the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

SECTION 7. The City Council directs staff to prepare, execute and file a CEQA Notice of Determination with the Orange County Clerk's Office within five working days of the City Council approval of Amendment Application No. 2020 for the 4th and Mortimer Mixed-Use Development Project.

SECTION 8. The 2010 EIR and the 2020 EIR Addendum, and any other documents and materials that constitute the record of proceedings upon which these findings have been based are on file, are incorporated herein by reference and are available for public review at Santa Ana City Hall, Planning and Building Agency, M20, 20 Civic Center Plaza, Santa Ana, California 92701. The custodian of these records is Daisy Gomez, City Clerk for the City.

<u>SECTION 9</u>. This resolution shall take effect immediately upon its adoption by the City Council, and the Clerk of the Council shall attest to and certify the vote adopting this resolution.

2020

Miguel A. Pulido
Mayor

APPROVED AS TO FORM: Sonia R. Carvalho City Attorney

ADOPTED this day of

Lisa E. Storck Assistant City Attorney

AYES:	Councilmembers
NOES:	Councilmembers
ABSTAIN:	Councilmembers
NOT PRESENT:	Councilmembers
CE	RTIFICATE OF ATTESTATION AND ORIGINALITY
Resolution No. 202	Clerk of the Council, do hereby attest to and certify the attached 20-xx to be the original resolution adopted by the City Council of the on, 2020.
Date:	
	Clerk of the Council City of Santa Ana

EXHIBIT A

MITIGATION MONITORING AND REPORTING PROGRAM

The Mitigation Monitoring and Reporting Program (MMRP) is available online at:

https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

EXHIBIT B

4TH AND MORTIMER EIR ADDENDUM

The 4th and Mortimer Mixed-Use Development Project EIR Addendum and Technical Appendices are available online at:

https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

LS 10.12.20

ORDINANCE NO. NS-XXXX

AN ORDINANCE OF THE CITY COUNCIL APPROVING AMENDMENT APPLICATION NO. 2020-04 MODIFYING THE SUB-ZONING DESIGNATION OF THE PROPERTIES LOCATED AT 501, 507, 509, 515, AND 519 EAST FOURTH STREET AND THOSE AT 502, 506, 510, 514, 520 EAST FIFTH STREET FROM SPECIFIC DEVELOPMENT NO. 84, URBAN NEIGHBORHOOD 2 (UN-2) SUB-ZONE, TO THE URBAN CENTER (UC) SUB-ZONE

THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES ORDAIN AS FOLLOWS:

Section 1. The City Council of the City of Santa Ana hereby finds, determines and declares as follows:

WHEREAS, Chapter 41, Article 1, Division 1, Section 41-1 of the Santa Ana Municipal Code establishes the necessity of segregating the location of residences, businesses, trades and industries; regulating the use of buildings, structures, and land regulation; the location, height, bulk and size of buildings and structures, the size of yards and open space; the City is divided into land-use districts of such number, shape and area as may be considered best suited to carry out these regulations and provide for their enforcement; and

WHEREAS, the regulations are considered necessary in order to: encourage the most appropriate use of land, conserve and stabilize property value, provide adequate open spaces for light and air and to prevent and fight fires, prevent undue concentration of population, lessen congestion on streets and highways, and promote the health, safety and general welfare of the people, all as part of the general plan of the City; and

WHEREAS, the City of Santa Ana has adopted a zoning map which has since been amended from time to time; and

WHEREAS, Andrew Nelson, with Red Oak Investments, LLC, representing Northgate Gonzalez Real Estate (hereinafter referred to as "Applicant"), seeks to develop the 4th and Mortimer Mixed-use Development Project ("proposed Project"), on a 1.423-acre site at 409 East Fourth Street and a 1.292-acre site at 501, 507, 509, 515, and 519 East Fourth Street and 502, 506, 510, 514, 520 East Fifth Street (collectively referred to as "509 East Fourth Street") in Santa Ana, California ("Project Site"); and

WHEREAS, during the City's entitlement and environmental review process, and in response to comments and concerns raised by the City and public, the Applicant has proposed the subject mixed-use Project; and

WHEREAS, the entire Project as currently proposed entails, among other things, (1) demolition of an existing commercial grocery market, surface parking lot, an existing commercial auto building, and ancillary structures on the Project Site; (2) redevelopment of the Project Site with a residential and commercial mixed-use development consisting mixed-use residential and commercial development consisting of two separate buildings located on two development sites at 409 (Site A) and 509 (Site B) East Fourth Street, with up to 169 residential rental units, 11,361 square feet of commercial space, 422 on-site parking spaces, and onsite landscaping and amenities; (3) approval of Site Plan Review No. 2020-03 to allow the construction of two structures over four stories in height; (4) approval of Variance No. 2020-06 to allow an increase in the allowable building size and massing for Site B; and (5) approval of Amendment Application (AA) No. 2020-04, which would change the zoning of Site B from Specific Development No. 84, Urban Neighborhood 2 (UN-2) sub-zone, to the Urban Center (UC) sub-zone; and

WHEREAS, the requested Amendment Application would modify the zoning designation of Site B from Specific Development No. 84, Urban Neighborhood 2 (UN-2) sub-zone, to Specific Development No. 84, Urban Center (UC) to facilitate the construction of the proposed Project; and

WHEREAS, in accordance with the California Environmental Quality Act (CEQA), the City Council of the City of Santa Ana hereby finds, determines, and declares as follows:

Based on the substantial evidence set forth in the record, including but not limited to the Environmental Impact Report (EIR) for the Transit Zoning Code Project (SCH NO. 2006071100) and the 2020 4th and Mortimer Mixed-Use Development EIR Addendum, the City Council finds that an addendum is the appropriate document for disclosing the changes to the subject properties, and that none of the conditions identified in Public Resources Code section 21166 and State CEQA Guidelines section 15162 requiring subsequent environmental review have occurred, because:

- A. The project does not constitute a substantial change that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
- B. There is not a substantial change with respect to the circumstances under which the project will be developed that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of the previously identified significant effects.
- C. New information of substantial importance has not been presented that was not known and could not have been known with the exercise of reasonable diligence at the time the 2010 EIR was certified or adopted, showing any of the following: (i) that the modifications would have one or more significant effects not discussed in the earlier environmental documentation; (ii) that significant

effects previously examined would be substantially more severe than shown in the earlier environmental documentation; (iii) that mitigation measures or alternatives previously found not to be feasible would in fact be feasible and would substantially reduce one or more significant effects, but the Applicant declined to adopt such measures; or (iv) that mitigation measures or alternatives considerably different from those analyzed previously would substantially reduce one or more significant effects on the environment, but which the Applicant declined to adopt.

WHEREAS, the 2020 4th and Mortimer Mixed-Use Development EIR Addendum analyzed the impacts related to the proposed amendment to the zoning map and Specific Development No. 84; and

WHEREAS, on October 12, 2020, the Planning Commission conducted a duly noticed public hearing to consider the 2020 4th and Mortimer Mixed-Use Development EIR Addendum, Site Plan Review No. 2020-03, Variance No. 2020-06, and Amendment Application No. 2020-04 described above. After hearing all relevant testimony from staff, the public and the City's consultant team, the Planning Commission voted to recommend that the City Council adopt a resolution approving an Addendum to the EIR for the Transit Zoning Code Project (SCH NO. 2006071100) and adoption of a mitigation monitoring and reporting program for Amendment Application No. 2020-04, and to adopt an ordinance approving Amendment Application No. 2020-04 for Specific Development No. 84 (SD84).

WHEREAS, on December 1, 2020, the City Council conducted a duly noticed public hearing to consider the 2020 4th and Mortimer Mixed-Use Development EIR Addendum and Amendment Application No. 2020-04 and at which hearing members of the public were afforded an opportunity to comment upon the Project. After hearing all relevant testimony from staff, the public and the City's consultant team, the City Council voted to adopt a resolution approving an Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and adoption of a mitigation monitoring and reporting program for Amendment Application No. 2020-04, and to adopt an ordinance approving Amendment Application No. 2020-04 for Specific Development No. 84 (SD84).

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES RESOLVE, DETERMINE, FIND, AND ORDER AS FOLLOWS:

SECTION 2. CALIFORNIA ENVIRONMENTAL QUALITY ACT: The City Council has reviewed and approved an Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and adoption of a mitigation monitoring and reporting program for Amendment Application No. 2020-04.

SECTION 3. AMENDMENT APPLICATION: The Amendment Application consists of amendments to the zoning map changing the zoning of Site B from Specific Development No. 84, Urban Neighborhood 2 (UN-2) sub-zone, to the Urban Center

(UC) sub-zone, as shown in Exhibit A and Exhibit B respectively, attached hereto and incorporated herein by reference.

SECTION 4. LOCATION OF DOCUMENTS: The Amendment Application, Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and all supporting documents are online, on file and available for public review at Santa Ana City Hall, 20 Civic Center Plaza, Santa Ana, California 92702.

<u>SECTION 5</u>. <u>GENERAL PLAN CONSISTENCY</u>: The City Council hereby finds that the proposed Amendment Application is compatible with the objectives, policies, and general plan land use programs in that:

- A. The proposed Amendment Application will not adversely affect the public health, safety, and welfare in that the Amendment Application will not result in incompatible land uses on adjacent properties, inconsistencies with any General Plan goals or policies, or adverse impacts to the environment.
- B. The amendment application to change the zoning designation of Site B from Specific Development No. 84, Urban Neighborhood 2 (UN-2) sub-zone, to the Urban Center (UC) sub-zone is consistent with Santa Ana Municipal Code section 41-593.1 for the following reasons:
 - (1) Protecting and enhancing the value of properties by encouraging the use of good design principles and concepts, as related to the division of property, site planning and individual improvements with full recognition of the significance and effect they have on the proper planning and development of adjacent and nearby properties.

The project's site plan has been designed to integrate the project site into the surrounding community. Both parking garages will provide vehicular gates separating available commercial parking spaces (e.g., guest, commercial, employee, etc.) from the residential parking areas. Vehicular access will be provided from Fifth Street by one right-turn only driveway west of Mortimer Street and one full access driveway east of Mortimer Street. The on-site circulation would provide safe access for vehicle-pedestrian traffic and the driveway would provide sufficient throating such that access to parking spaces is not impacted by internal vehicle queuing/stacking. Pedestrian access points would be provided by residential lobbies access along French and Mortimer Street. These access points have been designed to ensure the safety of residents and visitors of the project site, as well as commuters, employees, and residents of the surrounding community.

(2) Encouraging, securing and maintaining the orderly and harmonious appearance, attractiveness and aesthetic development of structures

and grounds in order that the most appropriate use and value thereof be determined and protected.

Both sites in the development have been carefully designed to be integrated within the existing development pattern in Downtown Santa Ana. Each site has its own unique architectural vernacular defined by scale, facade articulation, roof forms, materials, and detailing. Both of these blocks are designed in closely related and established California Contemporary architectural style, which complements the neighborhood in which the development is located.

The overall development will feature amenities commonly found at other upscale mixed-use developments in the region. These include a large courtyard with pool, spa, clubroom, fitness room, and landscaping in the center of Site A; a roof terrace on the 7th floor of Site A, overlooking Fourth and French streets; a leasing office and lounge in Site A; a bike locker in Site A; and a groundfloor lobby and resident amenity area in Site B. In addition, the project features private open space/decks for 59 units on Site A and 48 on Site B. The two-block project will be built and is conditioned to be managed as a single community and all amenities will be accessible to residents from either site.

(3) Providing a method whereby specific development plans are to be based on the general plan as well as other regulations, programs, and legislation as may, in the judgment of the city, be required for the systematic execution of the general plan.

The project site has a General Plan designation of District Center on Site A and Urban Neighborhood on Site B. The District Center-Downtown District and Urban Neighborhood land use designation accommodates high-rise office, commercial, and mixed-use residential uses with an emphasis on streets that accommodate all modes of transportation for this land use designation. The allowable floor area ratio (FAR) for District Center and Urban Neighborhood land use designation would be a maximum of 3.0 and 1.80, respectively. The proposed project would include construction of two new buildings, one of which would be seven stories in height with an FAR of 2.4 (Site A) and one that would be five stories in height with an FAR of 1.8 (Site B), consistent with the allowable FAR as part of the General Plan.

Furthermore, the project is consistent with several goals and policies of the General Plan, including the Economic Development Element and Land Use Element. Land Use Element Goal 1 promotes a balance of land uses to address basic community needs. Policy 1.1 promotes medium density housing in and around the downtown area and Policy 1.2 supports high density residential development within the City's District Centers as a part of a mixed use development. The project will involve construction of a mixed-use residential and commercial building on Site A with a density of 69.6 du/ac, and a multi-family residential building on Site B with a density of 54.2 du/ac, on two adjacent city blocks in downtown, within the Transit Zoning Code area. Therefore, the Project will be consistent with the General Plan Land Use Element.

4) Recognizing the interdependence of land values and aesthetics and providing a method to implement this interdependence in order to maintain the values of surrounding properties and improvements and encouraging excellence of property development, compatible with the general plan for, and character of, the city, with due regard for the public and private interests involved.

The project is consistent with the Land Use Element Goal 2 which promotes land uses that enhance the City's economic and fiscal viability. Policy 2.7 support projects that contribute to the redevelopment and revitalization of the central City urban areas. The development proposes to redevelop to City blocks currently occupied by a commercial building, surface parking lot, and vacant and unimproved buildings and parcels. Policy 2.10 supports new development that is harmonious in scale and character with existing development in the area. Both sites in the development have been carefully designed to be integrated within the existing development pattern in Downtown Santa Ana. The mixture of land uses on the project site, including residential, commercial, and open space, will contribute to the formation a dynamic downtown core. The commercial and open space components will serve both residents and visitors of the project site, as well as the large daytime employee population working in the project site's immediate vicinity.

(5) Ensuring that the public benefits derived from expenditures of public funds for improvements and beautification of streets and public facilities shall be protected by exercise of reasonable controls over the character and design of private buildings, structures and open spaces.

The project is consistent with Economic Development Element Goal 2 maintains and enhances the diversity of the City's economic base. Policy 2.3 encourages the development of mutually beneficial and supportive business clusters within the community. The construction of this project will contribute toward an economically balanced community by providing housing and commercial retail opportunities (e.g., restaurant, retail sales, etc.) for different demographics in an area rich with employment opportunities. commercial development, and market-rate housing. In addition, a fiscal and economic impact analysis estimates that the proposed development will result net positive fiscal impacts to the City, the Business Improvement District, and over 800 new temporary or permanent jobs. Specifically, the analysis estimates \$5.4 million net new General Fund revenues associated with the project over a 25-year period. The mixed-use development will utilize existing water, sewer, and drainage infrastructure and will not result in the expansion of infrastructure. In addition, the Project will not result in the need for expansion of new or altered police or fire facilities.

SECTION 6. INDEMNIFICATION.

A. General Indemnification. The Applicant shall indemnify, protect, defend and hold the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, and other and proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations. mediations, and such other procedures), judgments, orders, and decisions (collectively "Actions"), brought against the City and/or any of its officials, officers. employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

B. Further Indemnification. Within five (5) days of receipt of a referendum petition by the City, Applicant shall deposit Fifty Thousand Dollars (\$50,000) ("Referendum Deposit") with the City. City may use the funds to pay any and all costs associated with said referendum measure. If at any time the Referendum Deposit account has Five Thousand Dollars (\$5,000) or less remaining, Applicant shall, within

three (3) days of receiving notice from the City, deposit with the City additional funds as requested by the City to cover all costs and expenses associated with processing the referendum and holding the related election. Following certification of the election results, any funds remaining in the Referendum Deposit account shall be returned to the Applicant.

SECTION 7. If any section, subsection, sentence, clause, phrase or portion of this ordinance for any reason held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this ordinance. The City Council of the City of Santa Ana hereby declares that it would have adopted this ordinance and each section, subsection, sentence, clause phrase or portion thereof irrespective of the fact that any one or more sections, subsections, sentences, clauses, phrases, or portions be declared invalid or unconstitutional.

<u>SECTION 8</u>. <u>CITY COUNCIL ACTIONS</u>: The City Council hereby takes the following actions:

- The City Council hereby adopts an Ordinance approving Amendment Application No. 2020-04 as follows:
 - A. Subject to compliance with the approved Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and adopted mitigation monitoring and reporting program for Amendment Application No. 2020-04, the properties at 501, 507, 509, 515, and 519 East Fourth Street and 502, 506, 510, 514, 520 East Fifth Street shall be amended to Specific Development No. 84 Urban Center (UC) sub-zone as set forth in Exhibit A and Exhibit B, attached hereto and incorporated herein by reference.
 - B. The Amendment Application shall not take effect unless and until the Planning Commission reviews and approved the EIR Addendum, Environmental Review No. 2018-113, Variance No. 2020-06 and Site Plan Review No. 2020-03, and the City Council reviews and approves the EIR Addendum, Environmental Review No. 2018-113 for the subject project.

<u>SECTION 9.</u> <u>EXECUTION OF ORDINANCE</u>. The Mayor shall sign this Ordinance and the Clerk of the Council shall attest and certify to the adoption thereof.

ADOPTED this	day of	, 2020.	
		14 D D	
		Miguel A. Pulido Mayor	
			Ordinance No. NS-XXXX

Page 8

APPROVED AS TO Sonia R. Carvalho City Attorney	FORM:
By: C. C. Lisa E. Storck Assistant City A	Storil ttorney
AYES:	Councilmembers
NOES:	Councilmembers
ABSTAIN:	Councilmembers
NOT PRESENT:	Councilmembers
CI	RTIFICATE OF ATTESTATION AND ORIGINALITY
Ordinance No. NS	Clerk of the Council, do hereby attest to and certify that the attache XXXX to be the original ordinance adopted by the City Council of thon, 2020, and that said ordinance was publishe the Charter of the City of Santa Ana.
Date:	Daisy Gomez Clerk of the Council City of Santa Ana

REQUEST FOR

Planning Commission Action



PLANNING COMMISSION SECRETARY

PLANNING COMMISSION MEETING DATE:

OCTOBER 12, 2020

TITLE:

PUBLIC HEARING – ENVIRONMENTAL REVIEW NO. 2018-13, SITE PLAN REVIEW NO. 2020-03, VARIANCE NO. 2020-06 AND AMENDMENT APPLICATION NO. 2020-04 TO ALLOW CONSTRUCTION OF A NEW MIXED-USE DEVELOPMENT AT 409 AND 509 EAST FOURTH STREET

APPRO\	/ED	
	As Recommended	
	As Amended	
	Set Public Hearing For	
DENIED		
	Applicant's Request	

CONTINUED TO	

☐ Staff Recommendation

Prepared by	Pedro Gomez, AICP	
Prepared by	Pedro Gomez, AICP	

Executive Director

Planning Manager

RECOMMENDED ACTION

- 1. Adopt a resolution approving Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and adoption of a mitigation monitoring and reporting program for Site Plan Review No. 2020-03 and Variance No. 2020-06.
- 2. Adopt a resolution approving Site Plan Review No. 2020-03 for a new mixed-use development project over four stories in height as conditioned.
- 3. Adopt a resolution approving Variance No. 2020-06 for an increase in the allowable building size and massing as conditioned.
- 4. Recommend that the City Council:
 - a. Adopt a resolution approving an Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and adoption of a mitigation monitoring and reporting program for Amendment Application No. 2020-04.
 - b. Adopt an ordinance approving Amendment Application No. 2020-04 for Specific Development No. 84 (SD84).

Executive Summary

Andrew Nelson, with Red Oak Investments, LLC, representing Northgate Gonzalez Real Estate, is requesting approval of multiple entitlements to facilitate construction of a new mixed-use community on two City blocks located at 409 East Fourth Street (Site A) and 509 East Fourth Street (Site B). Specifically, the applicant is requesting approval of an addendum to the Environmental Impact Report for the Transit Zoning Code (TZC), as well as a site plan review (SPR) to allow construction of two buildings over four stories in height, a variance to allow a reduction in required massing standards,

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – $4^{\rm th}$ and Mortimer Mixed-Use Development October 12, 2020 Page 2

and an amendment application (AA) to amend the designation on various parcels from the Urban Neighborhood 2 (UN-2) subzone to the Urban Center (UC) subzone. The project would contain a total of 169 residential rental units and 11,361 square feet of commercial space.

Staff is recommending approval of the applicant's request due to the project's satisfaction of meeting the intent of the TZC to promote a pedestrian-oriented environment with a mix of land uses, facilitating the redevelopment of underutilized land, encouraging increased employment opportunities within the City, the generation of additional property and sales taxes, and because the project will provide additional high-quality housing stock.

Table 1: Project and Location Information

ltem		Information			
Project Address		409 East Fourth Street and 509 East Fourth Street			
Nearest Intersection	Fourth and French streets	and Fourth and Mortimer streets			
General Plan Designation	Site A – District Center (D				
Zoning Designation	Transit Zoning Code (Spec	Site B – Urban Neighborhood (UN) Transit Zoning Code (Specific Development No. 84), Downtown subzone (Site A) and Urban Neighborhood 2 subzone (Site B)			
Surrounding Land Uses	Commercial, Single- and M				
•	Commercial and Single-Fa	amily (East)			
	Commercial and Multi-Fan	Commercial and Multi-Family (South)			
**	Commercial and Parking (Commercial and Parking (West)			
Site Size		2.715 acres combined (Site A: 1.423; Site B: 1.292 acres)			
Existing Site Development	surface parking lot; Site B	Site A contains a commercial building (Northgate Gonzalez Market) and a surface parking lot; Site B contains vacant buildings and parcels.			
Use Permissions	Mixed-use projects are pe 2007 of the SAMC.	Mixed-use projects are permitted by Section 41-2006 and Section 41-			
Zoning Code Sections Affected	Uses	Table 2A, SAMC Sec. 41-2007. SPR required pursuant to SAMC Sec. 41-2007;			
	Development Standards	Transit Zoning Code, SAMC Sec. 41-2011, 41-2012 and 41-2023			

Project Description

The project includes demolition of an existing Northgate Gonzalez Market and surface parking lot at 409 East Fourth Street (Site A) as well as the demolition of an existing commercial automobile service building and ancillary structures at 509 East Fourth Street. The existing commercial facility, Ming's Auto Repair, located at the northeast corner of Fourth and Mortimer streets (501 East Fourth Street), is not part of the proposed project and will remain. Once the onsite buildings are demolished and the sites are cleared, the applicant proposes to construct a mixed-use community on two development sites, Site A and Site B, containing 169 residential units, 11,361 square feet of leasable commercial area, and 422 onsite parking spaces. Table 2 on the following page provides a summary of the proposed project.

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – 4th and Mortimer Mixed-Use Development October 12, 2020 Page 3

Table 2: Project Summary

	SH6/A	WWW.SiteBook	Tiotal - 1
Site Area	1.423 acres	1.292 acres	2.715 acres
Residential	99 units	70 units	169 units
Amenities/Leasing Office	8,075 S.F.	None	8,075 S.F.
Retail	11,361 S.F.	None	11,361 S.F.
Public/Common Open Space	15,345 S.F.	13,233 S.F.	28,578 S.F.
Private Open Space	8,428 S.F.	2,832 S.F.	11,260 S.F.
Parking	230 stalls	192 stalls	422 stalls

Residential and Commercial Components

Site A will contain a mixed-use commercial/residential structure with 99 residential units, a 3,847-square-foot tenant suite designed for an eating establishment, 7,514 square feet of retail space, a resident and leasing lobby, site amenities, a bicycle storage room, and a four-and-a-half story, aboveground parking garage with 230 parking spaces. The building frontage along Fourth Street, and the intersections of Fourth and French street and Fourth and Mortimer streets, would be seven-stories in height. The building would be five-stories in height along the French Street and Mortimer Street frontages.

The proposed suite designed for an eating establishment would be located on the ground floor at the corner of Fourth and French street and is designed to allow both indoor and outdoor dining. Also fronting Fourth Street is the retail space and leasing office. The four-and-a-half story parking garage would be located at the intersection of French and Fifth streets and will be accessed from Fifth Street. Resident amenities will include a large pool, courtyard, and residential amenities on the third level, and a rooftop deck on the seventh floor overlooking Fourth Street. A total of 23,773 square feet of open space, including 8,428 square feet of private open space and 15,345 square feet of common open space will be included.

Site B is designed to be residential only and will contain 70 units and a four-story, aboveground parking garage with 192 onsite parking spaces. The residential building will be accessed from a lobby on Mortimer Street and would be five stories in height across the site. Along the Fourth Street frontage, Site B would include a courtyard and residential units. The four-story parking garage would be located at the corner of Fifth and Minter streets and will be accessed from Fifth Street. Site B includes 16,065 square feet of open space, including 2,832 square feet of private open space and 13,233 square feet of common open space.

Of the development's 169 units, 21 will be studios (12.5 percent), 38 will be one-bedroom (22.5 percent), 66 will be two-bedroom (39 percent), 9 will be three-bedroom (5 percent), and 35 will be four-bedroom units (21 percent). Units will range from 458 to 529 square feet for the studio units, 650 to 739 square feet for the one-bedroom units, 938 to 1,185 square feet for the two-bedroom

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – $4^{\rm th}$ and Mortimer Mixed-Use Development October 12, 2020 Page 4

units, 961 to 1,237 square feet for the three-bedroom units, and 1,325 to 1,520 square feet for the four-bedroom units. All units will contain full kitchens, bedrooms, bathrooms, in-unit washer and dryers, and living/dining areas.

Architecture and Amenities

Both sites in the development have been carefully designed to be integrated within the existing development pattern in Downtown Santa Ana. The design's primary objective is to complement and expand the energy and character of downtown by taking cues from its urban scale and historic character. The ground floor of Building A is designed in the Main Street Commercial architectural style, consistent with identifiable patterns typical of downtown buildings. Building B's purely residential design complements the existing multi-family developments along Fourth Street. A landscape buffer is provided for each site creating a transitional space between the top of the structure and the street level while also providing screening at the lower level of the garages adjacent to the single-family residences. In addition, the building's architecture is designed to lessen the massing of the project with its elevations featuring articulation, multiple volumes, and varied architectural styles to mimic the appearance of multiple buildings. The building's varied height from five-stories to seven-stories generates a smooth transition from the higher-density character of the intersection of Fourth and French street to the lower-density character of the single-family residences to the north and to the east.

Each site has its own unique architectural vernacular defined by scale, facade articulation, roof forms, materials, and detailing. A variety of window dimensions are provided where appropriate while the header/sill trim details vary between both sites. Varied material/color palettes are featured on both buildings, in addition to varied window recesses and decorative elements. While color palette is varied across both sites, care has been taken to provide a unified look to correspond to the surrounding buildings. Both structures feature durable brick veneer, glass, smooth stucco finishes, metal awnings, and textured blocks/panels. Lastly, the building will feature prominent artwork/murals across both sites. To ensure that the art is reflective of Santa Ana and is a positive cultural impact on the surrounding neighborhood, staff included a condition of approval that requires the applicant to coordinate with the City's Art and Culture Office and submit a Public Art Plan to the Planning Division for review and approval.

The development will feature amenities commonly found at other upscale mixed-use developments in the region. These include a large courtyard with a pool, spa, clubroom, fitness room, and landscaping in the center of Site A; a roof terrace on the seventh floor of Site A, overlooking Fourth and French streets; a leasing office and lounge in Site A; a bike locker in Site A; and a ground-floor lobby and resident amenity area in Site B. In addition, the project features private open space/decks for 59 units on Site A and 48 units on Site B. Conditions of approval have been added to ensure the two-block project will be built and managed as a single community and all amenities will be accessible to residents from either site.

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – $4^{\rm th}$ and Mortimer Mixed-Use Development October 12, 2020 Page 5

Project and Site Background

The Transit Zoning Code (TZC) was adopted in July 2010 and provides a framework for mixed-use, residential, commercial, and limited industrial activities in a large section of central Santa Ana loosely bound by Flower Street, the Santa Ana (I-5) Freeway, Civic Center Drive, Grand Avenue, and First Street. The plan area contains six subzones that allow various types and ranges of intensity, as well as two industrial overlay districts where industrial uses in place at the time of the code's adoption are allowed to continue. The Downtown subzone in which the project is proposed (Site A) and the Urban Center (proposed subzone for Site B) allow a variety of mixed-use developments that are intended to contribute to creating a dynamic, transit-oriented area for residents, business owners, and visitors, and to lessen the need for automobile dependence. Amendments to the TZC in July 2019 modernized certain sections of the code and furthered the goals and vision of the plan area.

Site A (409 East Fourth Street) is currently improved with a single-story commercial building approximately 14,000 square feet in size, operating as a grocery store (Northgate Gonzalez Market). The store was constructed between 1995 and 1996. In 1906, Site A was occupied by uses such as single-family dwellings, a religious institution, and a telegraph office. Between 1949 and 1963, the site was occupied by uses such as agricultural and auto storage, manufacturing (e.g., mattress production and neon signs), motorcycle repairs, and upholstering and printing.

Site B (509-515 East Fourth Street) is improved with a vacant single-story, commercial building built in 1921 and approximately 11,000 square feet in size, spanning two parcels and which last operated as Munoz Auto Repair & Tire Service. By 1949, many of the single-family dwellings had been demolished on the site and replaced with larger industrial and or commercial buildings. Aside from the period between 1932 and 1939 when the site was a partially used as a grain/feed supply, Site B primarily functioned in an auto-related capacity from 1923 to 1972. La Opinión Daily Newspaper/La Opinión Periodical, a Spanish-language newspaper, appears to have been associated with the property for a short period in the early 1980s.

In August 2018, the applicant submitted the proposed mixed-use development, which was one of the first major mixed-use developments proposed in Downtown Santa Ana since the TZC was adopted in 2010. Since submitting the application, the applicant has met with nearby neighborhood associations, business leaders, and other interested parties. A full list of neighborhood outreach efforts and details on the Sunshine Ordinance community meeting is provided in Table 3 of this report.

Analysis of the Issues

Section 41-2005 of the SAMC requires developments proposing over four stories in height to apply for a Site Plan Review (SPR) with the Planning Commission. As the buildings in the proposed development contain five and seven stories, approval of a SPR application is required by the Planning Commission. Furthermore, pursuant to SAMC Section 41-638, the Planning Commission is authorized to review and approve variances from the provisions of the Municipal Code when it appears that findings in compliance with section 41-638 (a)(2) of the SAMC have been established. Since the project requires approval of a variance for an increase in the allowable building size and

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – 4th and Mortimer Mixed-Use Development October 12, 2020 Page 6

massing standards for Site B, review and approval is required by the Planning Commission. Lastly, Section 41-664 of the SAMC requires a public hearing for the proposed amendment application to be reviewed by the Planning Commission and the City Council, with the Planning Commission as a recommending body and the City Council as the approving body. Since the project is seeking approval of an amendment application for a zone change on Site B to change the subzone from UN-2 to the Urban Center (UC), review and approval of an amendment application is required by the Planning Commission and City Council.

Amendment Application

The proposed project includes construction of two new Lined Block buildings, one of which would be a maximum of seven stories in height with a floor area ratio (FAR) of 2.4 (Site A) and one that would be five stories in height with an FAR of 1.8 (Site B). However, the UN-2 subzone does not include Lined Block buildings as a permitted building type. Therefore, the project would require an amendment application for a zone change on Site B from the UN-2 subzone to the Urban Center (UC) subzone. The UC subzone was selected in order to maintain aesthetic consistency with the proposed building on Site A. In addition, under the current UN-2 subzone, residential buildings with densities of up to 50 dwelling units per acre (DU/acre) are permitted. The proposed project on Site B involves development of a residential building with a density of approximately 54 DU/acre, which represents a slightly higher intensity use than the UN-2 subzone allowable density range of no more than 50 DU/acre. However, Site B is surrounded by properties with higher intensity developments that are zoned DT and UC to the west and south.

In addition, a review of the existing TZC map seen in Exhibit 12 demonstrates that it is was the original intent of the TZC to place UC subzones as both a buffer and a transition between the uses permitted in the high density Downtown (DT) subzone and the less intense UN-2 neighborhoods surrounding it. While the adopted TZC allowed for the integration of new infill development into existing neighborhoods, reuse of existing buildings, and creation of new mixed use and transit-oriented development, it intended to transition the subzones with higher allowable densities to those that permitted lower density ranges. With the exception of Site B, all of the adjacent DT subzone parcels are surrounded by UC subzone parcels. The proposed change to the UC designation would be consistent with the existing adjacent parcels that surround the DT subzone.

Although the TZC provides for a mixture of development types situated within walking distance of many modes of transit (e.g., public transit, pedestrian, cyclists and automobiles), it did not contemplate the precise route of the OC Streetcar at the time of its adoption in 2010. An eastbound segment of the streetcar runs along the project site along Fourth Street with a stop immediately adjacent to the project at Fourth and French streets. The streetcar then proceeds northbound one block to Mortimer Street, bisecting the two project sites and advancing to Santa Ana Boulevard towards the Santa Ana Regional Transportation Center. As a gateway project along the streetcar line, the UC subzone facilitates a design that better reflects a sense of downtown and builds upon allowable planning and architectural intensities, affirmatively addressing the pedestrian orientation at all street frontages, specifically along Fourth and Mortimer streets. Furthermore, the zone change

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 -4^{th} and Mortimer Mixed-Use Development October 12, 2020 Page 7

acknowledges the density and building envelope opportunities of the TZC to support the recent investment in the streetcar and maximizing development potential along the proposed routes.

Lastly, the zone change to the UC subzone would provide for a more harmonious design on both sites as they are being developed and managed together as one project. The building types under the UN-2 subzone are limited to lower density and shorter building height developments such as the Hybrid Court, Courtyard Housing, Live-Work, or Tuck-Under building type. Each of the allowable building types under the UN-2 would have resulted in a design on Site B that looked arbitrarily carved down and which presented an incongruous design. The UC subzone allows Site B to be designed in the same building type as Site A while allowing each site to have a unique architectural vernacular that complement the neighborhood and are integrated within the existing development pattern in downtown. Though the proposed project would develop Site B at a slightly higher density use than the existing TZC density range for UN-2, this use would be consistent with adjacent property uses and the intent of the TZC by enhancing the pedestrian environment, creating opportunities for higher-density transit-oriented residential development in proximity to jobs, and reactivating vacant land uses adjacent to the historical Downtown shopping district.

Variance Application

The proposed project is requesting a variance from Santa Ana Municipal Code (SAMC) Section 41-2023(i)(5) for an increase in the allowable building size and massing standards for the lined block building proposed on Site B. The TZC requires that portions of buildings between three and five stories be only 85 percent of the ground floor's volume. As proposed, the third through fifth floor would be 100 percent of the building's ground floor volume, exceeding the allowable ratio by 15 percent on each floor. Therefore, a variance application would be required to facilitate the construction of the building on Site B. Pursuant to SAMC Section 41-638, a variance application can be granted for relief from the development standards of the zoning district. Variances may be granted when it can be shown that there exists a special circumstance related to the property depriving of its uses that are afforded to other properties and that a variance is necessary for the preservation and enjoyment of substantial property rights, will not be detrimental to the public or surrounding property, and will not adversely affect the General Plan. In analyzing the variance request, staff believes that the following analysis warrants staffs recommendation of approval of the variance.

Site B has a smaller than average lot depth and lot width, compared to most lots in the downtown area. Lots in the downtown area range in lot depth and width but are on average 250 feet by 250 feet. While portions of Site B meet the average lot width and depth, a majority of Site B is smaller-than-average. Site A takes advantage of a full city block with complete street frontages along every street while Site B is interrupted by an adjacent parcel not part of the project, and approximately 6,200 square feet in size, or 50 feet by 124 feet. This results in Site B having smaller-than-average street frontages along Mortimer and Fourth streets. Without the increase in the allowable building size and massing standards, the project would need to be redesigned, resulting in several impacts to the feasibility of the site's development. These impacts would include a loss off-street parking spaces by requiring a reduction in size of the parking structure; an incompatible design and unbalanced

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – 4th and Mortimer Mixed-Use Development October 12, 2020
Page 8

composition of massing the project site; and/or a smaller building footprint that would reduce the building's interior floor area and individual unit sizes.

The adjacent automotive repair and commercial space on Site B offers collective massing relief for the site. Although not part of the project, this parcel's relative size means that if redeveloped, it will always be to a lower building and massing scale than the proposed five-story structure on Site B. When viewed collectively, the amount of "stepback" or reduction in floor volume would exceed the required 85% of ground floor requirement and would be roughly comparable to the third floor stepback accomplished by the courtyard on Site A. Further, the Citywide Design Guidelines encourage new buildings to be compatible with surrounding character, including building style, form, size, materials, and roofline. Specifically, Chapter 8 (Downtown Development Guidelines), Section 8.6 encourages the height and scale of new buildings complement existing structures and provide a sense of human scale and proportion. As the two blocks are being developed together they're designed with appropriate congruity and diversity in both style and articulation. Both buildings rise with balanced "U-shaped" courtyard design facing Fourth Street and vary significantly with a twostory height variation. A two-block development where one block looks arbitrarily carved down by a forced stepback would present as an incompatible design and could cause an unbalanced composition of massing along Fourth Street, inconsistent with the architectural vernacular and intentions of the TZC.

Conformance to Transit Zoning Code Development Standards

The project has been designed to conform to the development standards in the Transit Zoning Code, with the exception of the proposed building and massing standards on Site B. Furthermore, with approval of the amendment application for the zone change on Site B, the project would comply with the allowable building types. A full description of conformance to development standards is provided in Exhibit 14 to this staff report.

Onsite Parking

The overall parking proposed for the project is 422 spaces, including 394 residential stalls and 28 commercial visitor stalls. The proposed residential parking provides a ratio of 2.3 parking spaces per residential unit, with commercial parking provided at one space per 400 square feet of commercial area, which meets and exceeds the minimum requirements of the TZC. Both parking garages will provide vehicular gates separating available commercial parking spaces (e.g., guest, commercial, employee, etc.) from the residential parking areas. Vehicular access will be provided from Fifth Street by one right-turn only driveway west of Mortimer Street and one full access driveway east of Mortimer Street. The on-site circulation would provide safe access for vehicle-pedestrian traffic and the driveway would provide sufficient throating such that access to parking spaces is not impacted by internal vehicle queuing/stacking.

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 $-4^{\rm th}$ and Mortimer Mixed-Use Development October 12, 2020 Page 9

California Environmental Quality Act (CEQA)

The proposed development required preparation of studies relating to shade and shadow, air quality and greenhouse gas emissions, cultural resources, traffic, parking, noise and vibration, Phase I environmental site assessment, hydrology, a preliminary water quality management plan, and sewer capacity. In addition, a fiscal impact and economic impact analysis was prepared by RSG, Inc. and The Concord Group. The technical studies evidenced that an EIR Addendum to the previously-certified 2010 EIR is the appropriate CEQA document to evaluate and disclose the project's impacts.

An addendum to a previously certified EIR is prepared when a lead agency is asked to approve modifications to an existing project for which an EIR has already been certified. An addendum evaluates the requested modifications and determines whether subsequent EIR review is required. Since none of the conditions specified in State CEQA Guidelines, section 15162 are present, an Addendum to the previously-certified 2010 EIR was prepared for the 4th and Mortimer Mixed-Use Development project.

Pursuant to State CEQA Guidelines section 15164(b), an addendum to a previously-certified EIR is not circulated for public review. The Addendum is included with this staff report as Exhibit 15. Pursuant to State CEQA Guidelines section 15164(d), the Planning Commission must consider the Addendum together with the 2010 EIR before making a decision on the project.

Previous CEQA Documentation

The 2010 EIR (SCH No. 2006071100) was prepared to evaluate the potential impacts associated with the adoption of the Transit Zoning Code, which was anticipated to result in potential development of approximately 4,075 residential units, 387,000 sf of retail development, and an additional 15.5 acres of open space within the City.

The 2010 EIR considered the environmental impacts relating to aesthetics; air quality; biological resources; cultural resources; hazards and hazardous materials; hydrology and water quality; land use; noise; population, housing, and employment; public services; transportation and traffic; utilities and service systems; and climate change. A mitigation monitoring and reporting program (MMRP), findings of fact, and a statement of overriding consideration were adopted with the 2010 EIR. As part of the 2020 Addendum to the 2010 EIR, the original MMRP must be readopted by the Planning Commission. All mitigation measures in the original EIR and associated MMRP have been enforced and are carried over within the 2020 Addendum, with exception of mitigation measure MM4.4-1(a) as part of the Cultural Resources which was revised after consultation with California Native American Tribes.

Addendum Conclusions

The 4th and Mortimer development project Addendum concludes no new or substantially greater impacts would occur with implementation of the proposed development when compared to those identified in the 2010 EIR. To fully evaluate the proposed project's impacts on the site's existing

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – 4th and Mortimer Mixed-Use Development October 12, 2020
Page 10

structures, technical studies provided by the applicant, including shade and shadow, air quality and greenhouse gas emissions, traffic, parking, hydrology, and sewer capacity, were extensively peer reviewed by the City's CEQA consultant. In addition, additional studies relating to cultural resources, noise and vibration were prepared by the CEQA consultant.

Aesthetics

Consistent with 2010 EIR Mitigation Measure 4.1-4, a shade and shadow analysis was conducted for the proposed project. The proposed project's seven-story building on Block A and a five-story building on Block B would shade adjacent land uses, including structures to the east and southeast in the summer months, and structures to the north, northeast, and northwest in the winter months. For the purposes of analyzing shade/shadow impacts, a significant impact would occur when shadow-sensitive uses (e.g., residential structures, schools, churches, parks, etc.) would be shaded by a project-related structure for more than three hours between the hours of 9:00 A.M. and 3:00 P.M. Pacific Standard Time (PST) (between late October and early April), or for more than four hours between the hours of 9:00 A.M. and 5:00 P.M. PST (between early April and late October).

The Site Shadow Study indicates that none of the shadow sensitive uses surrounding the project sites would be shaded by either building for more than three hours between 9:00 A.M. and 3:00 P.M. during the Winter Solstice. Likewise, shadow sensitive land uses would not be shaded by project structures for more than five hours between 9:00 A.M. and 5:00 P.M. during the summer. Therefore, impacts would be less than significant. As such, the proposed project would not contribute to the significant shadow impacts identified in the 2010 EIR, nor would it result in a new significant impact or substantially increase the severity of a previously identified significant impact with respect to shade and shadow beyond those analyzed in the 2010 EIR.

Cultural Resources

The State CEQA Guidelines for the preparation of an addendum do not specifically require adherence to Assembly Bill 52 (AB 52), which requires meaningful consultation with California Native American Tribes on potential impacts on tribal cultural resources, as defined in Public Resources Code Section 21074. However, considering that the EIR was approved and adopted in 2010 prior to the AB52 being enacted (July 2015) staff felt the need to incorporate tribal review into the environmental review processes. Tribal cultural resources are sites, features, places, cultural landscapes, sacred places, and objects with cultural value to a California Native American tribe that are either eligible or listed in the California Register of Historical Resources or local register of historical resources. In order minimize impacts on potential resources on the project site mitigation measure MM4.4-1(a) has been revised to be inclusive of any locally affiliated Tribe identified by the Native American Heritage Commission.

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – 4th and Mortimer Mixed-Use Development October 12, 2020 Page 11

Transportation

A traffic impact analysis (TIA) was prepared and conducted by Linscott, Law & Greenspan, Engineers (LLG) and peer reviewed by the City's CEQA consultant to determine the potential traffic impacts associated with the proposed project. The traffic analysis evaluated the existing operating conditions at six key study intersections within the project vicinity immediately bordering the subject property, estimated the trip generation potential of the proposed project, and forecasted future near-term (Year 2024) and long-term (Year 2045) operating conditions without and with the proposed Project. Two of the six intersections were also evaluated for the approved TZC, including Fourth Street at French Street and Fifth Street at Mortimer Street.

The TIA's Level of Service (LOS) investigations at these key locations were used to evaluate the potential traffic-related impacts associated with area growth, cumulative projects and the proposed project. The TIA indicates that the proposed project would not result in an increase in intersection traffic impacts beyond those analyzed in the 2010 EIR for the approved TZC. Furthermore, TIA indicates that the proposed project would result in a net reduction of 173 daily vehicle trips to the project site compared to existing commercial uses.

Economic Development

A fiscal and economic impact analysis prepared by RSG, Inc. and The Concord Group was submitted for the project. The analysis estimates that the proposed development will result net positive fiscal impacts to the City, the Business Improvement District, and create over 800 new temporary or permanent jobs. Specifically, the analysis estimates the following impacts:

- \$5.4 million net new General Fund revenues associated with the project over a 25-year period, resulting from:
 - A total of \$7.8 million in additional City General Fund revenue, including \$2.9 million in net new property tax revenues, construction period revenues, recurring site-specific tax, and other Project impacts over a 25-year period, and
 - \$2.4 million in General Fund expenditures associated with the project over a 25-year period
- 806 direct, indirect, or induced new jobs resulting from the project, of which 35 would be permanent
- Approximately \$205,424 in Business Improvement District (BID) funds

Table 3: Public Notification & Community Outreach

	Public Notification, and Community Outreach each
Required Measures	A community meeting was held on August 29, 2018 at 6:00 p.m. at 450 West Fourth Street (Latino Health Access) in accordance with the provisions of the City's Sunshine Ordinance. This meeting was publicly noticed in the OC Register, posted on the City's website, and invitation/notices were mailed to property owners and occupants/tenants in a 500-foot radius from the project site. An estimated 100 members of the public attended, as well as City staff. The applicant provided all the required information to the City after
	the meeting. Details from the community meeting were posted to the project's webpage

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 $-4^{\rm th}$ and Mortimer Mixed-Use Development October 12, 2020

Page 12

	Public Notification, and Community Outreach each
	at https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and .
	Notification by mail was mailed to all property owners, occupants, and other interested parties within 500 feet of the project site on October 2, 2020, in accordance with SAMC requirements. In addition, newspaper posting was published in the Orange County Register on October 2, 2020, in accordance with SAMC requirements.
Additional Measures	 The applicant met with several interested groups, neighborhoods, and/or individuals between August 2018 and September 2020. Meetings include those with: Neighboring condominium associations and apartment buildings: Spectrum Condominiums (450 E. 4th St.), Garden Court Apartments (300 E. Santa Ana Blvd.) and Parks Apartments (510 Mortimer St.) Joint Meeting of Neighborhood Associations July 2020: French Park, French Court, Logan, Lacy, Downtown and French Park Plaza Business organizations and individual leaders associated with the Santa Ana Business Council, Chamber of Commerce, Downtown Inc. Historic preservation representative Tim Rush Eight individual property owners as a result of surveying every residence across Fifth Street and Minter Street from development site

Conclusion

Based on the analysis provided within this report, staff recommends that the Planning Commission adopt a resolution approving an Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100), mitigation monitoring and reporting program, Site Plan Review No. 2020-03 as conditioned, and Variance No. 2020-06 as conditioned. In addition, staff recommends that the Planning Commission recommend that the City Council adopt a resolution approving an Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) mitigation monitoring and reporting program, and an ordinance approving Amendment Application No. 2020-04 for Specific Development No. 84 (SD84).

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Pedro Gomez, AICP Associate Planner

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Exhibits:

- 1. Planning Commission Resolution (EIR Addendum, Site Plan Review, and Variance)
- 2. City Council Resolution (EIR Addendum)
- 3. City Council Ordinance (Amendment Application)
- 4. Vicinity Zoning and Aerial Map

SPR No. 2020-03/ VAR No. 2020-06/AA No. 2020-04 – 4^{th} and Mortimer Mixed-Use Development October 12, 2020 Page 13

- 5. Site Photos
- 6. Site Plan
- 7. Unit Floor Plans
- 8. Building Elevations
- 9. Building Perspectives
- 10. Building Materials
- 11. Conceptual Landscape Plans
- 12. Existing TZC Zoning Map
- 13. Proposed TZC Zoning Map
- 14. Conformance to Development and Parking Standards
- 15. 2020 EIR Addendum and Technical Appendices
- 16. 2010 Transit Zoning Code EIR
- 17. Fiscal and Economic Impact Analysis

75C-349

RESOLUTION NO. 2020-xx

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF SANTA ANA APPROVING AND ADOPTING AN ADDENDUM TO THE ENVIRONMENTAL IMPACT REPORT FOR THE TRANSIT ZONING CODE PROJECT (SCH NO. 2006071100) FOR SITE PLAN REVIEW NO. 2020-03 AND VARIANCE NO. 2020-06 AND ADOPTING A MITIGATION MONITORING AND REPORTING PROGRAM FOR THE 4^{TH} AND MORTIMER MIXED-USE DEVELOPMENT PROJECT LOCATED AT 409 AND 509 EAST FOURTH STREET

WHEREAS, Andrew Nelson, with Red Oak Investments, LLC, representing Northgate Gonzalez Real Estate (hereinafter referred to as "Applicant"), is requesting approval of Site Plan Review No. 2020-03 and Variance No. 2020-06, as conditioned, to allow the construction of a new mixed-use residential and commercial development consisting of 169 residential rental units and 11,361 square feet of commercial space at 409 and 509 East Fourth Street; and

WHEREAS, the subject property contains 2.715 acres at two separate but adjacent sites at 409 and 509 East Fourth Street, currently developed with a commercial building (Northgate Gonzalez Market), surface parking lot, and vacant buildings and parcels; and

WHEREAS, the Transit Zoning Code was adopted in 2010 as a result of interest in developing transit-oriented mixed-use residential and commercial projects in its project area. The Transit Zoning Code was amended in 2019 to modernize and refine development standards to further these interests. The regulating plan, which establishes land uses and development standards, allows a variety of housing and commercial projects, including mixed-use residential communities, live/work units, hotels, and offices; and

WHEREAS, the City Council of the City of Santa Ana certified the Environmental Impact Report (SCH No. 2006071100) and adopted a mitigation monitoring and reporting program for the Transit Zoning Code, which allows a mixture of residential, commercial, and limited industrial land uses; and

WHEREAS, the entitlements sought for the proposed mixed-use development project include a Site Plan Review application, Variance application, and an Amendment Application; and

WHEREAS, in 2010, the City Council certified the Final Environmental Impact Report ("2010 EIR") for the Transit Zoning Code Project ("Originally Approved Plan"),

which analyzed the potentially significant environmental impacts of a mixed-use plan area consisting of new residential, commercial, and industrial development; and

WHEREAS, pursuant to the 2010 EIR, the subject site may be developed with a mixed-use development consisting of residential and commercial land uses; and

WHEREAS, when compared against the Originally Approved Plan, the proposed mixed-use development will not result in any new or intensified significant impacts; and

WHEREAS, pursuant to the California Environmental Quality Act (Public Resources Code section 21000 et seq.) ("CEQA") and the State CEQA Guidelines (14 Cal. Code Regs. 15000 et seq.), the City is the Lead Agency for the proposed development; and

WHEREAS, pursuant to CEQA, when taking subsequent discretionary actions in furtherance of a project for which an EIR has already been certified, the Lead Agency is prohibited from requiring a subsequent or supplemental EIR unless at least one of the circumstances identified in Public Resources Code section 21166 or State CEQA Guidelines section 15162 are present; and

WHEREAS, City staff has evaluated the proposed project and considered whether, in light of the impacts associated with its development, any supplemental or subsequent environmental review is required pursuant to Public Resources Code section 21166 or State CEQA Guidelines section 15162; and

WHEREAS, the analysis contained in the 4th and Mortimer Mixed-Use Development project's EIR Addendum ("2020 Addendum") concludes that none of the circumstances described in Public Resources Code section 21166 or State CEQA Guidelines section 15162 have occurred, and thus no supplemental or subsequent EIR is required; and

WHEREAS, the proposed Project is within a transit priority area (TPA) as defined by Public Resources Code (PRC) Section 21099(a)(7). A TPA is an area within one-half mile of a major transit stop that is existing (or planned under certain conditions). A major transit stop includes the intersection of two or more major bus routes with a frequency of service interval of 15 minutes or less during the morning and afternoon peak commute periods (PRC § 21064.3). The Project site is within 0.5 miles of the intersection of Bus Routes 53, 55, 64, 83, 206 and 462 with transit stops located throughout Main Street, Civic Center Drive, Fifth Street, Santa Ana Boulevard and First Street. Furthermore, the Santa Ana Metrolink Station and Santa Ana Regional Transportation Center is located less than 0.5 miles to the east at Santa Ana Boulevard and Santiago Street. The transit frequency at the stops along Main Street and First Street is every 15-minutes during the morning and afternoon peak commute periods and therefore qualifies as a high-quality transit corridor. Lastly, the project is located within a 0.5 miles of a high-quality transit corridor (routes along Main Street and First Street), plus the future OC Streetcar, which would further enhance mobility throughout Downtown Santa Ana, beyond the current

transit opportunities that are now availability. Therefore, under SB 743, aesthetic and parking impacts cannot be considered a significant impact within TPA's; and

WHEREAS, on October 12, 2020 at a duly noticed public hearing, the Planning Commission considered the 2020 EIR Addendum for Site Plan Review No. 2020-03 and Variance No. 2020-06; and

WHEREAS, all other legal prerequisites to the adoption of this Resolution have occurred.

NOW THEREFORE, THE PLANNING COMMISSION OF THE CITY OF SANTA ANA DOES RESOLVE, DETERMINE, FIND AND ORDER AS FOLLOWS:

<u>SECTION 1</u>. The above recitals are true and correct and incorporated herein by reference.

SECTION 2. State CEQA Guidelines section 15164 requires lead agencies to prepare an addendum to a previously certified EIR if some changes or additions to the project are necessary, but none of the conditions requiring preparation of a subsequent EIR are present. The Planning Commission has reviewed and considered the 2010 EIR and the 2020 Addendum, and finds that these documents taken together contain a complete and accurate reporting of all of the potential environmental impacts associated with the proposed development. The Planning Commission further finds that the 2020 Addendum has been completed in compliance with CEQA and the State CEQA Guidelines. The Planning Commission further finds and determines that the EIR Addendum reflects the City's independent judgment.

SECTION 3. Based on the substantial evidence set forth in the record, including but not limited to the 2010 EIR and the 2020 Addendum, the Planning Commission finds that an addendum is the appropriate document for disclosing the changes to the subject property, and that none of the conditions identified in Public Resources Code section 21166 and State CEQA Guidelines section 15162 requiring subsequent environmental review have occurred, because:

- (a) The proposed development does not constitute a substantial change that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
- (b) There is not a substantial change with respect to the circumstances under which the proposed development will be developed that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of the previously identified significant effects.
- (c) New information of substantial importance has not been presented that was not known and could not have been known with the exercise of

reasonable diligence at the time the 2010 EIR was certified or adopted, showing any of the following: (i) that the modifications would have one or more significant effects not discussed in the earlier environmental documentation; (ii) that significant effects previously examined would be substantially more severe than shown in the earlier environmental documentation; (iii) that mitigation measures or alternatives previously found not to be feasible would in fact be feasible and would substantially reduce one or more significant effects, but the applicant declined to adopt such measures; or (iv) that mitigation measures or alternatives considerably different from those analyzed previously would substantially reduce one or more significant effects on the environment, but which the Applicant declined to adopt.

SECTION 4. The Planning Commission hereby finds that mitigation measures identified in the 2010 EIR remain applicable to the Transit Zoning Code, with exception of mitigation measure MM4.4-1(a) as part of the Cultural Resources which has been revised after consultation with California Native American Tribes. These findings are described more specifically in the Mitigation Monitoring and Reporting Program ("MMRP") attached hereto as **Exhibit A**. The Planning Commission therefore hereby adopts those mitigation measures identified as remaining applicable to the Transit Zoning Code, through the MMRP attached hereto and incorporated herein as **Exhibit A**.

<u>SECTION 5</u>. The Planning Commission hereby approves and adopts the 2020 4th and Mortimer Mixed-Use Development EIR Addendum related to Site Plan Review No. 2020-03 and Variance No. 2020-06, attached hereto and incorporated herein as **Exhibit B**.

SECTION 6. The Applicant shall indemnify, protect, defend and hold the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, and other and proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations, mediations, and such other procedures), judgments, orders, and decisions (collectively "Actions"), brought against the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall

reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

<u>SECTION 7</u>. The Planning Commission directs staff to prepare, execute and file a CEQA Notice of Determination with the Orange County Clerk's Office within five working days of the Planning Commission's approval of Site Plan Review No. 2020-03 and Variance No. 2020-06 for the 4th and Mortimer Mixed-Use Development Project.

SECTION 8. The 2010 EIR and the 2020 EIR Addendum, and any other documents and materials that constitute the record of proceedings upon which these findings have been based are on file, are incorporated herein by reference and are available for public review at Santa Ana City Hall, Planning and Building Agency, M20, 20 Civic Center Plaza, Santa Ana, California 92701. The custodian of these records is Daisy Gomez, City Clerk for the City.

<u>SECTION 9</u>. This resolution shall take effect immediately upon its adoption by the Planning Commission, and the Recording Secretary shall attest to and certify the vote adopting this resolution.

ADOPTED this 12th day of October, 2020 by the following vote:

AYES:	Commissioners:		
NOES:	Commissioners:		
ABSENT:	Commissioners:		
ABSTENTIONS:	Commissioners:		
		Mark McLoughlin Chairperson	
APPROVED AS TO Sonia R. Carvalho,			
By: Lisa E. Storck Assistant City Attor	rney		

CERTIFICATE OF ATTESTATION AND ORIGINALITY

I, SARAH BERNAL Recording Secretar Resolution No. 2020-xx to be the Commission of the City of Santa Ana on	original resolution		
Date:	Recording Secreta City of Santa Ana	ry	

EXHIBIT A

MITIGATION MONITORING AND REPORTING PROGRAM

The Mitigation Monitoring and Reporting Program (MMRP) is available online at:

https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

EXHIBIT B

4TH AND MORTIMER EIR ADDENDUM

The 4th and Mortimer Mixed-Use Development Project EIR Addendum and Technical Appendices are available online at:

https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

RESOLUTION NO. 2020-xx

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF SANTA ANA APPROVING SITE PLAN REVIEW NO. 2020-03 AS CONDITIONED FOR A NEW MIXED-USE RESIDENTIAL AND COMMERCIAL DEVELOPMENT FOR THE PROPERTIES LOCATED AT 409 EAST FOURTH STREET (SITE A) AND 509 EAST FOURTH STREET (SITE B)

BE IT RESOLVED BY THE PLANNING COMMISSION OF THE CITY OF SANTA ANA AS FOLLOWS:

<u>Section 1</u>. The Planning Commission of the City of Santa Ana hereby finds, determines and declares as follows:

- A. Andrew Nelson, with Red Oak Investments, LLC, representing Northgate Gonzalez Real Estate (hereinafter referred to as "Applicant"), is seeking approval of various entitlements including Site Plan Review No. 2020-03, Variance No. 2020-06, and Amendment Application 2020-04 to allow the construction of a new mixed-use residential and commercial development consisting of 169 residential rental units and 11,361 square feet of commercial space at 409 and 509 East Fourth Street; and
- B. The aApplicant has requested approval of Site Plan Review No. 2020-03 as conditioned, to allow the construction of structures over four stories in height as part of the new mixed-use residential and commercial development at 409 and 509 East Fourth Street; and
- C. The Transit Zoning Code was adopted in 2010 as a result of interest in developing mixed-use residential and commercial projects in its project area. The Transit Zoning Code was amended in 2019 to modernize and refine development standards to further these interests. The regulating plan, which establishes land uses and development standards, allows a variety of housing and commercial projects, including mixed-use residential communities, live/work units, hotels, and offices.
- D. On October 12, 2020, the Planning Commission of the City of Santa Ana held a duly noticed public hearing regarding Site Plan Review No. 2020-03 and at that time considered all testimony, written and oral.
- E. Sections 41-2007 and 41-593.5 of the Santa Ana Municipal Code (SAMC) requires a review by the Planning Commission of all plans for developments of over four stories within the Transit Zoning Code (Specific Development No. 84) to ensure the project is in conformity with the overlay zone plan.

- F. The zoning designation for the subject property is Specific Development No. 84, Downtown and Urban Neighborhood-2 sub-zone.
- G. The Planning Commission determines that pursuant to SAMC Sections 41-2007 and 41-593.5, the project is in compliance with all applicable development standards outlined within the Specific Development (SD No. 84/Transit Zoning Code), with the exception of required building size, type, and massing, which are being considered separately as and subject to approval of Variance No. 2020-06 and Amendment Application No. 2020-04.

The Applicant shall indemnify, protect, defend and hold Section 2. the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, and other and proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations, mediations, and such other procedures), judgments, orders, and decisions (collectively "Actions"), brought against the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

Section 3. In accordance with the California Environmental Quality Act (CEQA), the Planning Commission of the City of Santa Ana hereby finds, determines, and declares as follows:

Based on the substantial evidence set forth in the record, including but not limited to the 2010 EIR and the 2020 EIR Addendum, the Planning Commission finds that an addendum is the appropriate document for disclosing the changes to the subject properties, and that none of the conditions identified in Public Resources Code section 21166 and State CEQA Guidelines section 15162 requiring subsequent environmental review have occurred, because:

- A. The project does not constitute a substantial change that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
- B. There is not a substantial change with respect to the circumstances under which the project will be developed that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of the previously identified significant effects.
- C. New information of substantial importance has not been presented that was not known and could not have been known with the exercise of reasonable diligence at the time the 2010 EIR was certified or adopted, showing any of the following: (i) that the modifications would have one or more significant effects not discussed in the earlier environmental documentation; (ii) that significant effects previously examined would be substantially more severe than shown in the earlier environmental documentation; (iii) that mitigation measures or alternatives previously found not to be feasible would in fact be feasible and would substantially reduce one or more significant effects, but the Applicant declined to adopt such measures; or (iv) that mitigation measures or alternatives considerably different from those analyzed previously would substantially reduce one or more significant effects on the environment, but which the Applicant declined to adopt.

<u>Section 4</u>. The Planning Commission of the City of Santa Ana, after conducting the public hearing, hereby approves Site Plan Review No. 2020-03 as conditioned in Exhibit A, attached hereto and incorporated as though fully set forth herein. This decision is based upon the evidence submitted at the above said hearing, which includes, but is not limited to: the Request for Planning Commission Action dated October 12, 2020, and exhibits attached thereto; and the public testimony, written and oral, all of which are incorporated herein by this reference.

Section 5. Site Plan Review No. 2020-03 shall not be effective <u>unless and</u> until the Planning Commission reviews and approves the <u>EIR</u> Addendum, Environmental Review No. 2018-113, and Variance No. 2020-06 and the City Council reviews and approves the <u>EIR</u> Addendum, Environmental Review No. 2018-113, and Amendment Application <u>No.</u> 2020-04 for the subject project. If said approvals are held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, or otherwise denied, then this variance shall be null and void and have no further force and effect.

ADOPTED this 12th day of October, 2020 by the following vote:

AYES:	Commissioners:	
NOES:	Commissioners:	
ABSENT:	Commissioners:	
ABSTENTIONS:	Commissioners:	
		Mark McLoughlin Chairperson
APPROVED AS TO Sonia R. Carvalho,		
By: Lisa <u>E.</u> Storck Assistant City Attor		
С	ERTIFICATE OF ATT	TESTATION AND ORIGINALITY
Resolution No. 2		ary, do hereby attest to and certify the attached original resolution adopted by the Planning n October 12, 2020.
Date:		Recording Secretary City of Santa Ana

EXHIBIT A <u>Conditions for Approval for Site Plan Review No. 2020-03</u>

Site Plan Review No. 2020-03 is approved subject to compliance, to the reasonable satisfaction of the Planning Manager, with applicable sections of the Santa Ana Municipal Code, the California Administrative Code, the California Building Standards Code, and all other applicable regulations. In addition, it shall meet the following conditions of approval:

The Applicant must comply with each and every condition listed below <u>prior to</u> exercising the rights conferred by this site plan review.

The Applicant must remain in compliance with all conditions listed below throughout the life of the development project. Failure to comply with each and every condition may result in the revocation of the site plan review.

- 1. All proposed site improvements must conform to the Site Plan Review (DP No. 2018-28) and the staff report exhibits incorporated herein by reference.
- 2. Any amendment to this site plan review, including modifications to approved materials, finishes, architecture, site plan, landscaping, unit count, mix, and square footages must be submitted to the Planning Division for review. At that time, staff will determine if administrative relief is available or if the site plan review must be amended.
- 3. A final detailed amenity plan must be reviewed and approved prior to issuance of any building permits. The plan shall include details on the hardscape design, lighting concepts and outdoor furniture for amenity, plaza, or courtyard areas as well as an installation plan. The exact specifications for these items are subject to the review and approval by the Planning Division.
- 4. Prior to issuance of building permits, the Applicant shall submit a construction schedule and staging plan to the Planning Division for review and approval. The plan shall include construction hours, staging areas, parking and site security/screening during project construction.
- 5. Prior to the issuance of a building permit, a full landscape and irrigation plan is to be submitted for review and approval. The landscape plan shall: (1) conform to the commercial landscape standards, Citywide Design Guidelines, and the City's Water Efficient Landscape Ordinance, and (2) contain regularly-spaced vines installed along the entire lengths of the new perimeter wall and the trash enclosure so as to form a natural graffiti deterrent.
- 6. Prior to the issuance of a building permit, a Public Art Plan must be submitted to the Planning Division for review and approval. The <u>aApplicant shall work with the City's Arts</u> & Culture Office to identify local artist, and receive recommendations on establishing a process for selecting and displaying such local artwork.

- 7. Prior to installation of landscaping, the Applicant shall submit photos and specifications of all trees to be installed on the project site for review and approval by the Planning Division. Specifications shall include, at a minimum, the species, box size (24 inches minimum), brown trunk height (10-foot minimum), and name and location of the supplier.
- 8. A Resident Storage Plan shall be provided for the project prior to issuance of certificate of occupancy. Storage shall be available at no cost to the residents.
- 9. After project occupancy, landscaping and hardscape materials must be maintained as shown on the approved landscape plans.
- 10. All mechanical equipment shall be screened from view from public and courtyard areas.
- 11. The Applicant shall be responsible for maintaining the premises free of graffiti. All graffiti shall be removed within 24 hours of occurrence.
- 12. A residential property manager shall be on site at all times that the project is occupied and the developer and on-site management shall at all times maintain a 24-hour emergency contact and contact information on file with the City.
- 13. Residents of both development sites in the Project (Site A and Site B) shall have access to resident amenities, onsite parking, and open space areas in both sites in perpetuity.
- 14. No more than one individual lease shall be permitted per unit. Leasing of individual bedrooms shall not be permitted.
- 15.A Property Maintenance Agreement must be recorded against the property. The agreement will be subject to review and applicability by the Planning and Building Agency, the Community Development Agency, the Public Works Agency, and the City Attorney to ensure that the property and all improvements located thereupon are properly maintained, Developer (and the owner of the property upon which the authorized use and/or authorized improvements are located if different from the Applicant) shall execute a maintenance agreement with the City of Santa Ana which shall be recorded against the property and which shall be in a form reasonably satisfactory to the City Attorney. The maintenance agreement shall contain covenants, conditions and restrictions relating to the following:
 - (a) Compliance with operational conditions applicable during any period(s) of construction or major repair (e.g., proper screening and securing of the construction site; implementation of proper erosion control, dust control and noise mitigation measure; adherence to approved project phasing etc.);

- (b) Compliance with ongoing operational conditions, requirements and restrictions, as applicable (including but not limited to hours of operation, security requirements, the proper storage and disposal of trash and debris, enforcement of the parking management plan, and/or restrictions on certain uses,
- (c) Ongoing compliance with approved design and construction parameters, signage parameters and restrictions as well as landscape designs, as applicable;
- (d) Ongoing maintenance, repair and upkeep of the property and all improvements located thereupon (including but not limited to controls on the proliferation of trash and debris about the property; the proper and timely removal of graffiti; the timely maintenance, repair and upkeep of damaged, vandalized and/or weathered buildings, structures and/or improvements; the timely maintenance, repair and upkeep of exterior paint, parking striping, lighting and irrigation fixtures, walls and fencing, publicly accessible bathrooms and bathroom fixtures, landscaping and related landscape improvements and the like, as applicable);
- (e) If Developer and the owner of the property are different (e.g., if the Applicant is a tenant or licensee of the property or any portion thereof), both the Applicant and the owner of the property shall be signatories to the maintenance agreement and both shall be jointly and severally liable for compliance with its terms.
- (f) The maintenance agreement shall further provide that any party responsible for complying with its terms shall not assign its ownership interest in the property or any interest in any lease, sublease, license or sublicense, unless the prospective assignee agrees in writing to assume all of the duties, obligations and responsibilities set forth under the maintenance agreement.
- (g) The maintenance agreement shall contain provisions relating to the enforcement of its conditions by the City and shall also contain provisions authorizing the City to recover costs and expenses which the City may incur arising out of any enforcement and/or remediation efforts which the City may undertake in order to cure any deficiency in maintenance, repair or upkeep or to enforce any restrictions or conditions upon the use of the property. The maintenance agreement shall further provide that any unreimbursed costs and/or expenses incurred by the City to cure a deficiency in maintenance or to enforce use restrictions shall become a lien upon the property in an amount equivalent to the actual costs and/or expense incurred by the City.
- (h) The execution and recordation of the maintenance agreement shall be a condition precedent to the issuance of final approval for any construction permit related to this entitlement.

RESOLUTION NO. 2020-xx

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF SANTA ANA APPROVING VARIANCE NO. 2020-06 AS CONDITIONED TO ALLOW AN INCREASE IN THE ALLOWABLE BUILDING SIZE AND MASSING ON SITE B AS PART OF A NEW MIXED-USE RESIDENTIAL AND COMMERCIAL DEVELOPMENT FOR THE PROPERTIES LOCATED AT 409 EAST FOURTH STREET (SITE A) AND 509 EAST FOURTH STREET (SITE B)

BE IT RESOLVED BY THE PLANNING COMMISSION OF THE CITY OF SANTA ANA AS FOLLOWS:

<u>Section 1</u>. The Planning Commission of the City of Santa Ana hereby finds, determines and declares as follows:

- A. Andrew Nelson, with Red Oak Investments, LLC, representing Northgate Gonzalez Real Estate (hereinafter referred to as "Applicant"), is seeking approval of various entitlements including Site Plan Review No. 2020-03, Variance No. 2020-06, and Amendment Application No. 2020-04 to allow the construction of a new mixed-use residential and commercial development consisting of 169 residential rental units and 11,361 square feet of commercial space at 409 and 509 East Fourth Street; and
- B. The Applicant has requested approval of Variance No. 2020-06 as conditioned, to exceed the allowable building size and massing standards on Site B as part of the new mixed-use residential and commercial development at 409 and 509 East Fourth Street; and
- C. Santa Ana Municipal Code (SAMC) Section 41-2023(i)(5) of the Transit Zoning Code requires that the maximum ratio of each lined block story, between three and five stories, be 85 percent of the project's ground floor's volume.
- D. The Applicant is proposing an increase in the allowable maximum ratio for the building on 509 East Fourth Street (Site B) for the third through fifth floor, where each floor would be 100 percent of the building's ground floor volume, exceeding the allowable ratio by 15 percent of the ground and second floor volumes on each of floors three through five.
- E. Pursuant to SAMC Section 41-638, the Planning Commission is authorized to review and approve the variance for this project as set forth by the Santa Ana Municipal Code.

- F. On October 12, 2020, the Planning Commission of the City of Santa Ana held a duly noticed public hearing regarding Variance No. 2020-06 and at that time considered all testimony, written and oral.
- G. The Planning Commission of the City of Santa Ana has considered the information and determines that following findings, which must be established in order to grant Variance No. 2020-06, have been established as required by SAMC Section 41-638:
 - That because of special circumstances applicable to the subject property, including size, shape, topography, location or surroundings, the strict application of the zoning ordinance is found to deprive the subject property of privileges not otherwise at variance with the intent and purpose of the provisions of this Chapter.

The project site has a special circumstance related to its existing shape and location. Site B has a smaller than average lot depth and lot width, compared to most lots in the downtown area. Lots in the downtown area average 250 feet by 250 feet. While portions of Site B meet the average lot width and depth, a majority of Site B is smaller-thanaverage. Site A takes advantage of a full city block with complete street frontages along every street while Site B is interrupted by an adjacent parcel not part of the project, and approximately 6,200 square feet in size, or 50 feet by 124 feet. This results in Site B having smaller-than-average street frontages along Mortimer and Fourth Streets. Without the increase in the allowable building size and massing standards, the project would need to be redesigned, resulting in several impacts to the feasibility of the site's development. These impacts would include a loss off-street parking spaces by requiring a reduction in size of the parking incompatible structure: an design and unbalanced composition of massing the project site; and/or a smaller building footprint that would reduce the building's interior floor area and individual unit sizes.

2. That the granting of a variance is necessary for the preservation and enjoyment of one (1) or more substantial property rights.

Granting this variance is necessary for the preservation and enjoyment of substantial property rights. An increase in the allowable maximum ratio would allow for a design that takes into account Downtown Santa Ana's smaller-than-average lot depths as well as the interruption of the adjacent parcel, account for engineering and design challenges of buildings

when step-backs are required on upper levels. Moreover, an increase in the allowable maximum ratio would avoid a two-block development where one block looks arbitrarily carved down by a forced stepback and avoid an incompatible design that could cause an unbalanced composition of massing along Fourth Street, inconsistent with the architectural vernacular and intentions of the Transit Zoning Code.

3. That the granting of a variance will not be materially detrimental to the public welfare or injurious to surrounding property.

The granting of the variance will not be detrimental to the public or surrounding properties. A shade and shadow analysis was conducted for the proposed project. The Site Shadow Study indicates that none of the sensitive uses surrounding the project sites would be shaded by either building for more than three hours between 9:00 A.M. and 3:00 P.M. during the Winter Solstice. Likewise, sensitive land uses would not be shaded by project structures for more than five hours between 9:00 A.M. and 5:00 P.M. during the summer. As such, the proposed project would not result in a new significant impact or substantially increase the severity of a previously identified significant impact with respect to shade and shadow beyond those analyzed in the 2010 EIR.

Moreover, the adjacent automotive repair and commercial space on Site B offers collective massing relief for the site. Although not part of the project, this parcel's size means that if redeveloped, it will always be to a lower building and massing scale than the proposed five-story structure on Site B. When viewed collectively, the amount of "stepback" or reduction in floor volume would exceed the required 85% of ground floor requirement and would be roughly comparable to the third floor stepback accomplished by the courtyard on Site A. Further, the Citywide Design Guidelines encourage new buildings to be compatible with surrounding character, including building style, form, size, materials, and roofline. Specifically, Chapter 8 (Downtown Development Guidelines), Section 8.6 encourages that the height and scale of new buildings complement existing structures and provide a sense of human scale and proportion. As the two blocks are being developed together they're designed with appropriate congruity and diversity in both style and articulation. Both buildings rise with balanced "U-shaped" courtyard design facing Fourth Street and vary significantly with a two-story height variation. A two-block development where one block looks arbitrarily carved down by a forced stepback would present as an incompatible design and could cause an unbalanced composition of massing along Fourth Street, inconsistent with the architectural vernacular and intentions of the Transit Zoning Code.

4. That the granting of a variance will not adversely affect the General Plan of the city.

The variance for increase in the allowable maximum ratio will not adversely affect the General Plan. The project site has a General Plan designation of District Center on Site A and Urban Neighborhood on Site B. The District Center-Downtown District and Urban Neighborhood land use designation accommodates high-rise office, commercial, and mixed-use residential uses with an emphasis on streets that accommodate all modes of transportation for this land use designation. The allowable floor area ratio (FAR) for District Center and Urban Neighborhood land use designation would be a maximum of 3.0 and 1.80, respectively. The proposed project would include construction of two new buildings, one of which would be seven stories in height with an FAR of 2.4 (Building A) and one that would be five stories in height with an FAR of 1.8 (Building B), consistent with the allowable FAR as part of the General Plan. Furthermore, the project is consistent with several goals and policies of the General Plan, including the Economic Development Element, Land Use Element, and Urban Design Element. Land Use Element Goal 1 promotes a balance of land uses to address basic community needs. Policy 1.1 promotes medium density housing in and around the downtown area and Policy 1.2 supports high-density residential development within the City's District Centers as a part of a mixed-use development. The project will involve construction of a mixed-use residential and commercial building on Site A with a density of 69.6 du/ac, and a multi-family residential building on Site B with a density of 54.2 du/ac, on two adjacent city blocks in downtown, within the Transit Zoning Code area. Land Use Element Goal 2 promotes land uses that enhance the City's economic and fiscal viability. Policy 2.7 support projects that contribute to the redevelopment and revitalization of the central City urban areas. The development proposes to redevelop two City blocks currently occupied by a commercial building, surface parking lot, and vacant and unimproved buildings and parcels. Policy 2.10 supports new development, which is harmonious in scale and character

with existing development in the area. Both sites in the development have been carefully designed to be integrated within the existing development pattern in Downtown Santa Ana.

Economic Development Element Goal 2 maintains and enhances the diversity of the City's economic base. Policy 2.3 encourages the development of mutually beneficial and supportive business clusters within the community. The construction of this project will contribute toward an economically balanced community by providing housing and commercial retail opportunities (e.g., restaurant, retail sales, etc.) for different demographics in an area rich with employment opportunities, commercial development, and market-rate housing. In addition, a fiscal and economic impact analysis estimates that the proposed development will result net positive fiscal impacts to the City, the Business Improvement District, and over 800 new temporary or permanent jobs. Specifically, the analysis estimates \$5.4 million net new General Fund revenues associated with the project over a 25-year period.

Urban Design Element Goal 1 improves the physical appearance of the City through development of districts that project a sense of place, positive community image and quality environment. Specifically, Policy 1.5 enhances architectural forms, textures, colors, and materials for all projects. The project's storefront widths, window heights, setbacks, and other architectural features have been carefully evaluated to ensure a seamless transition from existing buildings to the new project. Each site has its own unique architectural vernacular defined by scale, facade articulation, roof forms, materials, and detailing. Both of these blocks are designed in closely related and established California Contemporary architectural style. which complements the neighborhood in which the project site is located.

Section 2. The Applicant shall indemnify, protect, defend and hold the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, referendum, and other proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations, mediations, and such other procedures), judgments, orders, and decisions (collectively "Actions"), brought against the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to

modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

<u>Section 3</u>. In accordance with the California Environmental Quality Act (CEQA), the Planning Commission of the City of Santa Ana hereby finds, determines, and declares as follows:

Based on the substantial evidence set forth in the record, including but not limited to the 2010 EIR and the 2020 4th and Mortimer Mixed-Use Development EIR Addendum, the Planning Commission finds that an addendum is the appropriate document for disclosing the changes to the subject properties, and that none of the conditions identified in Public Resources Code section 21166 and State CEQA Guidelines section 15162 requiring subsequent environmental review have occurred, because:

- A. The project does not constitute a substantial change that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
- B. There is not a substantial change with respect to the circumstances under which the project will be developed that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of the previously identified significant effects.
- C. New information of substantial importance has not been presented that was not known and could not have been known with the exercise of reasonable diligence at the time the 2010 EIR was certified or adopted, showing any of the following: (i) that the modifications would have one or more significant effects not discussed in the earlier environmental documentation; (ii) that significant effects previously examined would be substantially more severe than shown in the earlier environmental documentation; (iii) that mitigation measures or alternatives previously found not to be

feasible would in fact be feasible and would substantially reduce one or more significant effects, but the applicant declined to adopt such measures; or (iv) that mitigation measures or alternatives considerably different from those analyzed previously would substantially reduce one or more significant effects on the environment, but which the Applicant declined to adopt.

Section 4. The Planning Commission of the City of Santa Ana, after conducting the public hearing, hereby approves Variance No. 2020-06 as conditioned in "Exhibit A" attached hereto and incorporated as though fully set forth herein. This decision is based upon the evidence submitted at the above said hearing, which includes, but is not limited to: the Request for Planning Commission Action dated October 12, 2020, and exhibits attached thereto; and the public testimony, written and oral, all of which are incorporated herein by this reference.

Section 5. Variance No. 2020-06 shall not be effective unless and until the Planning Commission reviews and approved the EIR Addendum, Environmental Review No. 2018-113, and Site Plan Review No. 2020-03 and the City Council reviews and approves the EIR Addendum, Environmental Review No. 2018-113, and Amendment Application No. 2020-04 for the subject project. If said approvals are held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, or otherwise denied, then this variance shall be null and void and have no further force and effect.

ADOPTED this 12th day of October, 2020 by the following vote:

AYES:	Commissioners:			
NOES:	Commissioners:			
ABSENT:	Commissioners:			
ABSTENTIONS:	Commissioners:			
			Mark McLoughlin Chairperson	
APPROVED AS TO FORM: Sonia R. Carvalho, City Attorney				
By: Lisa E. Storck				

CERTIFICATE OF ATTE	ESTATION AND ORIGINALITY
	y, do hereby attest to and certify the attached original resolution adopted by the Planning October 12, 2020.
Date:	Recording Secretary City of Santa Ana

EXHIBIT A

Conditions for Approval for Variance No. 2020-06

Variance No. 2020-06 is approved subject to compliance, to the reasonable satisfaction of the Planning Manager, with applicable sections of the Santa Ana Municipal Code, the California Administrative Code, the California Building Standards Code, and all other applicable regulations. In addition, they shall meet the following conditions of approval:

The Applicant must comply with each and every condition listed below <u>prior to</u> exercising the rights conferred by this variance.

The Applicant must remain in compliance with all conditions listed below throughout the life of the development project. Failure to comply with each and every condition may result in the revocation of the site plan review.

- 1. All proposed site improvements must conform to the Site Plan Review (DP No. 2018-28) and the staff report exhibits incorporated herein by reference.
- 2. Any amendment to this site plan review, including modifications to approved materials, finishes, architecture, site plan, landscaping, unit count, mix, and square footages must be submitted to the Planning Division for review. At that time, staff will determine if administrative relief is available or if the site plan review must be amended.
- 3. A final detailed amenity plan must be reviewed and approved prior to issuance of any building permits. The plan shall include details on the hardscape design, lighting concepts and outdoor furniture for amenity, plaza, or courtyard areas as well as an installation plan. The exact specifications for these items are subject to the review and approval by the Planning Division.
- 4. Prior to issuance of building permits, the Applicant shall submit a construction schedule and staging plan to the Planning Division for review and approval. The plan shall include construction hours, staging areas, parking and site security/screening during project construction.
- 5. Prior to the issuance of a building permit, a full landscape and irrigation plan is to be submitted for review and approval. The landscape plan shall: (1) conform to the commercial landscape standards, Citywide Design Guidelines, and the City's Water Efficient Landscape Ordinance, and (2) contain regularly-spaced vines installed along the entire lengths of the new perimeter wall and the trash enclosure so as to form a natural graffiti deterrent.
- 6. Prior to the issuance of a building permit, a Public Art Plan must be submitted to the Planning Division for review and approval. The applicant shall work with the City's Arts & Culture Office to identify local artists, and receive recommendations on establishing a process for selecting and displaying such local artwork.

- 7. Prior to installation of landscaping, the Applicant shall submit photos and specifications of all trees to be installed on the project site for review and approval by the Planning Division. Specifications shall include, at a minimum, the species, box size (24 inches minimum), brown trunk height (10-foot minimum), and name and location of the supplier.
- 8. A Resident Storage Plan shall be provided for the project prior to issuance of certificate of occupancy. Storage shall be available at no cost to the residents.
- 9. After project occupancy, landscaping and hardscape materials must be maintained as shown on the approved landscape plans.
- 10. All mechanical equipment shall be screened from view from public and courtyard areas.
- 11. The Applicant shall be responsible for maintaining the premises free of graffiti. All graffiti shall be removed within 24 hours of occurrence.
- 12. A residential property manager shall be on site at all times that the project is occupied and the developer and on-site management shall at all times maintain a 24-hour emergency contact and contact information on file with the City.
- 13. Residents of both development sites in the Project (Site A and Site B) shall have access to resident amenities, onsite parking, and open space areas in both sites in perpetuity.
- 14. No more than one individual lease shall be permitted per unit. Leasing of individual bedrooms shall not be permitted.
- 15.A Property Maintenance Agreement must be recorded against the property. The agreement will be subject to review and applicability by the Planning and Building Agency, the Community Development Agency, the Public Works Agency, and the City Attorney to ensure that the property and all improvements located thereupon are properly maintained, Developer (and the owner of the property upon which the authorized use and/or authorized improvements are located if different from the Applicant) shall execute a maintenance agreement with the City of Santa Ana which shall be recorded against the property and which shall be in a form reasonably satisfactory to the City Attorney. The maintenance agreement shall contain covenants, conditions and restrictions relating to the following:
 - (a) Compliance with operational conditions applicable during any period(s) of construction or major repair (e.g., proper screening and securing of the construction site; implementation of proper erosion control, dust control and noise mitigation measure; adherence to approved project phasing etc.);
 - (b) Compliance with ongoing operational conditions, requirements and restrictions, as applicable (including but not limited to hours of operation, security requirements, the proper storage and disposal of trash and debris, enforcement of the parking management plan, and/or restrictions on certain uses,

- (c) Ongoing compliance with approved design and construction parameters, signage parameters and restrictions as well as landscape designs, as applicable;
- (d) Ongoing maintenance, repair and upkeep of the property and all improvements located thereupon (including but not limited to controls on the proliferation of trash and debris about the property; the proper and timely removal of graffiti; the timely maintenance, repair and upkeep of damaged, vandalized and/or weathered buildings, structures and/or improvements; the timely maintenance, repair and upkeep of exterior paint, parking striping, lighting and irrigation fixtures, walls and fencing, publicly accessible bathrooms and bathroom fixtures, landscaping and related landscape improvements and the like, as applicable);
- (e) If Developer and the owner of the property are different (e.g., if the Applicant is a tenant or licensee of the property or any portion thereof), both the Applicant and the owner of the property shall be signatories to the maintenance agreement and both shall be jointly and severally liable for compliance with its terms.
- (f) The maintenance agreement shall further provide that any party responsible for complying with its terms shall not assign its ownership interest in the property or any interest in any lease, sublease, license or sublicense, unless the prospective assignee agrees in writing to assume all of the duties, obligations and responsibilities set forth under the maintenance agreement.
- (g) The maintenance agreement shall contain provisions relating to the enforcement of its conditions by the City and shall also contain provisions authorizing the City to recover costs and expenses which the City may incur arising out of any enforcement and/or remediation efforts which the City may undertake in order to cure any deficiency in maintenance, repair or upkeep or to enforce any restrictions or conditions upon the use of the property. The maintenance agreement shall further provide that any unreimbursed costs and/or expenses incurred by the City to cure a deficiency in maintenance or to enforce use restrictions shall become a lien upon the property in an amount equivalent to the actual costs and/or expense incurred by the City.
- (h) The execution and recordation of the maintenance agreement shall be a condition precedent to the issuance of final approval for any construction permit related to this entitlement.

75C-376

RESOLUTION NO. 2020-xx

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF SANTA ANA APPROVING AND ADOPTING AN ADDENDUM TO THE ENVIRONMENTAL IMPACT REPORT FOR THE TRANSIT ZONING CODE PROJECT (SCH NO. 2006071100) FOR AMENDMENT APPLICATION NO. 2020-04 AND ADOPTION OF A MITIGATION MONITORING AND REPORTING PROGRAM FOR THE 4TH AND MORTIMER MIXED-USE DEVELOPMENT PROJECT LOCATED AT 409 AND 509 EAST FOURTH STREET

WHEREAS, Andrew Nelson, with Red Oak Investments, LLC, representing Northgate Gonzalez Real Estate (hereinafter referred to as "Applicant"), is requesting approval of Amendment Application No. 2020-04, as conditioned, to allow the construction of a new mixed-use residential and commercial development consisting of 169 residential rental units and 11,361 square feet of commercial space at 409 and 509 East Fourth Street; and

WHEREAS, the subject property contains 2.715 acres at two separate but adjacent sites at 409 and 509 East Fourth Street, currently developed with a commercial building (Northgate Gonzalez Market), surface parking lot, and vacant buildings and parcels; and

WHEREAS, the Transit Zoning Code was adopted in 2010 as a result of interest in developing transit-oriented mixed-use residential and commercial projects in its project area. The Transit Zoning Code was amended in 2019 to modernize and refine development standards to further these interests. The regulating plan, which establishes land uses and development standards, allows a variety of housing and commercial projects, including mixed-use residential communities, live/work units, hotels, and offices; and

WHEREAS, the City Council of the City of Santa Ana certified the Environmental Impact Report (SCH No. 2006071100) and adopted a mitigation monitoring and reporting program for the Transit Zoning Code, which allows a mixture of residential, commercial, and limited industrial land uses; and

WHEREAS, the entitlements sought for the proposed mixed-use development project include a Site Plan Review application, Variance application, and an Amendment Application; and

WHEREAS, in 2010, the City Council certified the Final Environmental Impact Report ("2010 EIR") for the Transit Zoning Code Project ("Originally Approved Plan"),

which analyzed the potentially significant environmental impacts of a mixed-use plan area consisting of new residential, commercial, and industrial development; and

WHEREAS, pursuant to the 2010 EIR, the subject site may be developed with a mixed-use development consisting of residential and commercial land uses; and

WHEREAS, when compared against the Originally Approved Plan, the proposed mixed-use development will not result in any new or intensified significant impacts; and

WHEREAS, pursuant to the California Environmental Quality Act (Public Resources Code section 21000 et seq.) ("CEQA") and the State CEQA Guidelines (14 Cal. Code Regs. 15000 et seq.), the City is the Lead Agency for the proposed development; and

WHEREAS, pursuant to CEQA, when taking subsequent discretionary actions in furtherance of a project for which an EIR has already been certified, the Lead Agency is prohibited from requiring a subsequent or supplemental EIR unless at least one of the circumstances identified in Public Resources Code section 21166 or State CEQA Guidelines section 15162 are present; and

WHEREAS, City staff has evaluated the proposed project and considered whether, in light of the impacts associated with its development, any supplemental or subsequent environmental review is required pursuant to Public Resources Code section 21166 or State CEQA Guidelines section 15162; and

WHEREAS, the analysis contained in the 4th and Mortimer Mixed-Use Development project's EIR Addendum ("2020 Addendum") concludes that none of the circumstances described in Public Resources Code section 21166 or State CEQA Guidelines section 15162 have occurred, and thus no supplemental or subsequent EIR is required; and

WHEREAS, the proposed Project is within a transit priority area (TPA) as defined by Public Resources Code (PRC) Section 21099(a)(7). A TPA is an area within one-half mile of a major transit stop that is existing (or planned under certain conditions). A major transit stop includes the intersection of two or more major bus routes with a frequency of service interval of 15 minutes or less during the morning and afternoon peak commute periods (PRC § 21064.3). The Project site is within 0.5 miles of the intersection of Bus Routes 53, 55, 64, 83, 206 and 462 with transit stops located throughout Main Street, Civic Center Drive, Fifth Street, Santa Ana Boulevard and First Street. Furthermore, the Santa Ana Metrolink Station and Santa Ana Regional Transportation Center is located less than 0.5 miles to the east at Santa Ana Boulevard and Santiago Street. The transit frequency at the stops along Main Street and First Street is every 15-minutes during the morning and afternoon peak commute periods and therefore qualifies as a high-quality transit corridor. Lastly, the project is located within a 0.5 miles of a high-quality transit corridor (routes along Main Street and First Street), plus the future OC Streetcar, which would further enhance mobility throughout Downtown Santa Ana, beyond the current

transit opportunities that are now availability. Therefore, under SB 743, aesthetic and parking impacts cannot be considered a significant impact within TPA's; and

WHEREAS, on October 12, 2020 at a duly noticed public hearing, the Planning Commission considered the 2020 EIR Addendum for Site Plan Review No. 2020-03 and Variance No. 2020-06 when recommending that the City Council approve the Project; and

WHEREAS, on November 17, 2020 at a duly noticed public hearing, the City Council considered the 2020 EIR Addendum for Amendment Application No. 2020-04; and

WHEREAS, all other legal prerequisites to the adoption of this Resolution have occurred.

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES RESOLVE, DETERMINE, FIND AND ORDER AS FOLLOWS:

<u>SECTION 1</u>. The above recitals are true and correct and incorporated herein by reference.

SECTION 2. State CEQA Guidelines section 15164 requires lead agencies to prepare an addendum to a previously certified EIR if some changes or additions to the project are necessary, but none of the conditions requiring preparation of a subsequent EIR are present. The City Council has reviewed and considered the 2010 EIR and the 2020 Addendum, and finds that these documents taken together contain a complete and accurate reporting of all of the potential environmental impacts associated with the proposed development. The City Council further finds that the 2020 Addendum has been completed in compliance with CEQA and the State CEQA Guidelines. The City Council further finds and determines that the EIR Addendum reflects the City's independent judgment.

SECTION 3. Based on the substantial evidence set forth in the record, including but not limited to the 2010 EIR and the 2020 Addendum, the City Council finds that an addendum is the appropriate document for disclosing the changes to the subject property, and that none of the conditions identified in Public Resources Code section 21166 and State CEQA Guidelines section 15162 requiring subsequent environmental review have occurred, because:

- (a) The proposed development does not constitute a substantial change that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
- (b) There is not a substantial change with respect to the circumstances under which the proposed development will be developed that would require major revisions of the 2010 EIR due to the involvement of new significant

- environmental effects or a substantial increase in the severity of the previously identified significant effects.
- (c) New information of substantial importance has not been presented that was not known and could not have been known with the exercise of reasonable diligence at the time the 2010 EIR was certified or adopted, showing any of the following: (i) that the modifications would have one or more significant effects not discussed in the earlier environmental documentation; (ii) that significant effects previously examined would be substantially more severe than shown in the earlier environmental documentation; (iii) that mitigation measures or alternatives previously found not to be feasible would in fact be feasible and would substantially reduce one or more significant effects, but the Applicant declined to adopt such measures; or (iv) that mitigation measures or alternatives considerably different from those analyzed previously would substantially reduce one or more significant effects on the environment, but which the Applicant declined to adopt.

SECTION 4. The City Council hereby finds that mitigation measures identified in the 2010 EIR remain applicable to the Transit Zoning Code, with exception of mitigation measure MM4.4-1(a) as part of the Cultural Resources which has been revised after consultation with California Native American Tribes. These findings are described more specifically in the Mitigation Monitoring and Reporting Program ("MMRP") attached hereto as **Exhibit A**. The City Council therefore hereby adopts those mitigation measures identified as remaining applicable to the Transit Zoning Code, through the MMRP attached hereto and incorporated herein as **Exhibit A**.

<u>SECTION 5</u>. The City Council hereby approves and adopts the 2020 4th and Mortimer Mixed-Use Development EIR Addendum related to Amendment Application No. 2020, attached hereto and incorporated herein as **Exhibit B**.

SECTION 6. The Applicant shall indemnify, protect, defend and hold the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, and other and proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations, mediations, and such other procedures), judgments, orders, and decisions (collectively "Actions"), brought against the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or

any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

<u>SECTION 7</u>. The City Council directs staff to prepare, execute and file a CEQA Notice of Determination with the Orange County Clerk's Office within five working days of the City Council approval of Amendment Application No. 2020 for the 4th and Mortimer Mixed-Use Development Project.

SECTION 8. The 2010 EIR and the 2020 EIR Addendum, and any other documents and materials that constitute the record of proceedings upon which these findings have been based are on file, are incorporated herein by reference and are available for public review at Santa Ana City Hall, Planning and Building Agency, M20, 20 Civic Center Plaza, Santa Ana, California 92701. The custodian of these records is Daisy Gomez, City Clerk for the City.

<u>SECTION 9</u>. This resolution shall take effect immediately upon its adoption by the City Council, and the Clerk of the Council shall attest to and certify the vote adopting this resolution.

ADOPTED this day o	of, 2020.
APPROVED AS TO FORM: Sonia R. Carvalho City Attorney	Miguel A. Pulido Mayor
By: Lisa E. Storck Assistant City Attorney	

AYES:	Councilmembers	
NOES:	Councilmembers	
ABSTAIN:	Councilmembers	
NOT PRESENT:	Councilmembers	
CE	RTIFICATE OF ATTESTATION AND ORIGINALITY	
I, DAISY GOMEZ, Clerk of the Council, do hereby attest to and certify the attached Resolution No. 2020-xx to be the original resolution adopted by the City Council of the City of Santa Ana on, 2020.		
Date:		
	Clerk of the Council City of Santa Ana	

EXHIBIT A

MITIGATION MONITORING AND REPORTING PROGRAM

The Mitigation Monitoring and Reporting Program (MMRP) is available online at:

https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

EXHIBIT B

4TH AND MORTIMER EIR ADDENDUM

The 4th and Mortimer Mixed-Use Development Project EIR Addendum and Technical Appendices are available online at:

https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

ORDINANCE NO. NS-XXXX

AN ORDINANCE OF THE CITY COUNCIL APPROVING AMENDMENT APPLICATION NO. 2020-04 MODIFYING THE SUB-ZONING DESIGNATION OF THE PROPERTIES LOCATED AT 501, 507, 509, 515, AND 519 EAST FOURTH STREET AND THOSE AT 502, 506, 510, 514, 520 EAST FIFTH STREET FROM SPECIFIC DEVELOPMENT NO. 84, URBAN NEIGHBORHOOD 2 (UN-2) SUB-ZONE, TO THE URBAN CENTER (UC) SUB-ZONE

THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES ORDAIN AS FOLLOWS:

<u>Section 1</u>. The City Council of the City of Santa Ana hereby finds, determines and declares as follows:

WHEREAS, Chapter 41, Article 1, Division 1, Section 41-1 of the Santa Ana Municipal Code establishes the necessity of segregating the location of residences, businesses, trades and industries; regulating the use of buildings, structures, and land regulation; the location, height, bulk and size of buildings and structures, the size of yards and open space; the City is divided into land-use districts of such number, shape and area as may be considered best suited to carry out these regulations and provide for their enforcement; and

WHEREAS, the regulations are considered necessary in order to: encourage the most appropriate use of land, conserve and stabilize property value, provide adequate open spaces for light and air and to prevent and fight fires, prevent undue concentration of population, lessen congestion on streets and highways, and promote the health, safety and general welfare of the people, all as part of the general plan of the City; and

WHEREAS, the City of Santa Ana has adopted a zoning map which has since been amended from time to time; and

WHEREAS, Andrew Nelson, with Red Oak Investments, LLC, representing Northgate Gonzalez Real Estate (hereinafter referred to as "Applicant"), seeks to develop the 4th and Mortimer Mixed-use Development Project ("proposed Project"), on a 1.423-acre site at 409 East Fourth Street and a 1.292-acre site at 501, 507, 509, 515, and 519 East Fourth Street and 502, 506, 510, 514, 520 East Fifth Street (collectively referred to as "509 East Fourth Street") in Santa Ana, California ("Project Site"); and

WHEREAS, during the City's entitlement and environmental review process, and in response to comments and concerns raised by the City and public, the Applicant has proposed the subject mixed-use Project; and

WHEREAS, the entire Project as currently proposed entails, among other things, (1) demolition of an existing commercial grocery market, surface parking lot, an existing commercial auto building, and ancillary structures on the Project Site; (2) redevelopment of the Project Site with a residential and commercial mixed-use development consisting mixed-use residential and commercial development consisting of two separate buildings located on two development sites at 409 (Site A) and 509 (Site B) East Fourth Street, with up to 169 residential rental units, 11,361 square feet of commercial space, 422 on-site parking spaces, and onsite landscaping and amenities; (3) approval of Site Plan Review No. 2020-03 to allow the construction of two structures over four stories in height; (4) approval of Variance No. 2020-06 to allow an increase in the allowable building size and massing for Site B; and (5) approval of Amendment Application (AA) No. 2020-04, which would change the zoning of Site B from Specific Development No. 84, Urban Neighborhood 2 (UN-2) sub-zone, to the Urban Center (UC) sub-zone; and

WHEREAS, the requested Amendment Application would modify the zoning designation of Site B from Specific Development No. 84, Urban Neighborhood 2 (UN-2) sub-zone, to Specific Development No. 84, Urban Center (UC) to facilitate the construction of the proposed Project; and

WHEREAS, in accordance with the California Environmental Quality Act (CEQA), the City Council of the City of Santa Ana hereby finds, determines, and declares as follows:

Based on the substantial evidence set forth in the record, including but not limited to the Environmental Impact Report (EIR) for the Transit Zoning Code Project (SCH NO. 2006071100) and the 2020 4th and Mortimer Mixed-Use Development EIR Addendum, the City Council finds that an addendum is the appropriate document for disclosing the changes to the subject properties, and that none of the conditions identified in Public Resources Code section 21166 and State CEQA Guidelines section 15162 requiring subsequent environmental review have occurred, because:

- A. The project does not constitute a substantial change that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects.
- B. There is not a substantial change with respect to the circumstances under which the project will be developed that would require major revisions of the 2010 EIR due to the involvement of new significant environmental effects or a substantial increase in the severity of the previously identified significant effects.
- C. New information of substantial importance has not been presented that was not known and could not have been known with the exercise of reasonable diligence at the time the 2010 EIR was certified or adopted, showing any of the following: (i) that the modifications would have one or more significant effects not discussed in the earlier environmental documentation; (ii) that significant

effects previously examined would be substantially more severe than shown in the earlier environmental documentation; (iii) that mitigation measures or alternatives previously found not to be feasible would in fact be feasible and would substantially reduce one or more significant effects, but the Applicant declined to adopt such measures; or (iv) that mitigation measures or alternatives considerably different from those analyzed previously would substantially reduce one or more significant effects on the environment, but which the Applicant declined to adopt.

WHEREAS, the 2020 4th and Mortimer Mixed-Use Development EIR Addendum analyzed the impacts related to the proposed amendment to the zoning map and Specific Development No. 84; and

WHEREAS, on October 12, 2020, the Planning Commission conducted a duly noticed public hearing to consider the 2020 4th and Mortimer Mixed-Use Development EIR Addendum, Site Plan Review No. 2020-03, Variance No. 2020-06, and Amendment Application No. 2020-04 described above. After hearing all relevant testimony from staff, the public and the City's consultant team, the Planning Commission voted to recommend that the City Council adopt a resolution approving an Addendum to the EIR for the Transit Zoning Code Project (SCH NO. 2006071100) and adoption of a mitigation monitoring and reporting program for Amendment Application No. 2020-04, and to adopt an ordinance approving Amendment Application No. 2020-04 for Specific Development No. 84 (SD84).

WHEREAS, on November 17, 2020, the City Council conducted a duly noticed public hearing to consider the 2020 4th and Mortimer Mixed-Use Development EIR Addendum and Amendment Application No. 2020-04 and at which hearing members of the public were afforded an opportunity to comment upon the Project. After hearing all relevant testimony from staff, the public and the City's consultant team, the City Council voted to adopt a resolution approving an Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and adoption of a mitigation monitoring and reporting program for Amendment Application No. 2020-04, and to adopt an ordinance approving Amendment Application No. 2020-04 for Specific Development No. 84 (SD84).

NOW THEREFORE, THE CITY COUNCIL OF THE CITY OF SANTA ANA DOES RESOLVE, DETERMINE, FIND, AND ORDER AS FOLLOWS:

<u>SECTION 2.</u> CALIFORNIA ENVIRONMENTAL QUALITY ACT: The City Council has reviewed and approved an Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and adoption of a mitigation monitoring and reporting program for Amendment Application No. 2020-04.

<u>SECTION 3.</u> <u>AMENDMENT APPLICATION</u>: The Amendment Application consists of amendments to the zoning map changing the zoning of Site B from Specific Development No. 84, Urban Neighborhood 2 (UN-2) sub-zone, to the Urban Center

(UC) sub-zone, as shown in Exhibit A and Exhibit B respectively, attached hereto and incorporated herein by reference.

<u>SECTION 4</u>. <u>LOCATION OF DOCUMENTS</u>: The Amendment Application, Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and all supporting documents are online, on file and available for public review at Santa Ana City Hall, 20 Civic Center Plaza, Santa Ana, California 92702.

<u>SECTION 5</u>. <u>GENERAL PLAN CONSISTENCY</u>: The City Council hereby finds that the proposed Amendment Application is compatible with the objectives, policies, and general plan land use programs in that:

- A. The proposed Amendment Application will not adversely affect the public health, safety, and welfare in that the Amendment Application will not result in incompatible land uses on adjacent properties, inconsistencies with any General Plan goals or policies, or adverse impacts to the environment.
- B. The amendment application to change the zoning designation of Site B from Specific Development No. 84, Urban Neighborhood 2 (UN-2) sub-zone, to the Urban Center (UC) sub-zone is consistent with Santa Ana Municipal Code section 41-593.1 for the following reasons:
 - (1) Protecting and enhancing the value of properties by encouraging the use of good design principles and concepts, as related to the division of property, site planning and individual improvements with full recognition of the significance and effect they have on the proper planning and development of adjacent and nearby properties.

The project's site plan has been designed to integrate the project site into the surrounding community. Both parking garages will provide vehicular gates separating available commercial parking spaces (e.g., guest, commercial, employee, etc.) from the residential parking areas. Vehicular access will be provided from Fifth Street by one right-turn only driveway west of Mortimer Street and one full access driveway east of Mortimer Street. The on-site circulation would provide safe access for vehicle-pedestrian traffic and the driveway would provide sufficient throating such that access to parking spaces is not impacted by internal vehicle queuing/stacking. Pedestrian access points would be provided by residential lobbies access along French and Mortimer Street. These access points have been designed to ensure the safety of residents and visitors of the project site, as well as commuters, employees, and residents of the surrounding community.

(2) Encouraging, securing and maintaining the orderly and harmonious appearance, attractiveness and aesthetic development of structures

75C-389

and grounds in order that the most appropriate use and value thereof be determined and protected.

Both sites in the development have been carefully designed to be integrated within the existing development pattern in Downtown Santa Ana. Each site has its own unique architectural vernacular defined by scale, facade articulation, roof forms, materials, and detailing. Both of these blocks are designed in closely related and established California Contemporary architectural style, which complements the neighborhood in which the development is located.

The overall development will feature amenities commonly found at other upscale mixed-use developments in the region. These include a large courtyard with pool, spa, clubroom, fitness room, and landscaping in the center of Site A; a roof terrace on the 7th floor of Site A, overlooking Fourth and French streets; a leasing office and lounge in Site A; a bike locker in Site A; and a ground-floor lobby and resident amenity area in Site B. In addition, the project features private open space/decks for 59 units on Site A and 48 on Site B. The two-block project will be built and is conditioned to be managed as a single community and all amenities will be accessible to residents from either site.

(3) Providing a method whereby specific development plans are to be based on the general plan as well as other regulations, programs, and legislation as may, in the judgment of the city, be required for the systematic execution of the general plan.

The project site has a General Plan designation of District Center on Site A and Urban Neighborhood on Site B. The District Center-Downtown District and Urban Neighborhood land use designation accommodates high-rise office, commercial, and mixed-use residential uses with an emphasis on streets that accommodate all modes of transportation for this land use designation. The allowable floor area ratio (FAR) for District Center and Urban Neighborhood land use designation would be a maximum of 3.0 and 1.80, respectively. The proposed project would include construction of two new buildings, one of which would be seven stories in height with an FAR of 2.4 (Site A) and one that would be five stories in height with an FAR of 1.8 (Site B), consistent with the allowable FAR as part of the General Plan.

Furthermore, the project is consistent with several goals and policies of the General Plan, including the Economic

Development Element and Land Use Element. Land Use Element Goal 1 promotes a balance of land uses to address basic community needs. Policy 1.1 promotes medium density housing in and around the downtown area and Policy 1.2 supports high density residential development within the City's District Centers as a part of a mixed use development. The project will involve construction of a mixed-use residential and commercial building on Site A with a density of 69.6 du/ac, and a multi-family residential building on Site B with a density of 54.2 du/ac, on two adjacent city blocks in downtown, within the Transit Zoning Code area. Therefore, the Project will be consistent with the General Plan Land Use Element.

4) Recognizing the interdependence of land values and aesthetics and providing a method to implement this interdependence in order to maintain the values of surrounding properties and improvements and encouraging excellence of property development, compatible with the general plan for, and character of, the city, with due regard for the public and private interests involved.

The project is consistent with the Land Use Element Goal 2 which promotes land uses that enhance the City's economic and fiscal viability. Policy 2.7 support projects that contribute to the redevelopment and revitalization of the central City urban areas. The development proposes to redevelop to City blocks currently occupied by a commercial building, surface parking lot, and vacant and unimproved buildings and parcels. Policy 2.10 supports new development that is harmonious in scale and character with existing development in the area. Both sites in the development have been carefully designed to be integrated within the existing development pattern in Downtown Santa Ana. The mixture of land uses on the project site, including residential, commercial, and open space, will contribute to the formation a dynamic downtown core. The commercial and open space components will serve both residents and visitors of the project site, as well as the large daytime employee population working in the project site's immediate vicinity.

(5) Ensuring that the public benefits derived from expenditures of public funds for improvements and beautification of streets and public facilities shall be protected by exercise of reasonable controls over the character and design of private buildings, structures and open spaces.

The project is consistent with Economic Development Element Goal 2 maintains and enhances the diversity of the City's economic base. Policy 2.3 encourages the development of mutually beneficial and supportive business clusters within the community. The construction of this project will contribute toward an economically balanced community by providing housing and commercial retail opportunities (e.g., restaurant, retail sales, etc.) for different demographics in an area rich with employment commercial development. opportunities. and market-rate housing. In addition, a fiscal and economic impact analysis estimates that the proposed development will result net positive fiscal impacts to the City, the Business Improvement District, and over 800 new temporary or permanent jobs. Specifically, the analysis estimates \$5.4 million net new General Fund revenues associated with the project over a 25-year period. The mixed-use development will utilize existing water, sewer, and drainage infrastructure and will not result in the expansion of infrastructure. In addition, the Project will not result in the need for expansion of new or altered police or fire facilities.

SECTION 6. INDEMNIFICATION.

A. General Indemnification. The Applicant shall indemnify, protect, defend and hold the City and/or any of its officials, officers, employees, agents, departments, agencies, authorized volunteers, and instrumentalities thereof, harmless from any and all claims, demands, lawsuits, writs of mandamus, and other and proceedings (whether legal, equitable, declaratory, administrative or adjudicatory in nature), and alternative dispute resolution procedures (including, but not limited to arbitrations, mediations, and such other procedures), judgments, orders, and decisions (collectively "Actions"), brought against the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof, that challenge, attack, or seek to modify, set aside, void, or annul, any action of, or any permit or approval issued by the City and/or any of its officials, officers, employees, agents, departments, agencies, and instrumentalities thereof (including actions approved by the voters of the City) for or concerning the project, whether such Actions are brought under the Ralph M. Brown Act, California Environmental Quality Act, the Planning and Zoning Law, the Subdivision Map Act, Code of Civil Procedure sections 1085 or 1094.5, or any other federal, state or local constitution, statute, law, ordinance, charter, rule, regulation, or any decision of a court of competent jurisdiction. It is expressly agreed that the City shall have the right to approve, which approval will not be unreasonably withheld, the legal counsel providing the City's defense, and that Applicant shall reimburse the City for any costs and expenses directly and necessarily incurred by the City in the course of the defense. City shall promptly notify the Applicant of any Action brought and City shall cooperate with Applicant in the defense of the Action.

B. Further Indemnification. Within five (5) days of receipt of a referendum petition by the City, Applicant shall deposit Fifty Thousand Dollars (\$50,000) ("Referendum Deposit") with the City. City may use the funds to pay any and all costs associated with said referendum measure. If at any time the Referendum Deposit account has Five Thousand Dollars (\$5,000) or less remaining, Applicant shall, within

three (3) days of receiving notice from the City, deposit with the City additional funds as requested by the City to cover all costs and expenses associated with processing the referendum and holding the related election. Following certification of the election results, any funds remaining in the Referendum Deposit account shall be returned to the Applicant.

<u>SECTION 7</u>. If any section, subsection, sentence, clause, phrase or portion of this ordinance for any reason held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this ordinance. The City Council of the City of Santa Ana hereby declares that it would have adopted this ordinance and each section, subsection, sentence, clause phrase or portion thereof irrespective of the fact that any one or more sections, subsections, sentences, clauses, phrases, or portions be declared invalid or unconstitutional.

<u>SECTION 8</u>. <u>CITY COUNCIL ACTIONS</u>: The City Council hereby takes the following actions:

- 1. The City Council hereby adopts an Ordinance approving Amendment Application No. 2020-04 as follows:
 - A. Subject to compliance with the approved Addendum to the Environmental Impact Report for the Transit Zoning Code Project (SCH NO. 2006071100) and adopted mitigation monitoring and reporting program for Amendment Application No. 2020-04, the properties at 501, 507, 509, 515, and 519 East Fourth Street and 502, 506, 510, 514, 520 East Fifth Street shall be amended to Specific Development No. 84 Urban Center (UC) sub-zone as set forth in Exhibit A and Exhibit B, attached hereto and incorporated herein by reference.
 - B. The Amendment Application shall not take effect unless and until the Planning Commission reviews and approved the EIR Addendum, Environmental Review No. 2018-113, Variance No. 2020-06 and Site Plan Review No. 2020-03, and the City Council reviews and approves the EIR Addendum, Environmental Review No. 2018-113 for the subject project.

<u>SECTION 9.</u> <u>EXECUTION OF ORDINANCE</u>. The Mayor shall sign this Ordinance and the Clerk of the Council shall attest and certify to the adoption thereof.

ADOPTED this	day of	, 2020.		
		Miguel A. Pulido Mayor		
			Ordinanco No. I	IC VVV

APPROVED AS TO Sonia R. Carvalho City Attorney	FORM:	
By: Lisa E. Storck Assistant City Al		
AYES:	Councilmembers _	
NOES:	Councilmembers _	
ABSTAIN:	Councilmembers _	
NOT PRESENT:	Councilmembers _	
CERTIFICATE OF ATTESTATION AND ORIGINALITY I, DAISY GOMEZ, Clerk of the Council, do hereby attest to and certify that the attached Ordinance No. NS-XXXX to be the original ordinance adopted by the City Council of the City of Santa Ana on, 2020, and that said ordinance was published in accordance with the Charter of the City of Santa Ana.		
Date:	_	Daisy Gomez Clerk of the Council City of Santa Ana

SPR 2020-03, VAR 2020-06, AA 2020-04 - 4th and Mortimer Mixed-Use Development Project

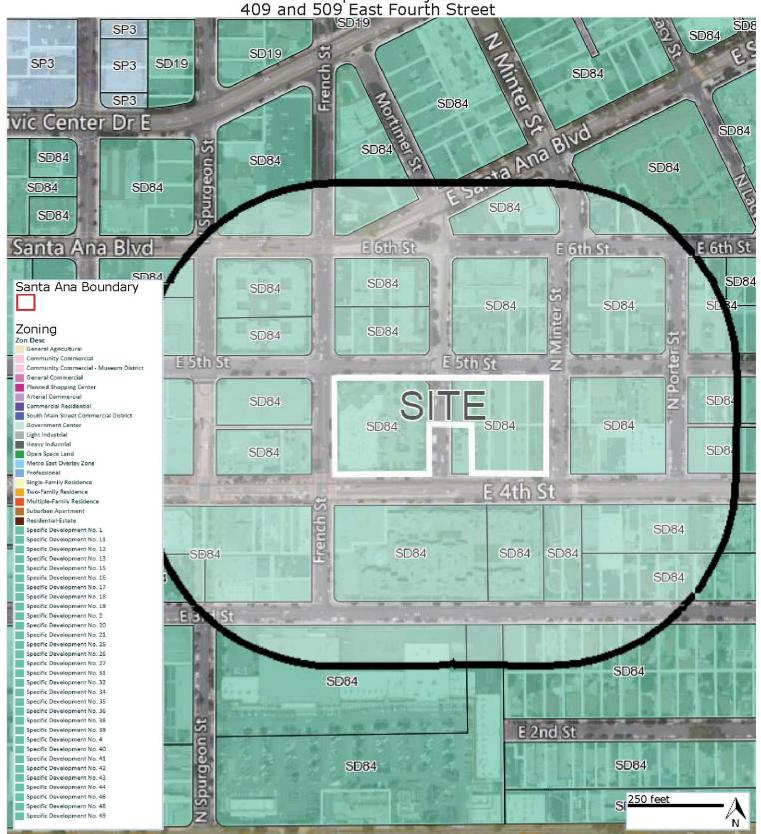


Exhibit 4 - Vicinity Zoning and Aerial View



409 and 509 East Fourth Street



Northeast View of Site A from 5th Street and Mortimer Street

75C-398

Northwestern View of Site A



Southern View of Sites A and B from 4th Street and Minter Street



Southeast View of Site B from Minter Street

Exhibit 5 – Site Photos

409 and 509 East Fourth Street



Southwest View of Site B from 4th Street and Mortimer Street





Northeastern View of Site B from 5th Street and Minter Street



Exhibit 5 – Site Photos



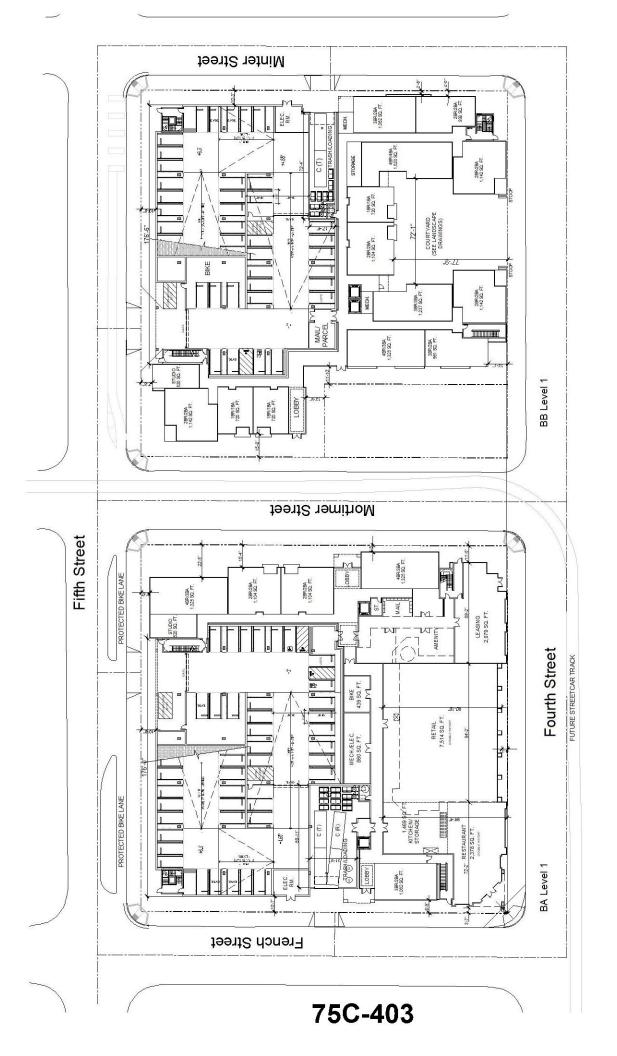
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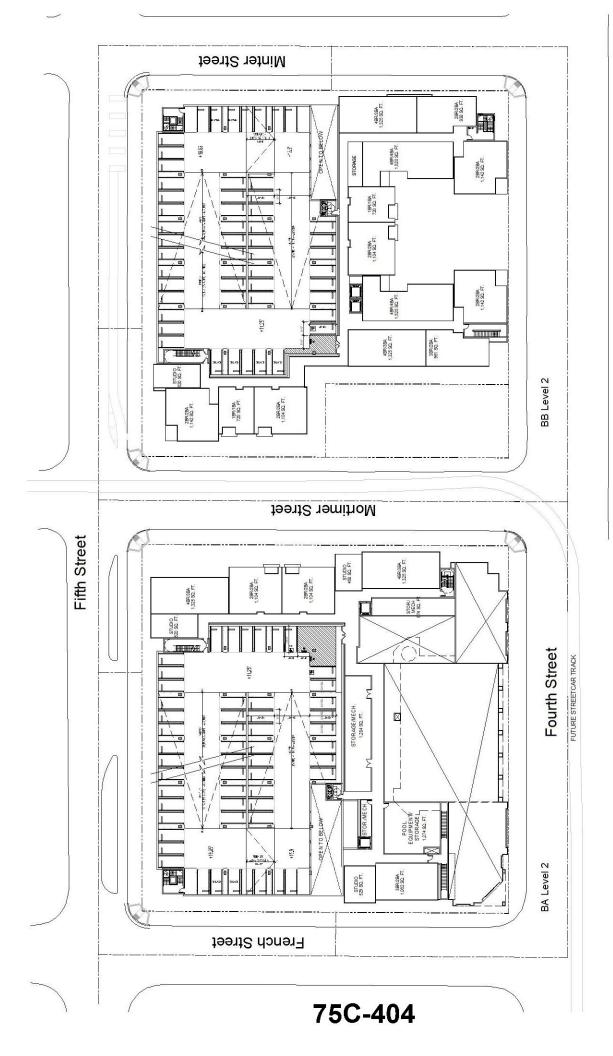












BUILDING PLAN



BUILDING PLAN

DEVELOPMENT PROJECT REVIEW PACKAGE APRIL 6, 2020

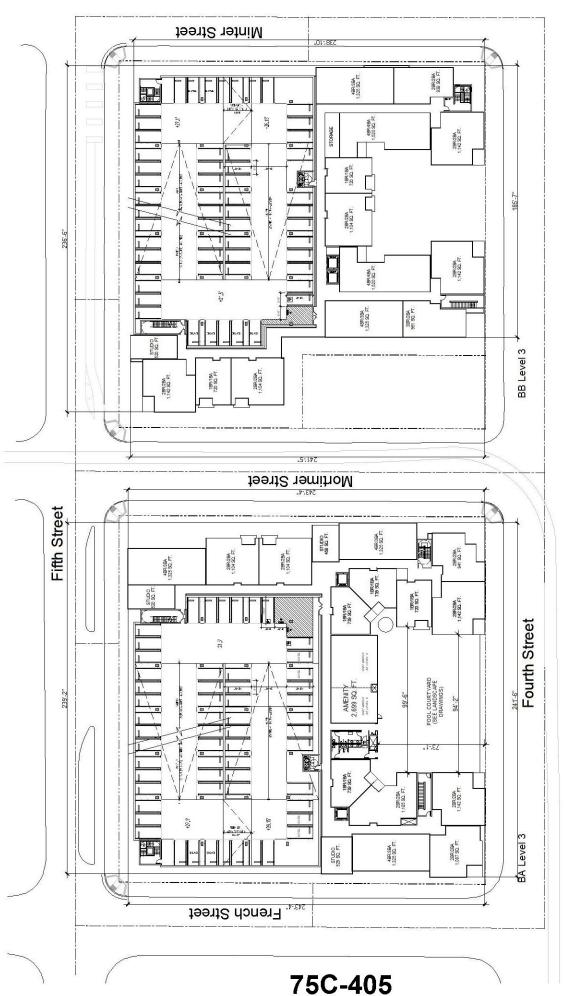
4TH & MORTIMER SANTA ANA CA #2017-0934





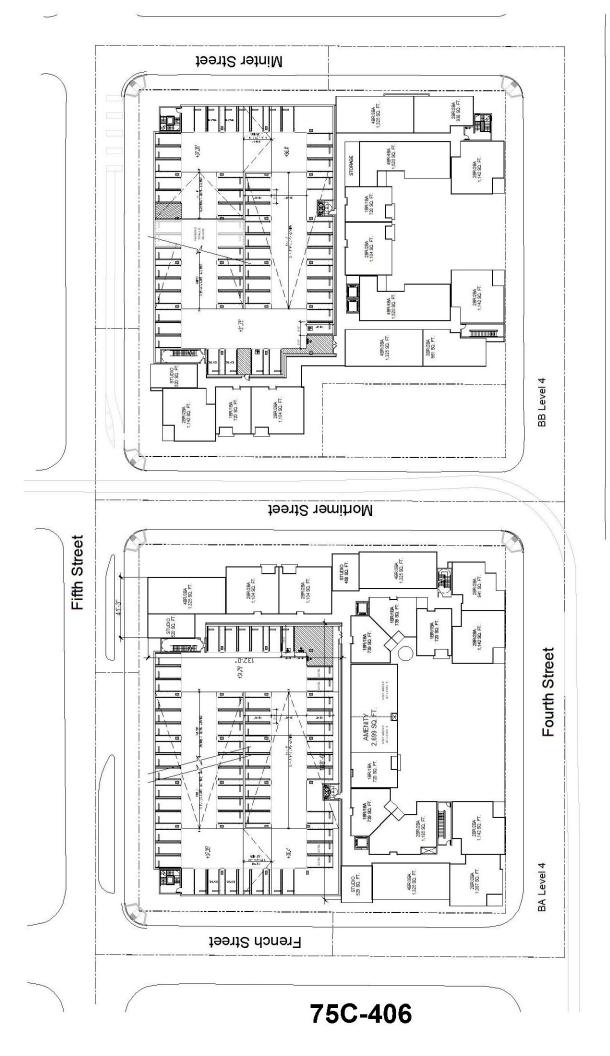








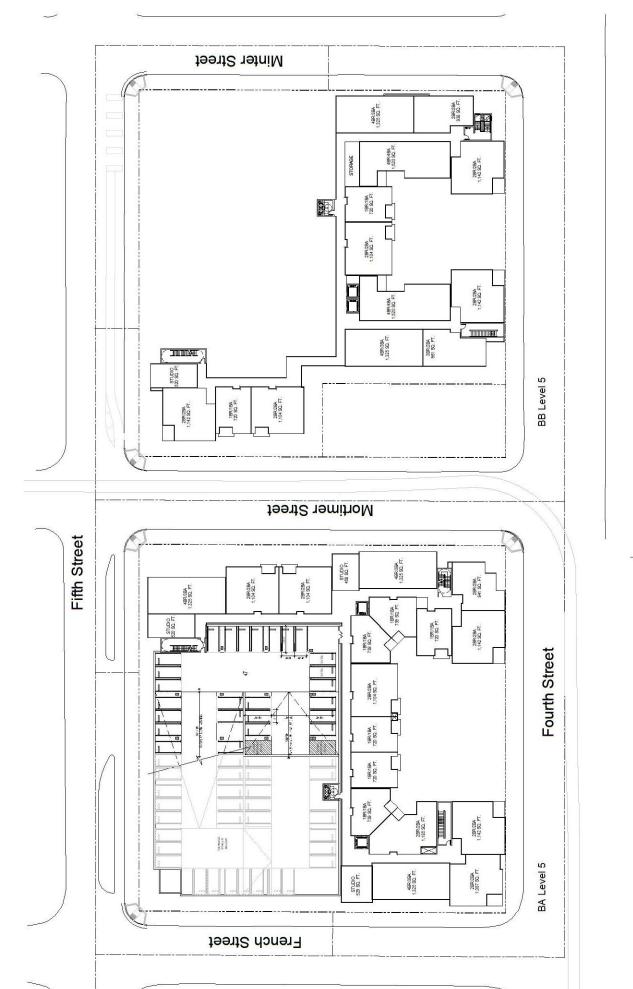












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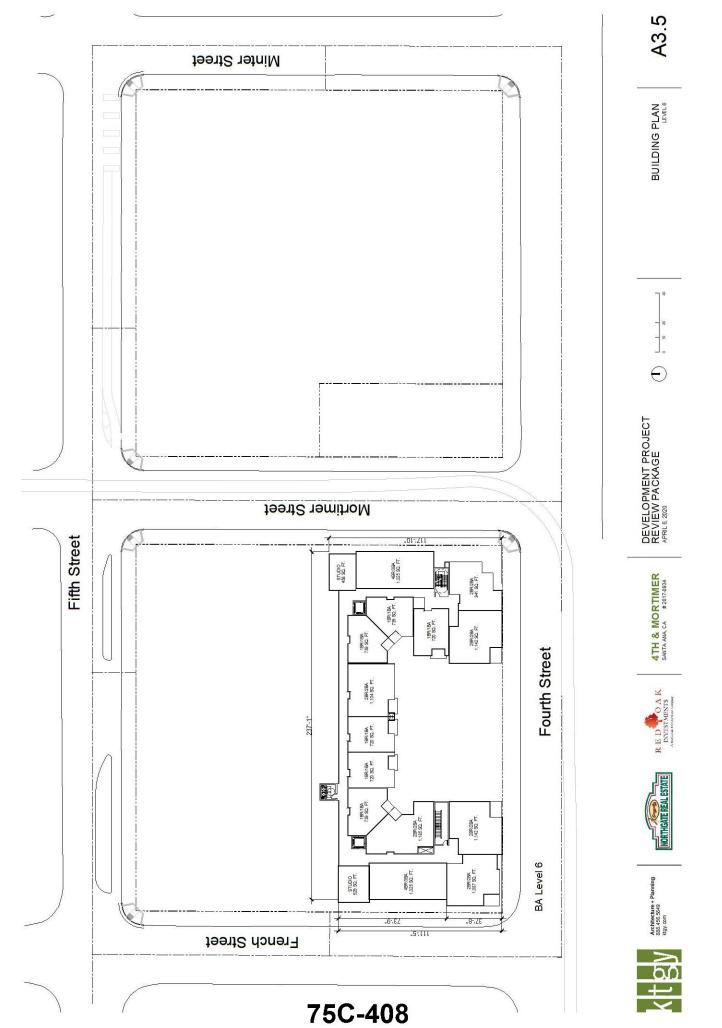


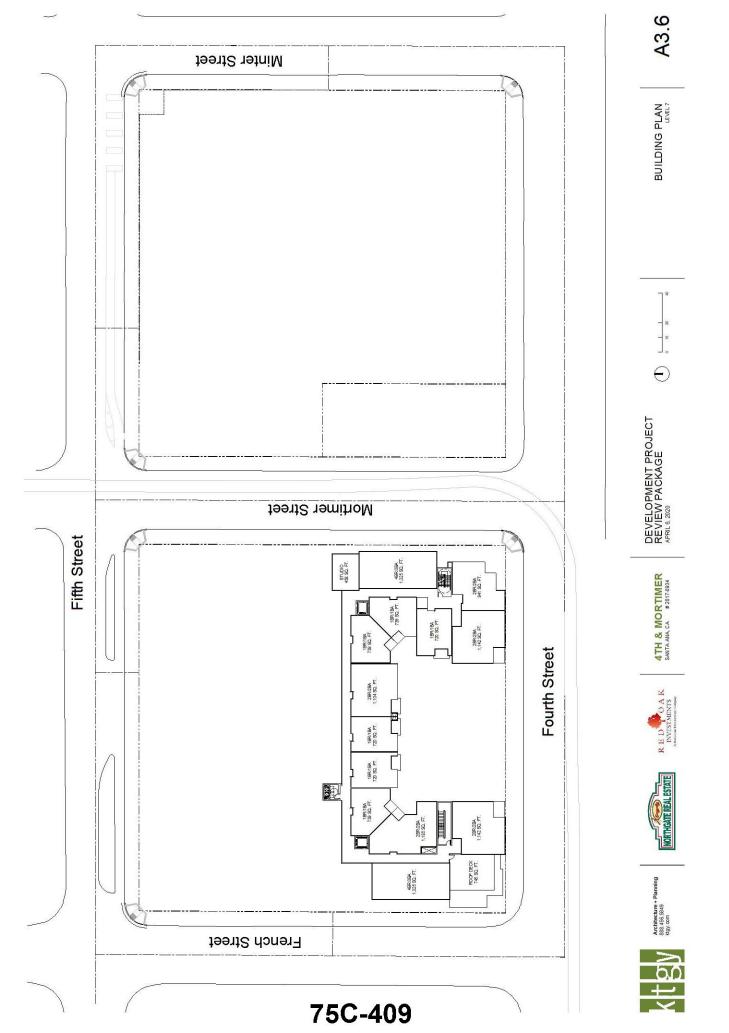








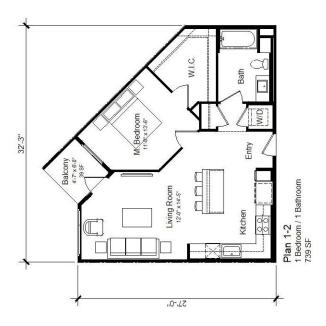


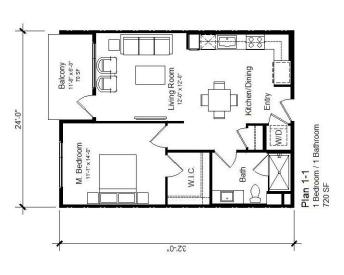


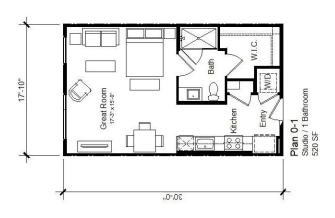










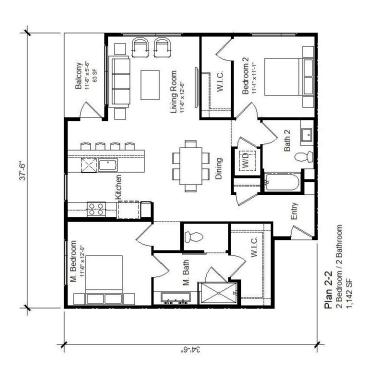


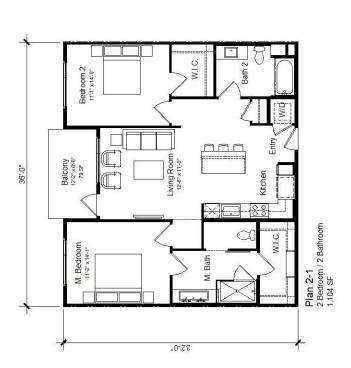














UNIT PLANS

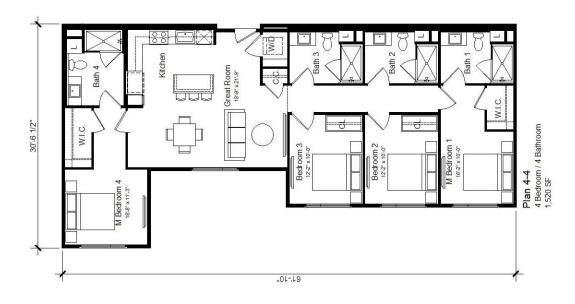
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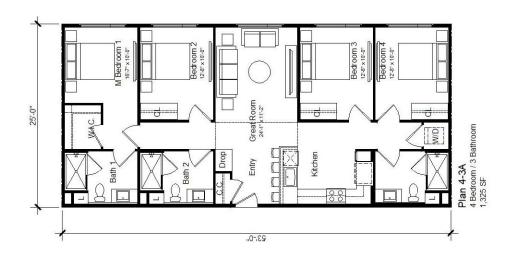
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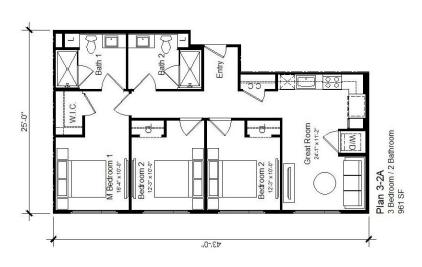
















BUILDING ELEVATIONS
BUILDING A
BUILDING A

DEVELOPMENT PROJECT REVIEW PACKAGE AUGUST 24, 2020

4TH & MORTIMER SANTA ANA, CA # 2017-0934

R E D PO A K INVESTMENTS After aconsciourners

NORTHGATE REAL ESTATE

















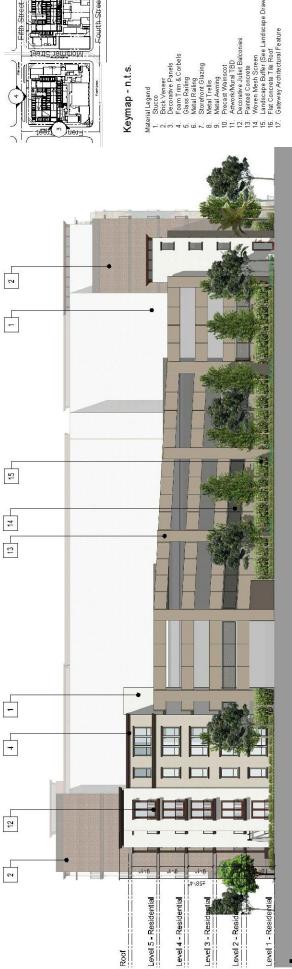












Roof

4. Building 'A' - North Elevation

7 8 7

2

<u>4</u>

13

15

75C-416

Level 6

Level 7

Level 5

Level 4

Level 3

DEVELOPMENT PROJECT REVIEW PACKAGE APRIL 6, 2020

BUILDING ELEVATIONS
BUILDING A BUILDING A

3. Building 'A' - West Elevation

Keymap - n.t.s.

Roof

16

-

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6 | 16

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Level 5 - Residential

Level 4 - Residential

evel 2 - Residential

6. Building 'B' - South Elevation

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15

4

55

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16

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75C-417

Level 5 - Residential

Roof

Level 4 - Residential

Level 3 - Residentia

Level 2 - Residen

Level 1 - Residential

5. Building 'B' - East Elevation



















4TH & MORTIMER SANTA ANA, CA # 2017-0934











8. Building 'B' - North Elevation

Level 5 - Residential

Roof

Level 4 - Residentia

evel 1 - Residentia

 7. Building 'B' - West Elevation

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16











4TH & MORTIMER SANTA ANA, CA #2017-0934

DEVELOPMENT PROJECT REVIEW PACKAGE APRIL 6, 2020

CONCEPTUAL PERSPECTIVES









199 AS JOURN











A6.2







NORTHGATE REAL ESTATE

Architecture + Planning 888.456.5849 ktgy.com



View 5 - Building A at Fifth Street and Mortimer Street Intersection





View 4 - Building A & B Along Fourth Street and Mortimer Intersection











9

























Gateway Architectural Feature

Key Elevation - Building 'A' South Elevation

Flat Concrete Tile Roof (Not shown. See A2.1) (Not shown. See A2.2)

> 16. 17.

Decorative Juliet Balconies Painted Concrete (Not shown. See A2.1)

Artwork/Mural TBD

Precast Wainscot

Metal Awning

Metal Trellis

Decorative Panels Foam Trim & Corbels

Glass Railing Metal Railing

Material Legend 1. Stucco 2. Brick Veneer

62

10

60

-

Storefront Glazing

- 7 6 4 6 6 7 8 6 7 7 7 6

(Not shown. See A2.1) Landscape Buffer (See

Woven Mesh Screen

4 15. Landscape Drawings)







Woven Mesh Screen

Precast Wainscot

Metal Awning

Storefront Glazing

Metal Railing

Glass Railing

Brick Veneer

Stucco

BLDG B

9

Note: All materials and colors subject to change.























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OVERALL LANDSCAPE SITE PLAN

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BLOCK A - LANDSCAPE TABULATIONS - LINED BLOCK

DESCRIPTION OF REQUIREMENT

BLOCK B - LANDSCAPE TABULATIONS - COURTYARD HOUSING

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DESIGN STANDARDS - ALL BUILDING TYPES

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PEDESTRIAN EXPERIENCE NARRATIVE

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Mortimer Street

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French Street

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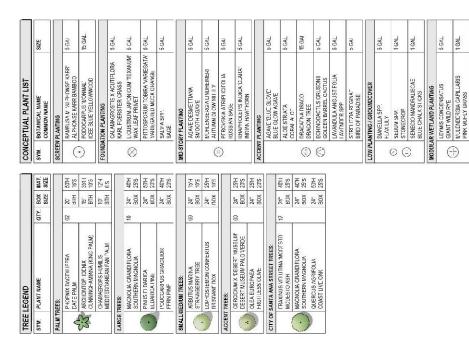
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NORTHGATE REAL ESTATE











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LandStudio360 LandscapeArchitecture

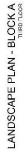
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Fourth Street (Below)

FUTURE STREETCAR TRACK

P03L 54 X 22

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French Street (Below)

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AGAVE DESMETTIANA SKOOTH AGAVE

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MID-STORY PLANTING

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WAX LEAF PRIVET

CALAMAGROSTIS X ACUTIFLORA KARL FOERSTER GRASS

FOUNDATION PLANTING

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Fifth Street (Below)

CONCEPTUAL PLANT LIST

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SYIN. PLANT NAME TREE LEGEND

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DRACATNA DRACO
DRACON TREE
ECHINOCACTUS ORUSONI
GOLDEN BARREL CACTUS

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24" BOX 24" SOX 80X

LAVANDULA ANGUSTIFOLIA LAVINDIR SPP

RHAPH OLEPS INDICA 'CLARA' INDIAN HAWTHORN

202 203 203 203 203 203

24" BOX 24"

CITY OF SANTA ANA STREET TREES.

Mortimer Street (Below)

1 GAL

SEDUM SPP. STONECROP

00

1 GAL

SENECIO MANDRALISCAE BLUE CHALK STICKS

MODULAR WETLAND PLANTING

LEYMIS CONDENSATUS GRANT WILD RYE WULNDERSIA CAPILLARIS PINK MUHLY GRANS

(1)

o GAI

LOW PLANTING / GROUNDCOVER

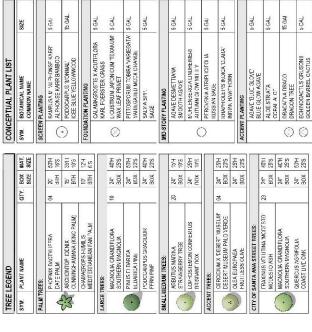
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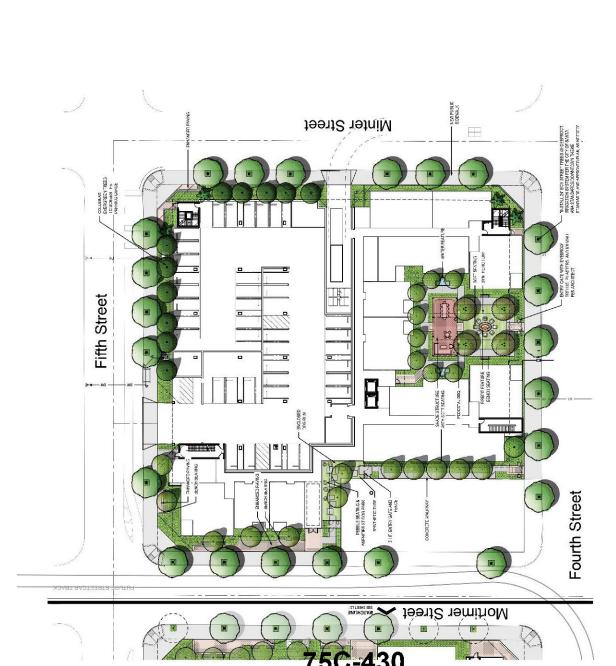


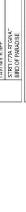












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MACNOLIA GRANDIFLORA SOUTHERN MAGNOLIA		24°	40H 25/S
QUERCUS AGRIFOLIA		24*	50°H
COASTLIVE OAK	_	30X	25'S

	IRAXINUS VFI UTINA MODESTO MODESTO ASH	R	사 ROX	
1	MACNOLIA GRANDIFLORA SOUTHERN MAGNOLIA		24°	
	QUERCUS AGRIFOLIA COAST LIVE OAK		24. 30X	

DAXINUS VITUTINA MODESTO	R	₩ HOX	401
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S VFI UTINA MODESTO: O ASH	62	₩ HOX	4011 25'S
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GOLDEN BAKKEL CACIUS	LAVANDULA ANGUSTIFOLIA I AVFNDFR SPP	STRITITZIA REGINAT BIRD OF PARADISE	LOW PLANTING / GROUNDCOVER	DIANELLA SPP.	
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DIANELLA SP: FL/X LILY	SEDUM SHP	SENECIO BLUE CHA

1 GAL.

5 GAL.

5	MODULAR WEILAND PLANING	
	LEYMIS CONDENSATUS GIANT WILD RYE	5 GAL.
	MULENBERGIA CAPILLARIS PINK MUHLY GRASS	1 GAL.

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L3.1

CONCEPTUAL TREE IMAGERY



CONCEPTUAL SHRUB AND GROUNDCOVER IMAGERY











ALL LANDSCAPE PLANTING IMPROVEMENTS SHALL FOLLOW THE CITY OF SANTA ANA AND COUNTY OF ORANGE GUIDELINES.

- THE LANDSCAPE ARCHITECT SHALL BE AWARE OF UTILITY, SEWER, AND STORM DRAINEASEMENTS AND PLACE PLANTINSS ACCORDINGLY.

- 4. THE DESIGN OFTHE IRRIGATION SYSTEM SHALL INCLE AWAR FROMCHE AND LOUGH A MAD FRANCE MATCHE MATCHE MATCHE MATCHE AND THE MATCHE MATCHE











SCHEMATIC DESIGN

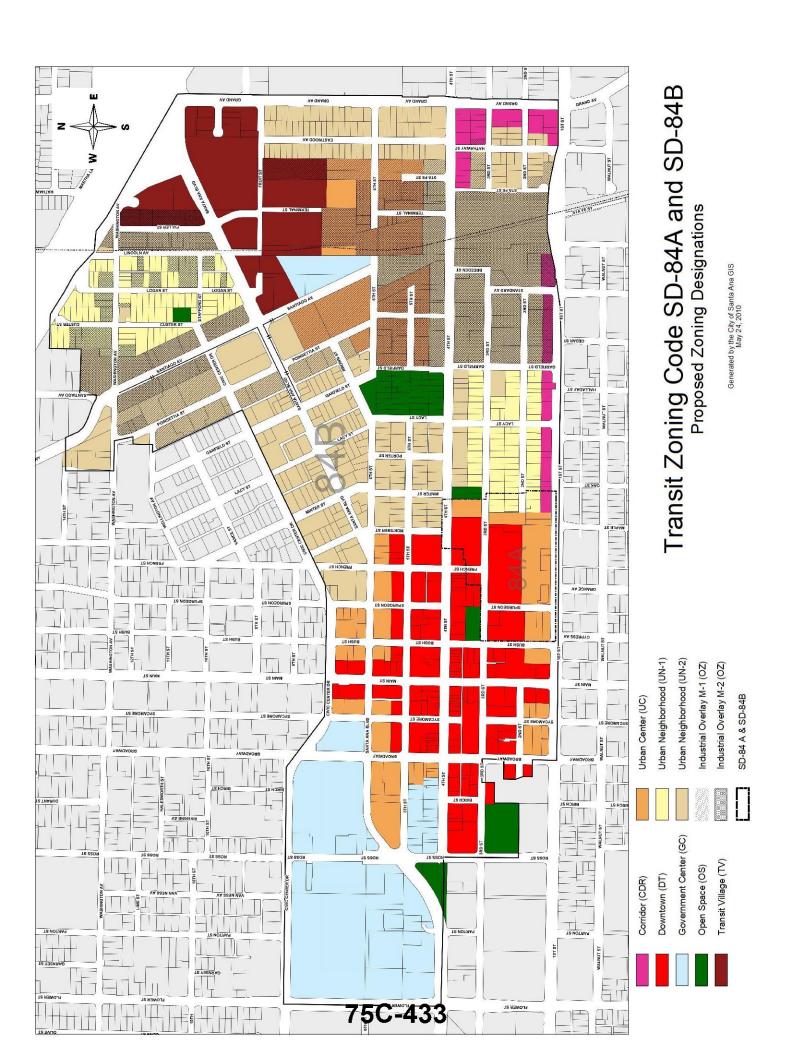


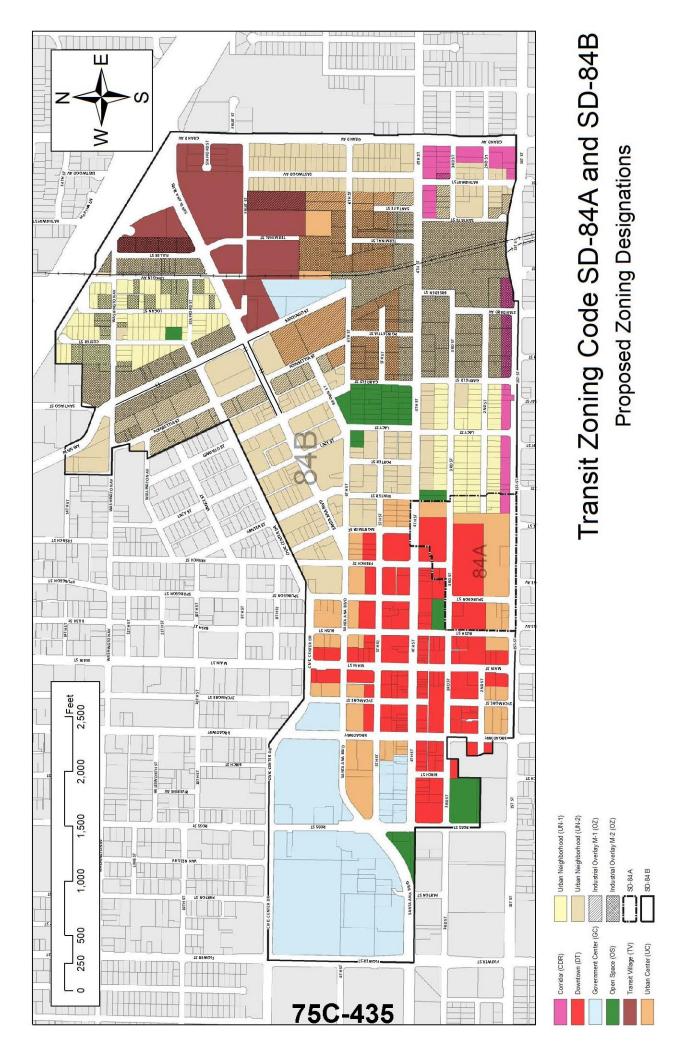
- THE BELECTION OF PLANT MATERIAL IS BASED ON. CULTINAL, AESTHETIC, ZONING DESIGN STANDARD, WATER EFFICIENCY, AND MAINTENANCE CONSIDERATIONS.

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75C-432





Conformance to Development and Parking Standards

Degrated by the Transit Zaming Code	
Required by the Transit Zoning Code Lined Block Building Type Height (Table DT-1):	Provided Site A:
1. Minimum - 2 stories	SILE A.
2. Maximum - 10 Stories	5 to 7 Stories
Lined Block Building Type Height (Table UC-1):	Site B:
1. Minimum - 2 stories	5 Stories
2. Maximum - 5 Stories	
Parking Driveway Width (Table DT-5): 2-Way Driveway: 20'0" minimum and 25'0" maximum.	2-Way Driveway: Project's driveway width varies from 20'0" to 25'0".
Parking Driveway Width (Table UC-4):	
2-Way Driveway: 20'0" minimum and 25'0" maximum.	
Parking (Table DT-6):	The overall parking proposed for the project is 422 spaces,
Standard: 2 stalls per unit minimum and 0.15 stalls per unit guest, and 1/400 square feet of commercial	including 394 residential stalls and 28 commercial visitor stalls. This is surplus of 30 parking spaces above the total
space.	required of 392 spaces.
 Results in 213 residential and 28 commercial parking spaces required (241 total) 	The proposed residential parking provides a ratio of 2.3 parking spaces per residential unit.
Parking (Table UC-5):	Farming about the constitution of the constitu
1. Standard: 2 stalls per unit minimum and 0.15 stalls per	
unit guest, and 1/300 square feet of commercial	
space. o Results in 151 residential parking spaces	
required	
Setbacks (Table DT-2):	Site A:
1. Front Yard – 0'0" min, 0'0" max	
2. Street Side – 0'0" min, 10'0" max	Complies;
3. Side Yard – 0'0" min, no max4. Rear Yard – 15'0" min, no max	 Front Yard – 0'0" Side Yards – 3'-7" – 22'-5" (max)
5. Alley Yard – 3'0" min, no max	2. Side Faids = 3-7 = 22-3 (Illax)
c. Alley rara to thin, he max	Site B:
Setbacks (Table UC-2):	
1. Front Yard – 0'0" min, 0'0" max	1. Front Yard – 0'0"
2. Street Side – 0'0" min, 10'0" max	2. Side Yards – 2'-6" – 15'-8" (max)
3. Side Yard – 0'0" min, no max	
4. Rear Yard – 15'0" min, no max	
Frontage Type (Table DT-4):	
1. Arcade – Min 50% of Frontage	Site A:
2. Gallery – Min 50% of Frontage	440 04 04 04 04 04
3. Shopfront – Min 75% of Frontage	4 th Street: 100% Shopfront,
4. Forecourt – Max 50% of Frontage (remainder of frontage per permitted types)	Site B:
nontage per permitted types)	OILE D.
Frontage Type (Table UC-):	4 th Street: 50% Forecourt
1. Shopfront – Min 65% of Frontage	4 th Street: 25% Stoop
2. Forecourt – Max 50% of Frontage (remainder of	
frontage per permitted types)	
3. Stoop – Max 50% of Frontage	
Building Types Allowed (Table BT-1):	Lined Block
Flex Block, Lined Block, Stacked Dwellings, Courtyard	
Housing, Live-Work, Tuck Under	
Lined Block Width and Depth (Table BT-1):	Site A:
1. Width – Min 125'0" and Max 300'0"	1. Width – 242'0"
2. Depth – Minimum 100'0"	2. Depth – 243'0"

	Required by the Transit Zoning Code	Provided
		Site B: 1. Width – 185'-0" - 236'0" 2. Depth – 241'0"
Lir	ned Block Access Standards (Sec. 41-2023):	All requirements met and shown in plan sheets.
1.	The main entrance to each ground floor shall be directly from the street. Entrance to residential portions of the building shall be through a dedicated street level lobby, or through a dedicated podium lobby accessible from the street of through a side yard.	
	Access to each unit above the second level, not accessed through a podium, shall be through an interior corridor of at least 6'0" with recessed doors or seating alcoves/offsets at least every 100'0". Each level of the building shall have access to the	
7.00.001	garage via an elevator.	
Lir 1.	ned Block Parking Standards (Sec. 41-2023): All parking shall be in an underground or aboveground garage, tuck under parking, or combination thereof.	The buildings provide parking via an above-ground garage. All dwellings will have indirect access to parking stalls.
	Dwellings shall have indirect access to their parking stall(s).	
	ned Block Open Space Standards (Sec. 41-2023):	Site A & Site B:
1.	The common open space shall be designated as a courtyard, or in the front as a forecourt. This area shall be equal to 15% of the lot and shall be open to the sky.	 Required (Common + Private): 26,190 SF Provided (Common + Private): 39,838 SF
2.	Minimum courtyard width of 20'0" when running EW and 15'0" when running NS.	All requirements met and shown in plan sheets.
3.	20'0" wide courts only permit architectural projections on two opposing sides.	
	Private open space for each dwelling unit and no less than 50 SF and not less than 6'0" in each direction.	
5.	Private open space can be substituted for common open space or common interior space at an equivalent square footage. The minimum dimension of this space	
	shall be 15'0" in each direction.	
Lir	ned Block Landscape Standards (Sec. 41-2023):	1. Complies
	If a front yard is present, one 24" box tree per 25'0"	2. Complies
	lineal feet shall be provided.	3. Complies
2.	Six (6) 5-gallon shrubs and ten (10) 1-gallon size	4. Complies
3.	shrubs or ground cover per required tree. Courtyards located above garages shall avoid the sensation of forced podium hardscape.	5. Complies6. Complies7. Complies
4.		7. Complies
5.	One 36" box tree is required per courtyard that meets the minimum dimensions. For courtyards that exceed minimum dimensions, two or more 24-inch box small size trees may be substituted.	
6.	If a rear yard is present, at least one (1) 36" box tree per 30'0" lineal feet shall be planted.	
7.	If a side yard is present, at least one (1) 24" box tree per 30'0" lineal feet shall be provided.	
901		1

Required by the Transit Zoning Code	Provided
Lined Block Frontage Standards (Sec. 41-2023): Entry door oriented to street/courtyard when fronting to one. Service rooms-oriented backing to corridors.	All requirements met and shown in plan sheets.
Building Size and Massing Standards (Sec. 41-2023): 1-4 (Standards Noted and Met)	Building Height Ratios:
5. Max Height Ratios: a. Ground Floor – 100%	Site A:
b. Level 2 – 100% c. Level 3-5 – 85%	1. Ground Floor – 100% 2. Level 2 – 49%
d. Level 6 – 85%	 3. Level 3 – 81% 4. Level 4 – 81% 5. Level 5 – 81% 6. Level 6 – 63%
	7. Level 7 – 60% Site B: – Approval of a Variance Required for an increase in allowable building size and massing
	 Ground Floor – 100% Level 2 – 100% Level 3-5 – 100%

SPR No. 2020-02 & AA No. 2020-04, "4th and Mortimer Mixed-Use Development" 409 and 509 East Fourth Street

The 2020 EIR Addendum and Technical Appendices are available online at:

https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

Exhibit 15 – 2020 EIR Addendum and Technical Appendices

SPR No. 2020-02 & AA No. 2020-04, "4th and Mortimer Mixed-Use Development" 409 and 509 East Fourth Street

The 2010 Transit Zoning Code EIR and Technical Appendices are available online at: https://www.santa-ana.org/transit-zoning-code-environmental-impact-report

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

17872 GILLETTE AVE. SUITE 350 IRVINE, CA 92614 714 541 4585 INFO@WEBRSG.COM WEBRSG.COM

June 3, 2020 <u>Via Electronic Mail</u>

Richard M. Gollis, Principal THE CONCORD GROUP 369 San Miguel Drive, Suite 265 Newport Beach, CA 92660

DEVELOPMENT FISCAL IMPACT ANALYSIS 4TH + MORTIMER MIXED-USE PROJECT, DOWNTOWN SANTA ANA

Dear Mr. Gollis:

RSG, Inc. ("RSG") was retained by The Concord Group ("TCG") to perform a fiscal and economic impact analysis for the development of a proposed mixed-use apartment and retail project ("Project") in downtown Santa Ana, California. TCG obtained this analysis on behalf of the property owner/developer, Red Oak Investments ("Developer"), which recently submitted an application for redevelopment of the subject property with the City of Santa Ana's ("City") Planning and Building Services Department.

The Project site sits along 4th street covering two blocks divided by Mortimer Street for a total Project area of 2.72 acres. If approved, the Project would consist of one mixed-used building and one residential building, each on their own block. Currently, Northgate Market sits within the proposed development site, and an automotive repair shop sits adjacent to it.

This letter describes our analysis, methodology, and anticipated recurring fiscal impacts resulting from development of the Project. As is typical at this stage, our conclusions could evolve as the application moves forward through the design and environmental review process.

As is consistent with other Downtown Santa Ana projects analyzed by RSG, the construction period was assumed to be over three years. Part of the work would begin in 2021 (36 percent), with a majority taking place in 2022 (51 percent), leading to the remainder in 2023 (13 percent). The Project would open in the third construction year. Fiscal impacts from that year are reduced to reflect a partial year. RSG anticipates the following fiscal outcomes over a 25-year forecast period:

- \$2.9 million (net present value, discounted at 4 percent) in net new property tax revenues to the City General Fund.
- A combined \$2 million in sales taxes that includes \$1 million from the City's base rate, and \$987,230 from the City's Measure X additional tax rate inclusive of the sunset date (net present value, discounted at 4 percent).
- A total of \$7.8 million (net present value, discounted at 4 percent) in additional City General Fund revenue, including construction period revenues, recurring site-specific tax, and other Project impacts.
- Over the same 25-year period, the City General Fund expenditures associated with the Project total \$2.4 million (net present value, discounted at 4 percent)

As a result, the <u>net new General Fund revenue</u> (revenues less expenditures) is projected to be approximately **\$5.4 million** (net present value, discounted at 4 percent) if the Project were developed as proposed.

Table 1 summarizes the 25-year fiscal impact of the Project. Table 2 provides the corresponding forecast of the same impacts on the following page.

Table 1
NET NEW RECURRING GENERAL FUND FISCAL IMPACTS
4th and Mortimer

	25-Year Recurring							
Revenue Category	Nominal	NPV 4.0%						
Property Tax	\$ 5,373,270	\$ 2,993,993						
Property Tax In-Lieu	3,739,484	2,086,226						
Sales Tax	1,913,260	1,019,241						
Measure X (2018) Sales Tax Increase	1,522,027	987,230						
Utility User Tax	938,109	499,754						
Business Tax	313,235	166,868						
Total Revenues	\$ 13,799,385	\$ 7,753,312						
Less City Expenditures	\$ (4,495,985)	\$(2,390,794)						
NET NEW REVENUE TOTAL	\$ 9,303,400	\$ 5,362,518						

Sources: City of Santa Ana, County of Orange, California State Board of Equalization, ESRI Business Analyst Online, and RSG, Inc.

Table 2

25-YEAR NET NEW RECURRING FISCAL IMPACT PROJECTIONS 4th and Mortimer

Mot Mou	Total	84,091	224,812	313,208	307,476	314,033	320,734	327,581	334,578	341,729	340,496	347,707	355,075	362,602	370,293	378,151	386,179	394,382	402,764	411,328	308,518	314,112	319,801	325,586	331,468	337,450	343,531	349,714	356,000	9,303,400	072 000 2
Ž		8																													
į	Expenditures	,	1	(104,784)	(120,441)	(124,055)	(127,776)	(131,609)	(135,558)	(139,624)	(143,813)	(148,128)	(152,571)	(157,149)	(161,863)	(166,719)	(171,720)	(176,872)	(182,178)	(187,644)	(193,273)	(199,071)	(205,043)	(211,195)	(217,530)	(224,056)	(230,778)	(237,701)	(244,832)	(4,495,985) \$	
	Ä	8																												\$	
9	Revenue	84,091	224,812	417,992	427,917	438,088	448,510	459, 191	470,136	481,353	484,309	495,835	507,646	519,751	532, 156	544,870	557,900	571,255	584,942	598,971	501,791	513, 183	524,844	536,781	548,999	561,506	574,309	587,415	600,832	13,799,385	
	~ ~	€																												\$	
Guiona	Тах	1	1	8,125	8,369	8,620	8,878	9,145	9,419	9,701	9,992	10,292	10,601	10,919	11,247	11,584	11,932	12,289	12,658	13,038	13,429	13,832	14,247	14,674	15,114	15,568	16,035	16,516	17,011	313,235	
ā	តី	s																												\$	
Hillity Hear	Tax		•	24,333	25,063	25,815	26,589	27,387	28,209	29,055	29,926	30,824	31,749	32,701	33,682	34,693	35,734	36,806	37,910	39,047	40,219	41,425	42,668	43,948	45,266	46,624	48,023	49,464	50,948	938,109	
-	5	8																												\$	
Measure X	Additional	1		74,440	76,673	78,973	81,343	83,783	86,296	88,885	83,011	85,502	88,067	90,709	93,430	96,233	99,120	102,094	105,156	108,311	1		1	•		i	•		ı	1,522,027	
Me,	SaA	8																												\$	
	Sales Tax	t	1	49,627	51,115	52,649	54,228	55,855	57,531	59,257	61,035	62,866	64,752	66,694	68,695	70,756	72,878	75,065	77,317	79,636	82,025	84,486	87,021	89,631	92,320	95,090	97,943	100,881	103,907	1,913,260	
		⇔																												\$	
Property Tax	n-Lieu	37,711	92,738	107,186	109,329	111,516	113,746	116,021	118,342	120,708	123,123	125,585	128,097	130,659	133,272	135,937	138,656	141,429	144,258	147,143	150,086	153,087	156,149	159,272	162,458	165,707	169,021	172,401	175,849	3,739,484	
Ö		↔																											122.00	\$	
Mot Mou	Property Tax	46,380	132,074	154,282	157,368	160,515	163,725	167,000	170,340	173,747	177,222	180,766	184,381	188,069	191,830	195,667	199,580	203,572	207,643	211,796	216,032	220,353	224,760	229,255	233,840	238,517	243,287	248,153	253,116	5,373,270	
2	Po	\$																												\$	
	Year	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048		
	,	CY1	CY2	CY3	_	2	8	4	5	9	7	00	6	10	7	12	13	4	15	16	17	18	19	20	21	22	23	24	25	TOTAL	

3.0%

3.0%

3.0%

3.0%

3.0%

3.0%

2.0%

2.0%

Inflation Rate

PROJECT DESCRIPTION

The Project site is located on the 400 and 500 blocks of East 4th Street (also known as Calle Quatro), between French and Minter Streets, in the East End District of Downtown Santa Ana. Downtown Santa Ana is a vibrant, historic destination for locals and visitors to the City, known as a center of commerce and culture for the Latinx community, arts and entertainment, and historic buildings repurposed for contemporary use. Two business improvement districts overlay "DTSA," Downtown Inc and the Santa Ana Business Council. Within them are the renowned Yost Theater, Frida Cinema, 4th Street Market, and part of the project site. Across 4th Street from the Project site is The Spectrum Condominiums, a four-story residential complex over ground floor parking (five-stories).

Figure 1 shows the location of the Project Site

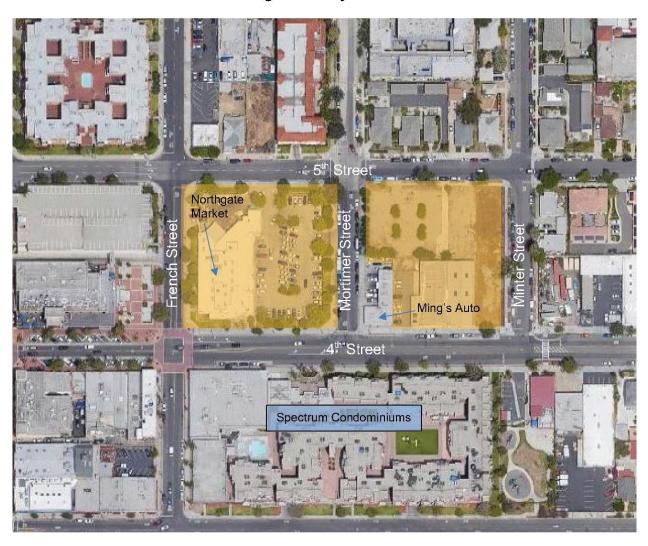


Figure 1: Project Site

Source: Google Maps

The Project site consists of 10 parcels on the two blocks, separated by Mortimer Street. Excluded from the Project site is a 2,887 square foot parcel currently used as an automotive repair shop (Ming's Auto).

As shown in Figure 2, the 252,368 square foot (gross building area) Project would result in the demolition of the existing improvements and construction featuring 169 market rate multifamily units, 11,361 square feet of ground floor commercial space, and two parking structures.

On the western 400 block, currently a single parcel occupied by the Northgate Gonzalez Market, the Developer is proposing a seven-story mixed-use building. The seven-story building will include 99 multifamily units, 7,514 square-feet of retail space, 3,847 square-feet of restaurant space, 8,007 square-feet of amenities, leasing, and deck space, and 17,989 square-feet of open space. On the eastern 500 block of 4th Street, the remaining nine parcels would include a five-story residential building and parking structure, with 70 multifamily units and 8,623 square-feet of open space.



Source: KTGY Group Inc., Red Oak Investments

There are currently 169 residential units planned for construction, the breakdown of which includes 21 studio (12 percent of all units), 38 one-bedroom (22 percent), 66 two-bedroom (39 percent), 9 three-bedroom (5 percent), and 35 four-bedroom (21 percent) units. Based on occupancy rates from prior projects, RSG estimates 153 units will be occupied at any given time.

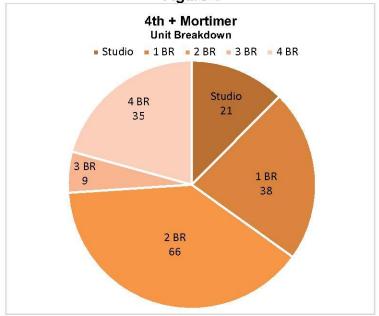
Figure 3 presents a rendering of the project as currently proposed:





Figure 4 exhibits the unit mix.

Figure 4



Source: KTGY Group Inc., Red Oak Investments

RECURRING FISCAL IMPACTS

Property Tax Revenue

All property taxes in the state of California are levied at a rate of 1 percent. The City's share of the 1 percent property tax levy is 19.4%, as provided by the County of Orange ("County") Auditor-Controller. The Developer provided RSG with the Project costs that consisted of \$5 million for land, and \$77 million for hard and soft costs. This \$82 million adjusted for inflation over the construction period, would amount to an assessed valuation of \$86.4 million at buildout. To accurately portray the effect of the Project to the City, property tax revenues presented in this report are net of any existing revenues. The existing site is currently valued at \$6.3 million. When adjusted for inflation over the construction period the value is \$6.9 million, providing the City an estimated \$13,375 in year 2023 absent the construction of the Project. The new development would provide \$167,657 to the City in that same year. Therefore, the net new property tax revenues to the City would be **\$154,282** at buildout.

NET NEW PROPERTY TAX REVENUE 4th and Mortimer At Buildout \$ 6,894,078 Existing Assessed Value Proposed Project Assessed Valuation¹ 86,420,908 Net New Value \$ 79,526,830 City Property Tax Rate 19.4% Annual Estimate **Existing Property Tax Revenues** \$ 13,375 New Property Tax Revenues \$ 167,657

Table 3

Source: County of Orange Auditor Controller, RSG, Inc.

Net New Property Tax Revenues

To project future property taxes, RSG assumed 2 percent inflation on property tax revenues over the 25-year projection period, resulting in **\$2.9 million** (net present value, discounted at 4 percent) in net new property tax revenues for the City General Fund.

154,282

Property Tax in-lieu of Motor Vehicle License Fee Revenue

Established in 1935, the Motor Vehicle License Fee ("MVLF") was essentially a tax on vehicle ownership. It is collected by the State annually when vehicles are registered and was historically allocated to cities and counties based upon a statutory formula. In 2004, during the State's budget crisis, about 90 percent of each city's MVLF revenue was replaced with property tax revenue, and cities in particular began to receive an allocation of property tax from the Educational Revenue Augmentation Fund ("ERAF") in an amount equal to what they would have received in MVLF under an older MVLF allocation formula. Under current law, the property tax in-lieu of MVLF

¹ Inflated pursuant to the construction schedule

revenue increases based on assessed value growth in a jurisdiction, so estimated revenues are based on changes in assessed value created by the Project.

Based on the City's 2019-20 secured property tax roll, the total assessed value of all Property in the City is \$26.3 billion. When adjusting for inflation during the construction period, the Project's net new assessed valuation (\$79.5 million) increases the City's assessed value by 0.33 percent. The MVLF increase from the Project is calculated from the percent increase in assessed value. This gives us \$107,186 in estimated In-Lieu MVLF revenues at build-out (see Table 4). As depicted above, the City is expected to receive \$2 million (net present value, discounted at 4 percent) in In-Lieu MVLF revenues through 2047.

Table 4

PROPERTY TAX IN-LIEU OF MOTOR VEHICA 4th and Mortimer	CLE LICENSE	FEES
2019-20 City Assessed Value	\$	26,369,891,977
Project Assessed Value 1		86,420,908
City Assessed Value with Project		26,456,312,885
Increase in Assessed Value		0.33%
Santa Ana 2019-20 VLF		32,705,877
Santa Ana VLF with Project		32,813,063

Annual Estimate
\$ 107,186

Property Tax In-lieu Revenue

Utility User Tax

The City assesses a utility user tax of 5.5 percent on electricity, gas, water, and telephone revenues generated within Santa Ana. Utility costs were estimated by RSG based on a review of similar projects and utility costs in Orange County. Residential utility expenditures were assumed to be: \$104 per month for phone, \$57 for electricity, \$23 for gas, and \$30 for water. This amounts to \$2,890 annually in 2020 dollars. From the Developer's estimates of 3,847 square feet of restaurant and 7,514 square feet of retail, RSG was able to use US Energy Information Administration ("EIA") estimates to extrapolate commercial utility expenses. Retail establishments average around \$1.50 per square foot in energy expenses, while restaurants average \$4.44 per square foot.

Based on these assumptions, RSG estimates that utility user tax revenues generated by the Project, reduced to account for a partial year, will be an estimated \$24,333 at buildout. This adds up to \$499,754 (net present value, discounted at 4 percent) over the 25-year projection period (see Table 2).

Source: County of Orange Auditor Controller, RSG, Inc.

¹ Inflated pursuant to the construction schedule

Table 5 showcases the Utility User Tax at buildout below.

Table 5

Table 0		
4th and Mortimer		
Energy Expenditures per Household Occupied Households	\$	2,890 153
Total Residential Energy Expenses	\$	441,083
Total Commercial Energy Expenses ¹	\$	67,443
City Tax Rate		5.5%
Full-Year Buildout Revenues Partial-Year Buildout Revenues	\$ \$	27,969 24,333

Sources: US Energy Information Administration, RSG, Inc., ESRI BAO ¹EIA estimates of \$1.40 per SF for Retail and \$4.44 for restaurant

Sales Taxes

The Project is expected to increase sales taxes through both the new businesses and new residents. The methodology and assumptions for both differ but are necessary for accuracy.

Resident-Derived Sales Tax

To determine the resident share, RSG obtained average annual household expenditures for households within a 1-mile radius of the Project from ESRI Business Analyst. By adjusting the household expenditures based on taxable and non-taxable sales, RSG estimates that each household would spend an average of \$17,836 at buildout. Based on experience with previous projects in the City, an estimated 65 percent of those expenditures would be subject to Santa Ana's sales tax.

The State and County sales tax receive 6 percent and 0.75 percent of taxable sales, respectively. In addition, the City levies its own sales tax at a rate of 1 percent. In 2018, Santa Ana voters approved an additional sales tax of 1.5 percent that would then decrease to 1 percent in 2029 until expiring in 2039. RSG took this increase into consideration when analyzing the affects the new residents would have on the City's General Fund.

Using ESRI's Business Analyst Online software, RSG was able to estimate the amount of taxable expenditures the average new household would make in the City. RSG then estimated the vacancy rate from Census data, 2.7 percent, to come up with 165 total occupied households. Multiplying the households and the expenditures together produced an estimate of total taxable sales of \$1.9 million. From there, the taxable sales were multiplied by both the City's base tax rate and the Measure X additional rates (1 percent and 1.5 percent). Therefore, the residential derived sales tax revenue from the base tax rate is an estimated \$17,697 at buildout. The

additional tax from Measure X would yield **\$26,545** at buildout and decrease to **\$21,131** in 2029 (adjusted for 3% inflation) before ceasing in 2039.

Table 6										
RESIDENT-DERIVED SALES TAX REVENUE										
4th and Mortimer										
Households and Sales at Buildout										
Average Household Taxable Expenditures	\$	17,836								
Occupied Households		153								
Percent within Santa Ana		65%								
Total Taxable Sales	\$	1,769,689								
City Share of Sales Tax		1%								
Measure X (2018) Additional Sales Tax ¹		1.5%								
	12									
Resident-Derived Sales Tax Revenues	Annua	al Estimate								
(Base Rate)	\$	17,697								
(2018 Addition)	\$	26,545								
(2029 Decrease to 1%)	\$	21,131								

Source: ESRI BAO, City of Santa Ana

Business-Derived Sales Tax

The Project includes 7,514 square feet of retail space and 3,847 square feet of restaurant space. These new businesses will generate sales taxes separate from the new residents. Since the Developer does not yet know the exact tenants that will fill the space, RSG estimated an average of \$300 of sales per square foot for the retail, and \$350 per square foot for the restaurant. As a result, the retail and restaurant businesses will generate taxable sales of \$2.4 million and \$1.4 million at buildout, respectively.

RSG estimates the base sales tax revenues at buildout to be **\$39,345**. Table 7 below presents this information. In addition, Measure X will generate **\$59,018** for that year as well. However, in 2029 Measure X revenues will decrease to **\$36,007** before being eliminated altogether in 2039.

¹Measure X additional sales tax decreases from 1.5% to 1% in 2029.

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TA	V		1/0	

BUSINESS-DERIVED SALES TAX REVENUE 4th and Mortimer		
Sales at Buildout		
General Retail	\$	2,463,225
Restaurant		1,471,302
	\$	3,934,527
City Share of Sales Tax		1%
Measure X (2018) Additional Sales Tax ¹		1.5%
Business-Derived Sales Tax Revenues	Anı	nual Estimate
(Base Rate)	\$	39,345
(2018 Addition)	\$	59,018
(2029 Decrease to 1%)	\$	36,007

Source: California State Board of Equalization, RSG, Inc.

For the City base rate, combined resident and business sales taxes at buildout would be an estimated \$50,828. Measure X combined taxes would be \$76,242. Both are adjusted for inflation during the construction period and for the partial year at opening. This provides for a 25-year total of \$1.02 million from the base rate and \$987,230 from Measure X.

Business Tax

The City assesses a business tax on retail, restaurant, and residential property management companies. Table 8 below showcases the new revenues from the Project. Retail and restaurant business taxes are assessed based on annual sales while management company business taxes are assessed based on unit count. The combined business tax revenues are an estimated \$8,125 at buildout, or \$166,868 over 25 years (net present value, discounted at 4 percent).

Table 8

BUSINESS TAX REVENUES 4th and Mortimer		
Multifamily Residential Tax Retail Tax Restaurant Tax	\$	6,573 1,621 1,145
Full-Year Business Taxes at Buildout Partial-Year Business Taxes at Buildout	\$ \$	9,339 8,125

Sources: City of Santa Ana, RSG, Inc

¹Measure X additional sales tax decreases from 1.5% to 1% in 2029

CITY EXPENDITURES

RSG estimated the additional population that will move into the Project to estimate the total added expenditures to the City General Fund for servicing the new residents. Consistent with other recent analyses prepared by RSG on projects in Santa Ana, RSG assumed that each studio would house 1.25 residents, each one-bedroom unit would house 1.75 residents, each two-bedroom unit would house 3.25 residents, each three-bedroom unit would house 4 residents, and each four-bedroom unit would house 5.25. Overall, this works out to an average household size of 3.12 residents per unit, which RSG considers reasonable.

RSG estimates at full occupancy the Project could hold 527 residents. Taking into account that a small percentage of the units will normally be vacant due to turnover, we estimate the fiscal impacts based on residents' time spent in the City. This is done by calculating the full-time equivalent (FTE) residents, defined as those who spend a vast majority of their daily consumption in Santa Ana. The assumption being that new residents who work out of the City, do not consume products in the City during the time they are gone.

RSG gathered data from the US Census and ESRI Business Analyst Online to estimate the FTE residents of the Project. Approximately 13 percent of Santa Ana residents work within Santa Ana, which, in effect means that the City is servicing these resident-employees 100 percent of the time. Another 37 percent of Santa Ana residents work outside the city. Assuming the residents that work outside of the city are outside City limits from 9 am to 5 pm, Santa Ana is servicing these residents approximately 73 percent of the time. The city's remaining residential population (about 51 percent), is serviced by the City 100 percent of the time. Accounting for all residents and employees based on the percent of time spent in the city, the Project will generate a daily (24/7) population of 476 persons.

RSG identified variable costs, as opposed to fixed costs, by department in the City of Santa Ana FY 2019-20 Adopted Budget. Variable costs are City expenditures that increase or decrease based on the resident and employee population. The City Manager and City Attorney offices, for example, are fixed costs that will not vary based on population, but the Police and Fire departments will vary based on population. With that said, RSG estimates expenditure increases of \$120,441 during the first full year of operations. Over a 25-year projection period, the Project will add \$2.4 million in City expenditures (net present value, discounted at 4 percent).

Table 9

SUMMARY OF RECURRING CITY EXPENDITURES¹ CITY OF SANTA ANA

4th + Mortimer

City Department	Current City Expenditures ²		 ject-derived Expenditures	Total City cpenditures³	Percent Increase	
City Manager's Office	\$	2,708,440	\$.	\$ 2,708,440	0.00%	
Non-Departmental & Interfund Transfers		61,098,660	<u> </u>	61,098,660	0.00%	
Clerk of the Council Office		1,682,560	17	1,682,577	0.00%	
City Attorney's Office		3,219,780	-	3,219,780	0.00%	
Personnel Services		2,490,360	50	2,490,410	0.00%	
Finance & Management Services		9,671,190	228	9,671,418	0.00%	
Bowers Museum Corporation		1,473,430	<u>=</u>	1,473,430	0.00%	
Parks, Recreation and Community Services		26,836,790	1,551	26,838,341	0.01%	
Police Department		131,568,820	75,973	131,644,793	0.06%	
Fire Services		45,640,920	32,376	45,673,296	0.07%	
Planning & Building Agency		13,227,380	24	13,227,404	0.00%	
Public Works Agency		13,155,830	=	13,155,830	0.00%	
Community Development Agency		3,353,520	-	3,353,520	0.00%	
Base Estimate in 2020-21	\$	316,127,681	\$ 110,221	\$ 316,237,901	0.03%	
Total in 2023-24			\$ 120,441			

¹ For this analysis, RSG identified departmental costs in the City of Santa Ana FY 2019-20 Budget that are variable costs, as opposed to fixed costs. Variable costs are expenditures by the City that increase or decrease based on the residential and employee population in the City. For example, City Council and Human Resources salaries and wages generally are fixed costs that do not vary based on population. Meanwhile, the Fire Services and Parks & Community Services departments will likely experience service cost increases due to the added population.

Sources: City of Santa Ana, RSG, Inc., US Census Bureau

EMPLOYMENT

Development and ongoing operation of the Project will generate employment opportunities, add labor income to the market area, and add value to the gross regional product. For this analysis, RSG used the IMPLAN model to measure the economic impacts of the Project using County-wide data. IMPLAN is an input-output analysis software tool that tracks the interdependence among various producing and consuming sectors of the economy. According to MIG, Inc., the creators of IMPLAN, the software measures the relationship between a given set of demands for final goods and services and the inputs required to satisfy those demands. IMPLAN publishes countywide data on an annual basis; this analysis utilized the most recent available County of Orange dataset (2018) to calculate direct, indirect, and induced impacts.

The IMPLAN inputs are investment (development costs) and gross business operating income of the Project and the resulting outputs are economic impacts, including employment generation, labor income, and gross regional product. Jobs are the primary impacts calculated by IMPLAN.

RSG analyzed both temporary and permanent economic impacts. For temporary construction impacts the Developer's Project costs exclusive of land costs were used (\$77 million). From there construction costs were divided based on square footage, between multi-family (95 percent) and

² Current expenditures are based on adopted expenditures in the City of Santa Ana's FY 2019-20 Budget.

³ Sum of current City expenditures and project-derived City expenditures. Assuming project opened in 2020-21.

non-residential (5 percent). For permanent impacts, the estimated sales from the residential complex, the restaurant space, and the retail space were used. IMPLAN breaks down the resulting employment and other effects into three categories: direct, indirect, and induced:

- <u>Direct Effects</u> Refers to the direct effects that occur on the Project site resulting from development costs and operational sales revenue.
- <u>Indirect Effects</u> Changes in sales, jobs, and/or income within the businesses that supply
 goods and services to the Project. Indirect effects do not occur directly on the Project-site
 but are an indirect effect to surrounding or related businesses.
- <u>Induced Effects</u> Regional changes resulting from additional spending earned either directly or indirectly from the Project.

RSG utilizes the FTE conversion of total employment generally preferred in Public Policy. FTE employment numbers, as opposed to residents, present total employment through the lens of hours worked; summarizing then dividing by how many 40-hour work weeks are generated by the investment. The IMPLAN analysis concludes that the temporary construction component of the Project will result in 510 direct FTE jobs, 47 indirect FTE jobs, and 214 induced FTE jobs the majority of which will be in Santa Ana.

The permanent impacts attributed to the Project are 35 FTE jobs related to the operations of both the residential building itself, as well as the retail and restaurant components of the Project. This includes 25 direct, 4 indirect, and 5 induced jobs to the region.

Table 10 outlines the aforementioned FTE jobs generated by the Project.

Ta	ıbl	le	1	0	

PROJECTED EMPLOYMENT (FTE) 4th and Mortimer		
Temporary (Construction) Jobs		
Direct		
Indirect	510 47	
Induced	214	
Subtotal	771	
Permanent Jobs		
Direct	25	
Indirect	4	
Induced	5	
Subtotal	35	
Total Temporary & Permanent Jobs		
Direct	535	
Indirect	51	
Induced	219	
Total	806	
Source: IMPLAN		

Source: IMPLAN

NON-GENERAL FUND FISCAL IMPACTS

Business Improvement District

In 1984, a Business Improvement District ("BID") was established in Downtown Santa Ana. BIDs are assessment districts in which business owners pay special levies that go toward various improvements and promotions within the district. The City collects the funds and provides them to Downtown Inc. and Santa Ana Business Council, which coordinate events such as First Saturday Art-Walk, Savor Santa Ana, Boca De Oro Literary Festival, Santa Ana Media Summit, Outdoor Cinema Series, and the Santa Ana Sidewalk Sales, events that advertise the downtown area and bring foot traffic for local businesses.

The commercial component of the Project is located within the BID, so Project commercial businesses would be charged BID fees like the other businesses in the area. Businesses are levied according to the following guidelines:

- Retail Sale of Goods, Hotel and Motels, Theaters, and Food Establishments, shall pay an amount equal to one and one- half times their annual business license fee.
- Commercial Rental Property, Rental Property, Residential and Rooming Houses shall pay an amount equal to one-quarter times their annual business license fee.

> All other businesses, including Professions, Trades and Services shall pay an amount equal to their annual business license fee.

Based on the City's business license fee schedules, the BID fees for the residential component is estimated to be \$2,282. The BID fees for the retail and restaurant spaces combined is estimated to be \$3,143 annually. While these funds do not directly benefit the general fund, they will increase funding going towards these downtown events and promotions, which does ultimately help the City.

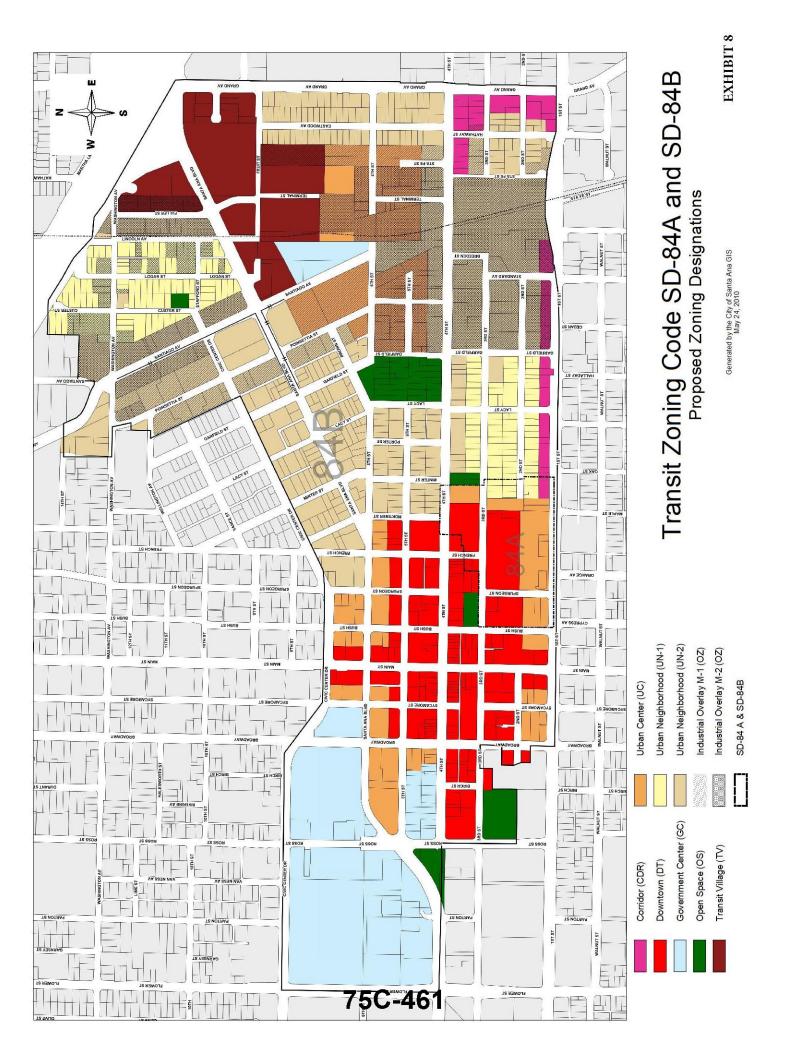
Table 11	
BUSINESS IMPROVEMENT DISTRICT FEES	
4th and Mortimer	
Residential Fee	\$ 2,282
Retail and Restaurant Fee	3,143
Total	\$ 5,424
2020 Total BID Estimates	\$ 200,000
Added by Project	5,424
% Added	2.7%
Total BID Revenues	\$ 205,424

Source: Santa Ana Business License Tax Fee Schedules, BID 2020 Assessment Report

In closing, it is our privilege to assist The Concord Group and your client Red Oak Investments with predevelopment activities on this project. Please let us know if you have any questions or comments pertaining to the findings of this report.

Sincerely,

James Simon, Principal



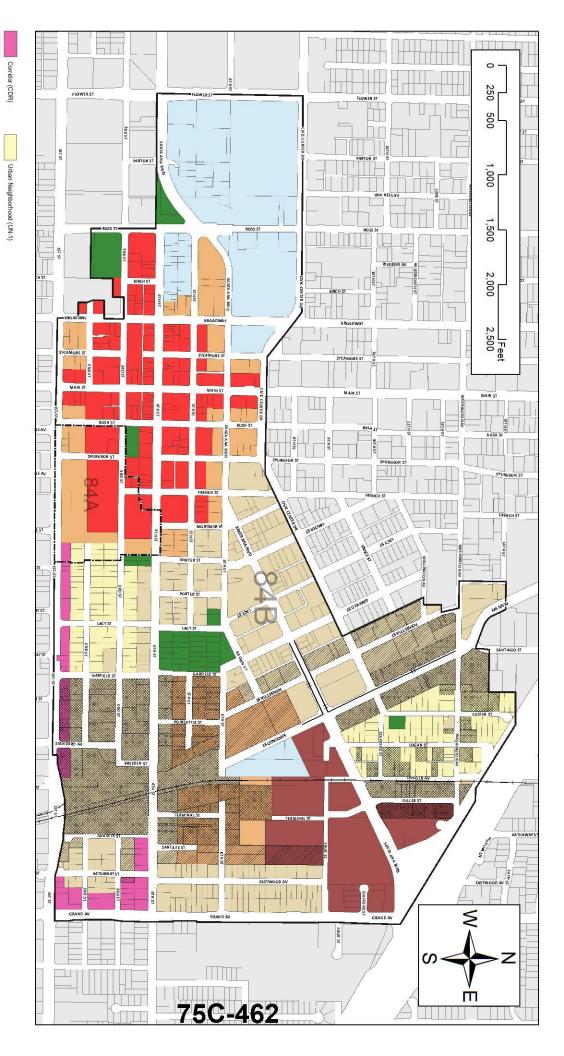


EXHIBIT 9

Transit Zoning Code SD-84A and SD-84B

Proposed Zoning Designations

Open Space (OS)

Urban Neighborhood (UN-2)
Industrial Overlay M-1 (OZ)
Industrial Overlay M-2 (OZ)

Conformance to Development and Parking Standards

Doguired by the Transit Zaning Code	Dravidad	
Required by the Transit Zoning Code	Provided	
Lined Block Building Type Height (Table DT-1):	Site A:	
1. Minimum - 2 stories	E to 7 Ctarios	
2. Maximum - 10 Stories	5 to 7 Stories	
Lined Block Building Type Height (Toble LIC 1):	Site B:	
Lined Block Building Type Height (Table UC-1): 1. Minimum - 2 stories	5 Stories	
The state of the s	5 Stories	
2. Maximum - 5 Stories	OW Division Division in the control of the control	
Parking Driveway Width (Table DT-5):	2-Way Driveway: Project's driveway width varies from	
2-Way Driveway: 20'0" minimum and 25'0" maximum.	20'0" to 25'0".	
Barking Briveway Width (Toble LIC 4)		
Parking Driveway Width (Table UC-4): 2-Way Driveway: 20'0" minimum and 25'0" maximum.		
2-vvay Driveway. 200 minimum and 250 maximum.		
Parking (Table DT-6):	The overall parking proposed for the project is 422 spaces,	
	including 394 residential stalls and 28 commercial visitor	
1. Standard: 2 stalls per unit minimum and 0.15 stalls per		
unit guest, and 1/400 square feet of commercial	stalls. This is surplus of 30 parking spaces above the total	
space.	required of 392 spaces.	
Results in 213 residential and 28 commercial parking appears required (241 total)	The prepared recidential newline presides a setimate of 0.0	
parking spaces required (241 total)	The proposed residential parking provides a ratio of 2.3	
Bardina (Table 110 5)	parking spaces per residential unit.	
Parking (Table UC-5):		
1. Standard: 2 stalls per unit minimum and 0.15 stalls per		
unit guest, and 1/300 square feet of commercial		
space.		
 Results in 151 residential parking spaces 		
required		
Setbacks (Table DT-2):	Site A:	
1. Front Yard – 0'0" min, 0'0" max		
2. Street Side – 0'0" min, 10'0" max	Complies;	
3. Side Yard – 0'0" min, no max	1. Front Yard – 0'0"	
4. Rear Yard – 15'0" min, no max	2. Side Yards – 3'-7" – 22'-5" (max)	
5. Alley Yard – 3'0" min, no max	O't- B	
Catha aka (Tabla 110 2):	Site B:	
Setbacks (Table UC-2):	4 Front Vord O'O"	
1. Front Yard – 0'0" min, 0'0" max	1. Front Yard – 0'0"	
2. Street Side — 0'0" min, 10'0" max	2. Side Yards – 2'-6" – 15'-8" (max)	
3. Side Yard – 0'0" min, no max		
4. Rear Yard – 15'0" min, no max		
Frontage Type (Table DT-4):		
1. Arcade – Min 50% of Frontage	Site A:	
2. Gallery – Min 50% of Frontage	OILE A.	
3. Shopfront – Min 75% of Frontage	4 th Street: 100% Shopfront,	
4. Forecourt – Max 50% of Frontage (remainder of	- Oticet. 10070 Offopilofit,	
frontage per permitted types)	Site B:	
"ontage per permitted types)	ORG D.	
Frontage Type (Table UC-):	4th Street: 50% Forecourt	
1. Shopfront – Min 65% of Frontage	4 th Street: 25% Stoop	
2. Forecourt – Max 50% of Frontage (remainder of		
frontage per permitted types)		
3. Stoop – Max 50% of Frontage		
o. Stoop - Wax 50% of Floritage		
Building Types Allowed (Table BT-1):	Lined Block	
Flex Block, Lined Block, Stacked Dwellings, Courtyard	Linea Blook	
Housing, Live-Work, Tuck Under		
Lined Block Width and Depth (Table BT-1):	Site A:	
1. Width – Min 125'0" and Max 300'0"	1. Width – 242'0"	
2. Depth – Minimum 100'0"	2. Depth – 243'0"	
Z. Deput - Millimum 100 0	2. Deput – 240 0	

Required by the Transit Zoning Code	Provided	
	Site B: 1. Width – 185'-0" - 236'0" 2. Depth – 241'0"	
 Lined Block Access Standards (Sec. 41-2023): The main entrance to each ground floor shall be directly from the street. Entrance to residential portions of the building shall be through a dedicated street level lobby, or through a dedicated podium lobby accessible from the street of through a side yard. Access to each unit above the second level, not accessed through a podium, shall be through an interior corridor of at least 6'0" with recessed doors or seating alcoves/offsets at least every 100'0". Each level of the building shall have access to the garage via an elevator. Lined Block Parking Standards (Sec. 41-2023): All parking shall be in an underground or aboveground garage, tuck under parking, or combination 	All requirements met and shown in plan sheets. The buildings provide parking via an above-ground garage. All dwellings will have indirect access to parking stalls.	
thereof. 2. Dwellings shall have indirect access to their parking stall(s). Lined Block Open Space Standards (Sec. 41-2023):	Site A & Site B:	
 The common open space shall be designated as a courtyard, or in the front as a forecourt. This area shall be equal to 15% of the lot and shall be open to the sky. 	Required (Common + Private): 26,190 SF Provided (Common + Private): 39,838 SF	
 Minimum courtyard width of 20'0" when running EW and 15'0" when running NS. 20'0" wide courts only permit architectural projections on two opposing sides. 	All requirements met and shown in plan sheets.	
 4. Private open space for each dwelling unit and no less than 50 SF and not less than 6'0" in each direction. 5. Private open space can be substituted for common open space or common interior space at an equivalent square footage. The minimum dimension of this space shall be 15'0" in each direction. 		
Lined Block Landscape Standards (Sec. 41-2023):	1. Complies	
1. If a front yard is present, one 24" box tree per 25'0"	Complies Complies	
lineal feet shall be provided. 2. Six (6) 5-gallon shrubs and ten (10) 1-gallon size shrubs or ground cover per required tree. 3. Courtyards located above garages shall avoid the	3. Complies4. Complies5. Complies6. Complies	
sensation of forced podium hardscape. 4. Trees in the front yard may not exceed 12-15' in height at maturity and must be suitable for built in concrete	7. Complies	
planters or containers with a 36-inch width. 5. One 36" box tree is required per courtyard that meets the minimum dimensions. For courtyards that exceed minimum dimensions, two or more 24-inch box small size trees may be substituted.		
 6. If a rear yard is present, at least one (1) 36" box tree per 30'0" lineal feet shall be planted. 7. If a side yard is present, at least one (1) 24" box tree per 30'0" lineal feet shall be provided. 		

Required by the Transit Zoning Code	Provided
Lined Block Frontage Standards (Sec. 41-2023): Entry door oriented to street/courtyard when fronting to one. Service rooms-oriented backing to corridors.	All requirements met and shown in plan sheets.
Building Size and Massing Standards (Sec. 41-2023): 1-4 (Standards Noted and Met)	Building Height Ratios:
5. Max Height Ratios: a. Ground Floor – 100% b. Level 2 – 100% c. Level 3-5 – 85% d. Level 6 – 85%	1. Ground Floor – 100% 2. Level 2 – 49% 3. Level 3 – 81% 4. Level 4 – 81% 5. Level 5 – 81% 6. Level 6 – 63% 7. Level 7 – 60% Site B: – Approval of a Variance Required for an increase in allowable building size and massing 1. Ground Floor – 100% 2. Level 2 – 100% 3. Level 3-5 – 100%

AA No. 2020-04, "4th and Mortimer Mixed-Use Development" 409 and 509 East Fourth Street

The 2020 EIR Addendum and Technical Appendices are available online at:

https://www.santa-ana.org/pb/planning-division/major-planning-projects-and-monthly-development-project-reports/4th-and

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701

AA No. 2020-04, "4th and Mortimer Mixed-Use Development" 409 and 509 East Fourth Street

The 2010 Transit Zoning Code EIR and Technical Appendices are available online at:

https://www.santa-ana.org/transit-zoning-code-environmental-impact-report

Or by visiting:

Planning and Building Agency – Planning Division Public Counter

20 Civic Center Plaza

Santa Ana, CA 92701



17872 GILLETTE AVE. SUITE 350 IRVINE, CA 92614 714 541 4585 INFO@WEBRSG.COM WEBRSG.COM

June 3, 2020 <u>Via Electronic Mail</u>

Richard M. Gollis, Principal THE CONCORD GROUP 369 San Miguel Drive, Suite 265 Newport Beach, CA 92660

DEVELOPMENT FISCAL IMPACT ANALYSIS 4TH + MORTIMER MIXED-USE PROJECT, DOWNTOWN SANTA ANA

Dear Mr. Gollis:

RSG, Inc. ("RSG") was retained by The Concord Group ("TCG") to perform a fiscal and economic impact analysis for the development of a proposed mixed-use apartment and retail project ("Project") in downtown Santa Ana, California. TCG obtained this analysis on behalf of the property owner/developer, Red Oak Investments ("Developer"), which recently submitted an application for redevelopment of the subject property with the City of Santa Ana's ("City") Planning and Building Services Department.

The Project site sits along 4th street covering two blocks divided by Mortimer Street for a total Project area of 2.72 acres. If approved, the Project would consist of one mixed-used building and one residential building, each on their own block. Currently, Northgate Market sits within the proposed development site, and an automotive repair shop sits adjacent to it.

This letter describes our analysis, methodology, and anticipated recurring fiscal impacts resulting from development of the Project. As is typical at this stage, our conclusions could evolve as the application moves forward through the design and environmental review process.

As is consistent with other Downtown Santa Ana projects analyzed by RSG, the construction period was assumed to be over three years. Part of the work would begin in 2021 (36 percent), with a majority taking place in 2022 (51 percent), leading to the remainder in 2023 (13 percent). The Project would open in the third construction year. Fiscal impacts from that year are reduced to reflect a partial year. RSG anticipates the following fiscal outcomes over a 25-year forecast period:

- \$2.9 million (net present value, discounted at 4 percent) in net new property tax revenues to the City General Fund.
- A combined \$2 million in sales taxes that includes \$1 million from the City's base rate, and \$987,230 from the City's Measure X additional tax rate inclusive of the sunset date (net present value, discounted at 4 percent).
- A total of \$7.8 million (net present value, discounted at 4 percent) in additional City General Fund revenue, including construction period revenues, recurring site-specific tax, and other Project impacts.
- Over the same 25-year period, the City General Fund expenditures associated with the Project total \$2.4 million (net present value, discounted at 4 percent)

As a result, the <u>net new General Fund revenue</u> (revenues less expenditures) is projected to be approximately **\$5.4 million** (net present value, discounted at 4 percent) if the Project were developed as proposed.

Table 1 summarizes the 25-year fiscal impact of the Project. Table 2 provides the corresponding forecast of the same impacts on the following page.

Table 1
NET NEW RECURRING GENERAL FUND FISCAL IMPACTS
4th and Mortimer

	25-Year Recurring			
Revenue Category	Nominal NPV 4.0%			
Property Tax	\$ 5,373,270	\$ 2,993,993		
Property Tax In-Lieu	3,739,484	2,086,226		
Sales Tax	1,913,260	1,019,241		
Measure X (2018) Sales Tax Increase	1,522,027	987,230		
Utility User Tax	938,109	499,754		
Business Tax	313,235	166,868		
Total Revenues	\$ 13,799,385	\$ 7,753,312		
Less City Expenditures	\$ (4,495,985)	\$(2,390,794)		
NET NEW REVENUE TOTAL	\$ 9,303,400	\$ 5,362,518		

Sources: City of Santa Ana, County of Orange, California State Board of Equalization, ESRI Business Analyst Online, and RSG, Inc.

Table 2

25-YEAR NET NEW RECURRING FISCAL IMPACT PROJECTIONS

4th and Mortimer

		Z	Not Now	ò	You who and			2	Measure X	I Hilliter	<u> </u>	ä	a oction		9		<u>;</u>	2	Mot Now
>	Year	Prop	Property Tax	É	In-Lieu		Sales Tax	d o	Additional	Tax	i X		Tax		Revenue	Expe	Expenditures		Total
CY1	2021	S	46,380	S	37,711	S		8		S	,	8	ī	8	84,091	8	·		84,091
CY2	2022		132,074		92,738				1				ī		224,812		,		224,812
CY3	2023		154,282		107,186		49,627		74,440		24,333		8,125		417,992		(104,784)		313,208
_	2024		157,368		109,329		51,115		76,673		25,063		8,369		427,917		(120,441)		307,476
2	2025		160,515		111,516		52,649		78,973		25,815		8,620		438,088		(124,055)		314,033
3	2026		163,725		113,746		54,228		81,343		26,589		8,878		448,510		(127,776)		320,734
4	2027		167,000		116,021		55,855		83,783		27,387		9,145		459,191		(131,609)		327,581
5	2028		170,340		118,342		57,531		86,296		28,209		9,419		470,136		(135,558)		334,578
9	2029		173,747		120,708		59,257		88,885		29,055		9,701		481,353		(139,624)		341,729
7	2030		177,222		123,123		61,035		83,011		29,926		9,992		484,309		(143,813)		340,496
œ	2031		180,766		125,585		62,866		85,502		30,824		10,292		495,835		(148, 128)		347,707
თ	2032		184,381		128,097		64,752		88,067		31,749		10,601		507,646		(152,571)		355,075
10	2033		188,069		130,659		66,694		90,709		32,701		10,919		519,751		(157, 149)		362,602
7	2034		191,830		133,272		68,695		93,430		33,682		11,247		532,156		(161,863)		370,293
12	2035		195,667		135,937		70,756		96,233		34,693		11,584		544,870		(166,719)		378,151
13	2036		199,580		138,656		72,878		99,120		35,734		11,932		257,900		(171,720)		386,179
4	2037		203,572		141,429		75,065		102,094		36,806		12,289		571,255		(176,872)		394,382
15	2038		207,643		144,258		77,317		105,156		37,910		12,658		584,942		(182,178)		402,764
16	2039		211,796		147,143		79,636		108,311		39,047		13,038		598,971		(187,644)		411,328
17	2040		216,032		150,086		82,025		ı		40,219		13,429		501,791		(193,273)		308,518
18	2041		220,353		153,087		84,486				41,425		13,832		513,183		(199,071)		314,112
19	2042		224,760		156,149		87,021				42,668		14,247		524,844		(205,043)		319,801
20	2043		229,255		159,272		89,631				43,948		14,674		536,781		(211,195)		325,586
21	2044		233,840		162,458		92,320				45,266		15,114		548,999		(217,530)		331,468
22	2045		238,517		165,707		95,090				46,624		15,568		561,506		(224,056)		337,450
23	2046		243,287		169,021		97,943				48,023		16,035		574,309		(230,778)		343,531
24	2047		248,153		172,401		100,881		r		49,464		16,516		587,415		(237,701)		349,714
25	2048		253,116		175,849		103,907				50,948		17,011		600,832		(244,832)		356,000
TOTAL		\$	5,373,270	8	3,739,484	8	1,913,260	8	1,522,027	6 \$	938,109	\$	313,235	\$	13,799,385	\$	\$ (286'565')		9,303,400
ΝΡV	4.00%	S	2,993,993	S	2,086,226	S	1,019,241	8	987,230	\$	499,754	ss.	166,868	8	7,753,312	s	(2,390,794) \$		5,362,518

3.0%

3.0%

3.0%

3.0%

3.0%

3.0%

2.0%

2.0%

Inflation Rate

PROJECT DESCRIPTION

The Project site is located on the 400 and 500 blocks of East 4th Street (also known as Calle Quatro), between French and Minter Streets, in the East End District of Downtown Santa Ana. Downtown Santa Ana is a vibrant, historic destination for locals and visitors to the City, known as a center of commerce and culture for the Latinx community, arts and entertainment, and historic buildings repurposed for contemporary use. Two business improvement districts overlay "DTSA," Downtown Inc and the Santa Ana Business Council. Within them are the renowned Yost Theater, Frida Cinema, 4th Street Market, and part of the project site. Across 4th Street from the Project site is The Spectrum Condominiums, a four-story residential complex over ground floor parking (five-stories).

Figure 1 shows the location of the Project Site

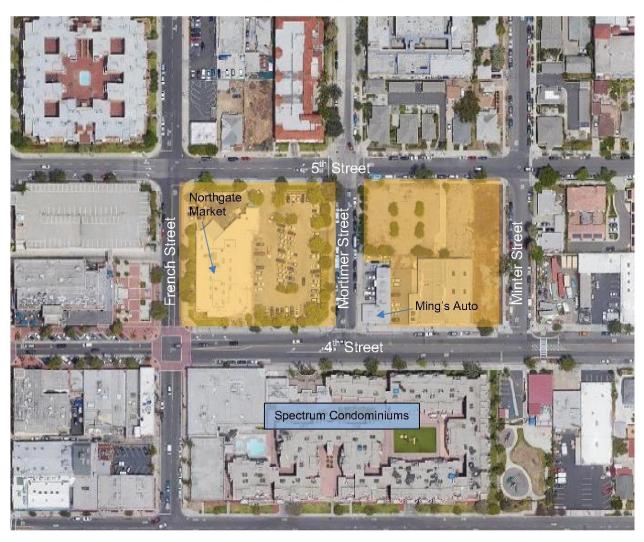


Figure 1: Project Site

Source: Google Maps

The Project site consists of 10 parcels on the two blocks, separated by Mortimer Street. Excluded from the Project site is a 2,887 square foot parcel currently used as an automotive repair shop (Ming's Auto).

As shown in Figure 2, the 252,368 square foot (gross building area) Project would result in the demolition of the existing improvements and construction featuring 169 market rate multifamily units, 11,361 square feet of ground floor commercial space, and two parking structures.

On the western 400 block, currently a single parcel occupied by the Northgate Gonzalez Market, the Developer is proposing a seven-story mixed-use building. The seven-story building will include 99 multifamily units, 7,514 square-feet of retail space, 3,847 square-feet of restaurant space, 8,007 square-feet of amenities, leasing, and deck space, and 17,989 square-feet of open space. On the eastern 500 block of 4th Street, the remaining nine parcels would include a five-story residential building and parking structure, with 70 multifamily units and 8,623 square-feet of open space.



Source: KTGY Group Inc., Red Oak Investments

There are currently 169 residential units planned for construction, the breakdown of which includes 21 studio (12 percent of all units), 38 one-bedroom (22 percent), 66 two-bedroom (39 percent), 9 three-bedroom (5 percent), and 35 four-bedroom (21 percent) units. Based on occupancy rates from prior projects, RSG estimates 153 units will be occupied at any given time.

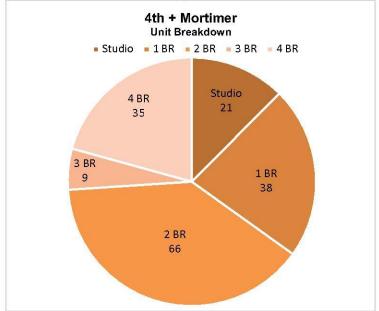
Figure 3 presents a rendering of the project as currently proposed:





Figure 4 exhibits the unit mix.

Figure 4



Source: KTGY Group Inc., Red Oak Investments

RECURRING FISCAL IMPACTS

Property Tax Revenue

All property taxes in the state of California are levied at a rate of 1 percent. The City's share of the 1 percent property tax levy is 19.4%, as provided by the County of Orange ("County") Auditor-Controller. The Developer provided RSG with the Project costs that consisted of \$5 million for land, and \$77 million for hard and soft costs. This \$82 million adjusted for inflation over the construction period, would amount to an assessed valuation of \$86.4 million at buildout. To accurately portray the effect of the Project to the City, property tax revenues presented in this report are net of any existing revenues. The existing site is currently valued at \$6.3 million. When adjusted for inflation over the construction period the value is \$6.9 million, providing the City an estimated \$13,375 in year 2023 absent the construction of the Project. The new development would provide \$167,657 to the City in that same year. Therefore, the net new property tax revenues to the City would be **\$154,282** at buildout.

NET NEW PROPERTY TAX REVENUE 4th and Mortimer At Buildout \$ 6,894,078 Existing Assessed Value Proposed Project Assessed Valuation¹ 86,420,908 Net New Value \$ 79,526,830 City Property Tax Rate 19.4% Annual Estimate **Existing Property Tax Revenues** \$ 13,375

Table 3

Source: County of Orange Auditor Controller, RSG, Inc.

Net New Property Tax Revenues

New Property Tax Revenues

To project future property taxes, RSG assumed 2 percent inflation on property tax revenues over the 25-year projection period, resulting in **\$2.9 million** (net present value, discounted at 4 percent) in net new property tax revenues for the City General Fund.

\$

167,657

154,282

Property Tax in-lieu of Motor Vehicle License Fee Revenue

Established in 1935, the Motor Vehicle License Fee ("MVLF") was essentially a tax on vehicle ownership. It is collected by the State annually when vehicles are registered and was historically allocated to cities and counties based upon a statutory formula. In 2004, during the State's budget crisis, about 90 percent of each city's MVLF revenue was replaced with property tax revenue, and cities in particular began to receive an allocation of property tax from the Educational Revenue Augmentation Fund ("ERAF") in an amount equal to what they would have received in MVLF under an older MVLF allocation formula. Under current law, the property tax in-lieu of MVLF

¹ Inflated pursuant to the construction schedule

revenue increases based on assessed value growth in a jurisdiction, so estimated revenues are based on changes in assessed value created by the Project.

Based on the City's 2019-20 secured property tax roll, the total assessed value of all Property in the City is \$26.3 billion. When adjusting for inflation during the construction period, the Project's net new assessed valuation (\$79.5 million) increases the City's assessed value by 0.33 percent. The MVLF increase from the Project is calculated from the percent increase in assessed value. This gives us \$107,186 in estimated In-Lieu MVLF revenues at build-out (see Table 4). As depicted above, the City is expected to receive \$2 million (net present value, discounted at 4 percent) in In-Lieu MVLF revenues through 2047.

Table 4

PROPERTY TAX IN-LIEU OF MOTOR VEHICA 4th and Mortimer	CLE LICENSE	FEES
2019-20 City Assessed Value	\$	26,369,891,977
Project Assessed Value 1		86,420,908
City Assessed Value with Project		26,456,312,885
Increase in Assessed Value		0.33%
Santa Ana 2019-20 VLF		32,705,877
Santa Ana VLF with Project		32,813,063

Annual Estimate
\$ 107,186

Property Tax In-lieu Revenue

Source: County of Orange Auditor Controller, RSG, Inc.

Utility User Tax

The City assesses a utility user tax of 5.5 percent on electricity, gas, water, and telephone revenues generated within Santa Ana. Utility costs were estimated by RSG based on a review of similar projects and utility costs in Orange County. Residential utility expenditures were assumed to be: \$104 per month for phone, \$57 for electricity, \$23 for gas, and \$30 for water. This amounts to \$2,890 annually in 2020 dollars. From the Developer's estimates of 3,847 square feet of restaurant and 7,514 square feet of retail, RSG was able to use US Energy Information Administration ("EIA") estimates to extrapolate commercial utility expenses. Retail establishments average around \$1.50 per square foot in energy expenses, while restaurants average \$4.44 per square foot.

Based on these assumptions, RSG estimates that utility user tax revenues generated by the Project, reduced to account for a partial year, will be an estimated **\$24,333** at buildout. This adds up to **\$499,754** (net present value, discounted at 4 percent) over the 25-year projection period (see Table 2).

¹ Inflated pursuant to the construction schedule

Table 5 showcases the Utility User Tax at buildout below.

Table 5

Table 5		
4th and Mortimer		
Energy Expenditures per Household Occupied Households	\$	2,890 153
Total Residential Energy Expenses	\$	441,083
Total Commercial Energy Expenses ¹	\$	67,443
City Tax Rate		5.5%
Full-Year Buildout Revenues Partial-Year Buildout Revenues	\$ \$	27,969 24,333

Sources: US Energy Information Administration, RSG, Inc., ESRI BAO ¹EIA estimates of \$1.40 per SF for Retail and \$4.44 for restaurant

Sales Taxes

The Project is expected to increase sales taxes through both the new businesses and new residents. The methodology and assumptions for both differ but are necessary for accuracy.

Resident-Derived Sales Tax

To determine the resident share, RSG obtained average annual household expenditures for households within a 1-mile radius of the Project from ESRI Business Analyst. By adjusting the household expenditures based on taxable and non-taxable sales, RSG estimates that each household would spend an average of \$17,836 at buildout. Based on experience with previous projects in the City, an estimated 65 percent of those expenditures would be subject to Santa Ana's sales tax.

The State and County sales tax receive 6 percent and 0.75 percent of taxable sales, respectively. In addition, the City levies its own sales tax at a rate of 1 percent. In 2018, Santa Ana voters approved an additional sales tax of 1.5 percent that would then decrease to 1 percent in 2029 until expiring in 2039. RSG took this increase into consideration when analyzing the affects the new residents would have on the City's General Fund.

Using ESRI's Business Analyst Online software, RSG was able to estimate the amount of taxable expenditures the average new household would make in the City. RSG then estimated the vacancy rate from Census data, 2.7 percent, to come up with 165 total occupied households. Multiplying the households and the expenditures together produced an estimate of total taxable sales of \$1.9 million. From there, the taxable sales were multiplied by both the City's base tax rate and the Measure X additional rates (1 percent and 1.5 percent). Therefore, the residential derived sales tax revenue from the base tax rate is an estimated \$17,697 at buildout. The

additional tax from Measure X would yield **\$26,545** at buildout and decrease to **\$21,131** in 2029 (adjusted for 3% inflation) before ceasing in 2039.

Table 6		
RESIDENT-DERIVED SALES TAX REVENUE		
4th and Mortimer		
Households and Sales at Buildout		
Average Household Taxable Expenditures	\$	17,836
Occupied Households		153
Percent within Santa Ana		65%
Total Taxable Sales	\$	1,769,689
City Share of Sales Tax		1%
Measure X (2018) Additional Sales Tax ¹		1.5%
	12	
Resident-Derived Sales Tax Revenues	Annua	al Estimate
(Base Rate)	\$	17,697
(2018 Addition)	\$	26,545
(2029 Decrease to 1%)	\$	21,131

Source: ESRI BAO, City of Santa Ana

Business-Derived Sales Tax

The Project includes 7,514 square feet of retail space and 3,847 square feet of restaurant space. These new businesses will generate sales taxes separate from the new residents. Since the Developer does not yet know the exact tenants that will fill the space, RSG estimated an average of \$300 of sales per square foot for the retail, and \$350 per square foot for the restaurant. As a result, the retail and restaurant businesses will generate taxable sales of \$2.4 million and \$1.4 million at buildout, respectively.

RSG estimates the base sales tax revenues at buildout to be **\$39,345**. Table 7 below presents this information. In addition, Measure X will generate **\$59,018** for that year as well. However, in 2029 Measure X revenues will decrease to **\$36,007** before being eliminated altogether in 2039.

¹Measure X additional sales tax decreases from 1.5% to 1% in 2029.

3	i	al)	E	•	1	3	
_	•		707	_	_			

BUSINESS-DERIVED SALES TAX REVENUE 4th and Mortimer		
Sales at Buildout General Retail	\$	2,463,225
Restaurant	Ψ	1,471,302
	\$	3,934,527
City Share of Sales Tax		1%
Measure X (2018) Additional Sales Tax ¹		1.5%
Business-Derived Sales Tax Revenues (Base Rate) (2018 Addition) (2029 Decrease to 1%)	<i>Anr</i> \$ \$ \$	39,345 59,018 36,007

Source: California State Board of Equalization, RSG, Inc.

For the City base rate, combined resident and business sales taxes at buildout would be an estimated \$50,828. Measure X combined taxes would be \$76,242. Both are adjusted for inflation during the construction period and for the partial year at opening. This provides for a 25-year total of \$1.02 million from the base rate and \$987,230 from Measure X.

Business Tax

The City assesses a business tax on retail, restaurant, and residential property management companies. Table 8 below showcases the new revenues from the Project. Retail and restaurant business taxes are assessed based on annual sales while management company business taxes are assessed based on unit count. The combined business tax revenues are an estimated \$8,125 at buildout, or \$166,868 over 25 years (net present value, discounted at 4 percent).

Table 8

BUSINESS TAX REVENUES 4th and Mortimer		
Multifamily Residential Tax Retail Tax Restaurant Tax	\$	6,573 1,621 1,145
Full-Year Business Taxes at Buildout Partial-Year Business Taxes at Buildout	\$ \$	9,339 8,125

Sources: City of Santa Ana, RSG, Inc

¹Measure X additional sales tax decreases from 1.5% to 1% in 2029

CITY EXPENDITURES

RSG estimated the additional population that will move into the Project to estimate the total added expenditures to the City General Fund for servicing the new residents. Consistent with other recent analyses prepared by RSG on projects in Santa Ana, RSG assumed that each studio would house 1.25 residents, each one-bedroom unit would house 1.75 residents, each two-bedroom unit would house 3.25 residents, each three-bedroom unit would house 4 residents, and each four-bedroom unit would house 5.25. Overall, this works out to an average household size of 3.12 residents per unit, which RSG considers reasonable.

RSG estimates at full occupancy the Project could hold 527 residents. Taking into account that a small percentage of the units will normally be vacant due to turnover, we estimate the fiscal impacts based on residents' time spent in the City. This is done by calculating the full-time equivalent (FTE) residents, defined as those who spend a vast majority of their daily consumption in Santa Ana. The assumption being that new residents who work out of the City, do not consume products in the City during the time they are gone.

RSG gathered data from the US Census and ESRI Business Analyst Online to estimate the FTE residents of the Project. Approximately 13 percent of Santa Ana residents work within Santa Ana, which, in effect means that the City is servicing these resident-employees 100 percent of the time. Another 37 percent of Santa Ana residents work outside the city. Assuming the residents that work outside of the city are outside City limits from 9 am to 5 pm, Santa Ana is servicing these residents approximately 73 percent of the time. The city's remaining residential population (about 51 percent), is serviced by the City 100 percent of the time. Accounting for all residents and employees based on the percent of time spent in the city, the Project will generate a daily (24/7) population of 476 persons.

RSG identified variable costs, as opposed to fixed costs, by department in the City of Santa Ana FY 2019-20 Adopted Budget. Variable costs are City expenditures that increase or decrease based on the resident and employee population. The City Manager and City Attorney offices, for example, are fixed costs that will not vary based on population, but the Police and Fire departments will vary based on population. With that said, RSG estimates expenditure increases of \$120,441 during the first full year of operations. Over a 25-year projection period, the Project will add \$2.4 million in City expenditures (net present value, discounted at 4 percent).

Table 9

SUMMARY OF RECURRING CITY EXPENDITURES¹ CITY OF SANTA ANA

4th + Mortimer

City Department	Current City xpenditures ²	Project-derived ity Expenditures	Total City openditures³	Percent Increase
City Manager's Office	\$ 2,708,440	\$ <i>5</i>	\$ 2,708,440	0.00%
Non-Departmental & Interfund Transfers	61,098,660	<u>an</u>	61,098,660	0.00%
Clerk of the Council Office	1,682,560	17	1,682,577	0.00%
City Attorney's Office	3,219,780	<u>2</u>	3,219,780	0.00%
Personnel Services	2,490,360	50	2,490,410	0.00%
Finance & Management Services	9,671,190	228	9,671,418	0.00%
Bowers Museum Corporation	1,473,430	**	1,473,430	0.00%
Parks, Recreation and Community Services	26,836,790	1,551	26,838,341	0.01%
Police Department	131,568,820	75,973	131,644,793	0.06%
Fire Services	45,640,920	32,376	45,673,296	0.07%
Planning & Building Agency	13,227,380	24	13,227,404	0.00%
Public Works Agency	13,155,830	-	13,155,830	0.00%
Community Development Agency	3,353,520	-	3,353,520	0.00%
Base Estimate in 2020-21	\$ 316,127,681	\$ 110,221	\$ 316,237,901	0.03%
Total in 2023-24		\$ 120,441		

¹ For this analysis, RSG identified departmental costs in the City of Santa Ana FY 2019-20 Budget that are variable costs, as opposed to fixed costs. Variable costs are expenditures by the City that increase or decrease based on the residential and employee population in the City. For example, City Council and Human Resources salaries and wages generally are fixed costs that do not vary based on population. Meanwhile, the Fire Services and Parks & Community Services departments will likely experience service cost increases due to the added population.

Sources: City of Santa Ana, RSG, Inc., US Census Bureau

EMPLOYMENT

Development and ongoing operation of the Project will generate employment opportunities, add labor income to the market area, and add value to the gross regional product. For this analysis, RSG used the IMPLAN model to measure the economic impacts of the Project using County-wide data. IMPLAN is an input-output analysis software tool that tracks the interdependence among various producing and consuming sectors of the economy. According to MIG, Inc., the creators of IMPLAN, the software measures the relationship between a given set of demands for final goods and services and the inputs required to satisfy those demands. IMPLAN publishes countywide data on an annual basis; this analysis utilized the most recent available County of Orange dataset (2018) to calculate direct, indirect, and induced impacts.

The IMPLAN inputs are investment (development costs) and gross business operating income of the Project and the resulting outputs are economic impacts, including employment generation, labor income, and gross regional product. Jobs are the primary impacts calculated by IMPLAN.

RSG analyzed both temporary and permanent economic impacts. For temporary construction impacts the Developer's Project costs exclusive of land costs were used (\$77 million). From there construction costs were divided based on square footage, between multi-family (95 percent) and

² Current expenditures are based on adopted expenditures in the City of Santa Ana's FY 2019-20 Budget.

 $^{^3}$ Sum of current City expenditures and project-derived City expenditures. Assuming project opened in 2020-21.

non-residential (5 percent). For permanent impacts, the estimated sales from the residential complex, the restaurant space, and the retail space were used. IMPLAN breaks down the resulting employment and other effects into three categories: direct, indirect, and induced:

- <u>Direct Effects</u> Refers to the direct effects that occur on the Project site resulting from development costs and operational sales revenue.
- <u>Indirect Effects</u> Changes in sales, jobs, and/or income within the businesses that supply goods and services to the Project. Indirect effects do not occur directly on the Project-site but are an indirect effect to surrounding or related businesses.
- <u>Induced Effects</u> Regional changes resulting from additional spending earned either directly or indirectly from the Project.

RSG utilizes the FTE conversion of total employment generally preferred in Public Policy. FTE employment numbers, as opposed to residents, present total employment through the lens of hours worked; summarizing then dividing by how many 40-hour work weeks are generated by the investment. The IMPLAN analysis concludes that the temporary construction component of the Project will result in 510 direct FTE jobs, 47 indirect FTE jobs, and 214 induced FTE jobs the majority of which will be in Santa Ana.

The permanent impacts attributed to the Project are 35 FTE jobs related to the operations of both the residential building itself, as well as the retail and restaurant components of the Project. This includes 25 direct, 4 indirect, and 5 induced jobs to the region.

Table 10 outlines the aforementioned FTE jobs generated by the Project.

Ta	ıbl	le	1	0

PROJECTED EMPLOYMENT (FTE) 4th and Mortimer	
Temporary (Construction) Jobs	
Direct	510
Indirect	47
Induced	214
Subtotal	771
Permanent Jobs	
Direct	25
Indirect	4
Induced	5
Subtotal	35
Total Temporary & Permanent Jobs	
Direct	535
Indirect	51
Induced	219
Total	806
Source: IMPLAN	

Source: IMPLAN

NON-GENERAL FUND FISCAL IMPACTS

Business Improvement District

In 1984, a Business Improvement District ("BID") was established in Downtown Santa Ana. BIDs are assessment districts in which business owners pay special levies that go toward various improvements and promotions within the district. The City collects the funds and provides them to Downtown Inc. and Santa Ana Business Council, which coordinate events such as First Saturday Art-Walk, Savor Santa Ana, Boca De Oro Literary Festival, Santa Ana Media Summit, Outdoor Cinema Series, and the Santa Ana Sidewalk Sales, events that advertise the downtown area and bring foot traffic for local businesses.

The commercial component of the Project is located within the BID, so Project commercial businesses would be charged BID fees like the other businesses in the area. Businesses are levied according to the following guidelines:

- Retail Sale of Goods, Hotel and Motels, Theaters, and Food Establishments, shall pay an amount equal to one and one- half times their annual business license fee.
- Commercial Rental Property, Rental Property, Residential and Rooming Houses shall pay an amount equal to one-quarter times their annual business license fee.

> All other businesses, including Professions, Trades and Services shall pay an amount equal to their annual business license fee.

Based on the City's business license fee schedules, the BID fees for the residential component is estimated to be \$2,282. The BID fees for the retail and restaurant spaces combined is estimated to be \$3,143 annually. While these funds do not directly benefit the general fund, they will increase funding going towards these downtown events and promotions, which does ultimately help the City.

Table 11	
BUSINESS IMPROVEMENT DISTRICT FEES	
4th and Mortimer	
Residential Fee	\$ 2,282
Retail and Restaurant Fee	3,143
Total	\$ 5,424
2020 Total BID Estimates	\$ 200,000
Added by Project	5,424
% Added	2.7%
Total BID Revenues	\$ 205,424

Source: Santa Ana Business License Tax Fee Schedules, BID 2020 Assessment Report

In closing, it is our privilege to assist The Concord Group and your client Red Oak Investments with predevelopment activities on this project. Please let us know if you have any questions or comments pertaining to the findings of this report.

Sincerely,

James Simon, Principal