDGET				
2024-25	03217663-66220 (13-6792)	CTFP Grant – Measure M Street Construction	Measure M2 Competitive Street, Improvements Other Than Building	\$5,239,044
2024-25	05917660-66220 (13-6792)	BCIP Grant – Select Street Construction	Select Street Construction, Improvements Other Than Building	\$793,760
2024-25	03517660-66220 (13-6792)	New Transportation System	New Transportation System Improvement	\$130,000

Fiscal Year	Accounting Unit - Account No. (Project No.)	Fund Description	Accounting Unit, Account No. Description	Amount
		Improvement Area F	Area F, Improvements Other Than Building	
2024-25	05917663-66220 (13-6792)	Select Street Construction	Gas Tax HUTA 2103, Improvements Other Than Building	\$1,861,449
APPROPRIATION ADJUSTMENT				
2024-25	05917661-66220 (13-6792)	Select Street Construction	OCTA Bristol St Corridor Improvements, Improvements Other Than Building	\$3,343,934
2024-25	03517660-66220 (13-6792)	New Transportation System Improvement Area F	New Transportation System Improvement Area F, Improvements Other Than Building	\$1,200,000
2024-25	05917660-66220 (13-6792)	Select Street Construction	Select Street Construction, Improvements Other Than Building	\$656,000
Total				\$13,224,187

EXHIBIT(S)

1. Location Map & Concept Plans
2. Bid Proposal
3. Construction Contract
4. Cost Analysis
5. Environmental Determination
6. FY 2024-25 Capital Improvement Program Sheet
7. Finance Letter – DEMO6L-5063(146)

Submitted By: Nabil Saba, P.E., Executive Director – Public Works Agency

Approved By: Alvaro Nuñez, City Manager